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> WORLD HERITAGE COMMITTEE Nineteenth session

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Information Document: Report of the Expert Meeting on World Heritage Information Network, Paris, 27-28 September 1995

26 JAN. 1996

WORLD HERITAGE INFORMATION MANAGEMENT

REPORT ON THE MEETING OF EXPERTS

PARIS, 27-28 SEPTEMBER 1995

BACKGROUND

1. At its Eighteenth Session in Phuket, the World Heritage Committee requested the World Heritage Centre to hold a Meeting of Experts on Information Management. In preparation for this meeting, a draft proposal for a World Heritage Information Network was prepared by three consultants for review by the experts. The same draft was distributed as an Information Document to Bureau members at its meeting 3-8 July 1995 (WH-95/Conf.201/INF.5).

2. The Meeting of Experts was convened at UNESCO Headquarters in Paris on 27-28 September 1995. The experts elected as Chairperson Mr. Nils Marstein, Director of the Norwegian Directorate for Culture, and as Vice-chairperson Mr. Herb Stovel, President of ICOMOS Canada. A full list of participants is included as Annex 1.

3. The following conclusions of the Meeting of Experts are submitted to the World Heritage Committee and to the Director General of UNESCO for their consideration.

CONTEXT

increasing attention has been paid to 4. In recent years, the possibilities offered by the new electronic information technologies to individuals and groups working in the heritage conservation field. Exploration of these possibilities has raised a range of legitimate questions concerning defining information to be acquired, organizing frameworks for storing information acquired, confidentiality and security of information, equality of access for users of disparate means, responsibility for maintaining and updating the system, allocating costs to users and providers and so on. For some observers, these concerns have suggested the need for a "wait and see" approach, until such time as the implications of the new technologies could be fully understood and properly managed. It was the view of the Experts' Meeting that the failure to move quickly to establish a general system (a "network") for management of World Heritage information would condemn the Committee to work with systems or procedures developed by others. At the same time, according to the experts, the creation of a highly visible network would enhance enforcement of the Convention's provisions through greater public awareness of the Convention, and its properties. Wide popular support for the Convention would also encourage the continued moral and financial support of the States Parties.

5. It was in recognition of the inevitable outcome of current interest in applying the new technologies to the management of World Heritage information that the following proposals and recommendations were drafted, to ensure that the Committee directs this process to its own needs and priorities.

6. The participants (a full list of the participants is given in Annex 1) noted that information about World Heritage was already widely available electronically on the Internet, through host servers operated by UNESCO, ICOMOS, the World Conservation Monitoring Centre, and the Organization of World Heritage Cities (see Annex 2). With the cooperation of the Clearing House of the UNESCO Bureau of Documentation, Informatics and Telecommunications (DIT/CH), the World Heritage Centre had already undertaken to make some of the information available via this means. There are also other sources of World Heritage electronic data, which, however, are less authoritative and sometimes less reliable.

7. However, the information which the Centre, the Advisory Bodies and the States Parties collect currently is not well managed or shared. The lack of a working database for all World Heritage properties inhibits effective decision making by the Committee, the Centre, and its partners. To remedy this, the World Heritage Centre and the Advisory Bodies agreed in a preparatory meeting on the structure of a consolidated database on World Heritage Properties (see Annex 3). Much of this information would be made available to the Network.

POLICY STATEMENT AND OBJECTIVES

8. The Experts' Meeting therefore endorsed the following overall Policy Statement and Objectives, which the World Heritage Committee may take into consideration:

It is a goal of the World Heritage Committee to develop a World Heritage Information Network which can effectively serve diverse existing and potential users.

The objectives of this Network would be:

- * To promote awareness of the World Heritage, the Convention, and its instruments.
- * To improve knowledge of the state of conservation of World Heritage properties.
- To improve the care devoted to World Heritage properties by disseminating information on effective management and conservation principles and practices.

9. The creation of this Network implies deployment of a range of strategies and facilities for information management, exchange, and dissemination. Appropriate strategies involve improving the scope, credibility and accessibility of information.

10. The Experts' Meeting, however, recognized also that despite the best intentions of States Parties, many sites and government agencies may not have Internet access for some time. In many States Parties these objectives could thus be implemented through the use of prevailing information management and communication technology. Parallell efforts must be made to assist other States Parties in acquiring access to this technology while using in the meantime the existing means of communication.

DESIGN PRINCIPLES AND RECOMMENDATIONS

11. On the basis of the above Policy Statement and objectives the participants defined the following set of principles and recommendations which should guide the development of the Network:

PRINCIPLE I : Although the Centre must be responsible for its management, the World Heritage Information Network should be a partnership between the World Heritage Centre (WHC) and the other organizations and State Parties with which it is associated.

Recommendation 1: The World Heritage Centre should establish its own document repositories in the UNESCO Internet domain. [These facilities have already been initiated.]

Recommendation 2: The roles of each organization should be clearly defined based on their expertise. Coordination and strategic planning should be the role of the World Heritage Centre, acting on behalf of the World Heritage Committee and the States Parties. Scientific content and data analysis should be the role of the advisory bodies.

Recommendation 3: A permanent working group should be established by the WHC, to include staff from the Centre and the Advisory Bodies to develop detailed recommendations for the Network.

Recommendation 4: The World Heritage Centre Web Server should be considered the hub of the World Heritage Information Network, and would make links to ICOMOS, WCMC, States Parties, and other servers as appropriate. Other partners would be encouraged not to duplicate existing links of the World Heritage participants. This is necessary if there is to be a perceived structure to the presentation of World Heritage information.

Recommendation 5: While recognizing the benefits of the Network, the additional cost to each organization of participation in the Network must also be identified, recognized and compensated.

PRINCIPLE II : When selecting material for distribution via the network, the principle of openness should be followed to the greatest degree possible.

Recommendation 6: Certain types of information should be restricted even under an openness principle. Thus, pending nominations should not be publicized; nor should actions or proposed actions whose publicity might adversely affect a subsequent decision by the World Heritage Committee.

Recommendation 7: The Network will contain a database, developed by the Advisory Bodies and the Centre, on World Heritage properties.

PRINCIPLE III : The responsibilities of data provision and maintenance should be distributed to the servers closest to the source of the information.

Recommendation 8: The WHC should encourage its partners and States Parties to the Convention to establish their own servers for World Heritage information.

Recommendation 9: To this end, the Centre should develop a package of materials (a "starter kit") recommending style sheets, headings, links, image formats, etc. The WHC and/or the Advisory Bodies should also be prepared to offer technical assistance to administrative agencies and site offices.

Recommendation 10: To facilitate the movement of files internally, between organizations, and to the servers as appropriate, all nominations and monitoring reports from States Parties should be, whenever possible, in machine-readable format. (Note: Recognizing that this will not always be possible, the text of any nomination not in digital form, should be scanned immediately after its receipt from the State Party, and the digitized nomination transmitted to the advisory bodies along with the hard copy. The digital files should be limited to those parts of the text that form the core of the nomination, excluding all supplementary annexes and other documentation.)

PRINCIPLE IV : These servers must be prepared to accommodate multiple audiences, of widely differing expertise and expectations.

Recommendation 11: Information on the servers should be layered in stages of increasing complexity.

PRINCIPLE V : All stakeholders must perceive a value in the network for the network to function effectively.

Recommendation 12: Use electronic mail discussion groups (distribution lists) to link site managers as a 'community', facilitating the exchange of ideas and information at the international level.

PRINCIPLE VI : The greatest degree of benefit and interaction will come from a network in which all parties participate equally.

Recommendation 13: The official documents provided by the World Heritage Centre and the Advisory Bodies will be maintained in English and French. The inclusion of Spanish www pages and gopher menus would also be desirable.

Recommendation 14: The WHC and Advisory Bodies should develop a program to assist States Parties in acquiring electronic access to the network.

Recommendation 15: Electronic communication should be included as a component in training courses at different levels for World Heritage

PRINCIPLE VII : Because many property managers and States Parties do not yet have ready access to electronic distribution media, the information on the Network must be made available through conventional means to the greatest degree possible.

Recommendation 16: Documents produced for the Network would continue

to be submitted in paper form to States Parties and other interested groups; the moderators of discussion lists will be requested to provide periodic summaries to the World Heritage Centre Newsletter and other publications.

NOTES ON THE ABOVE PRINCIPLES AND RECOMMENDATIONS

12. The core partnership organizations will be UNESCO-WHC and the Advisory Bodies, ICOMOS, IUCN/WCMC, and ICCROM. Each has a role in the protection of natural and cultural World Heritage and beyond. Other organizations, as they develop their information resources and communication ability should also be brought into the partnership. Their databases and expert bodies should be collaboratively linked with the World Heritage Information Network. The integration of their larger programs into the WHIN will provide valuable information for World Heritage management programs. At the same time, the widespread distribution of World Heritage information will provide models for the management of cultural and natural heritage worldwide.

13. The WH Centre server would be responsible for posting and maintaining all official decisions and deliberations of the World Heritage Committee. Typically, this includes the Convention text, Operational Guidelines, Lists of the World Heritage and Heritage in Danger, Reports of Bureau and Committee meetings, and newsletters, nomination forms and state of conservation reports, international assistance forms, etc.

14. The Centre and/or the Advisory bodies should prepare fact sheets that summarize the provisions of the Convention and Operational guidelines. Frequent press releases distributed to the network should announce changes to the guidelines and their implications. The full text of the World Heritage Newsletter should be posted to the www server. Hypertext links should be built into these publications wherever possible.

15. Data sets should be presented by a server lying as close as possible to the source of the information, to permit updates and the timely posting of the material. This means that ultimately, given the capacity, sites should post material relating to their own property, in a format approved by the World Heritage Centre and the State Party concerned. Lacking that capacity, local universities, NGOs, or other designated bodies could provide their information on behalf of the site, on a voluntary or contractual basis.

16. A key principle for any information provider is that potential users will come from the widest possible range of backgrounds and interests, from the casual browser who has no knowledge of World Heritage (but whose long-term support may be valuable) to the specialist resource manager who may seek detailed guidance on a specific problem. Thus, it is important that information on each server be presented in as clear a structure as possible.

17. Where desired, separate electronic mail distribution lists could be established for different groups (e.g., World Heritage Cities). These lists need not be run from a central host, but could be donated by one of the sites. WHC and the Advisory Bodies might wish to monitor the lists to answer specific questions when they arise. Discussion in the lists would help to identify common problems, which could be addressed by the Committee, the Centre, or one of the Advisory Bodies as appropriate.

18. For each institution to maintain an effective network there must be clear benefits that at least balance or preferably outweigh the costs. At a later stage, the stakeholders would include other partners who will also expect to see a positive benefit from collaborating in the maintenance of the network. articulate a phased development plan for the WHIN for approval by the Committee, and, under assumption of the Committee's approval, execute the early parts of this plan;

- c. that the meeting participants continue to discuss the issues raised during the meeting by means of an electronic-mail discussion group;
- d. that the Centre and Advisory Bodies submit an estimate of the anticipated development costs for 1996 and 1997 to accompany this report to the December meeting of the Committee;
- e. that Committee recommend to the Centre, Advisory Bodies, and States Parties the further strengthening, in close collaboration with other units in UNESCO, of the electronic communication capacities of the partners within the World Heritage Convention, for which funds should be authorized by the Committee within the budget for 1996.

Subsequent to the meeting, a phased development plan to establish the WHIN within one year from the Committee's December meeting was proposed (See Annex 4). Included within the plan is an estimate of hours required, both to establish the WHIN, and for its maintenance.

Annex 1 : Attendance List Annex 2 : Responsibilities of the Partners Annex 3 : Database Annex 4 : Development Plan Matrix

ANNEX 1

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ANNEX 2

Summary of Information Responsibilities

The following proposal was included in the Draft paper for the Experts meeting. However, due to lack of time, it was not discussed during the Meeting, and should thus be discussed by the Working Group and in an Experts meeting in the near future.

World Heritage Centre

Text of the World Heritage Convention Operational Guidelines World Heritage List (with brief descriptions) List of the World Heritage in Danger List of Properties for which International Assistance has been granted (Art. 13) Regional Reports on the State of World Heritage List of Committee Members Rules and Procedures of the Committee and the Financial Regulations Reports of the Bureau (as far back as possible) Reports of the World Heritage Committee (incorporating ICOMOS and IUCN recommendations) Reports of the General Assembly of States Parties States Parties Data Sheets (on CDS/ISIS) World Heritage Centre Newsletter List of States Parties Blank forms for: Nominations Requests for Assistance: State of Conservation Reports Map(s) of World Heritage Properties Tentative Lists Summary fact sheets: Convention Operational guidelines

ICOMOS Responsibilities

Text of nominations (excluding annexes) beginning with new nomination format in 1996?¹ ICOMOS evaluations Certain databases (to be discussed)

WCMC Responsibilities

 Text of nominations (excluding annexes) beginning with new nomination format in 1996?
 WCMC/IUCN data sheets
 IUCN evaluations
 Other appropriate information to be defined

¹The new nomination format and date of its introduction will be discussed at the Committee meeting in December.

ANNEX 3

Recommendation for Core Fields in a Consolidated World Heritage Sites Database

Field Type: c=character; n=numeric; d=date; l=logical; m=memo field

FIELD NAME	TYPE	SIZE	DESCRIPTION
STPARTYISO	с	3	3-letter ISO code of State Party
COUNTRYISO *	c	3	3-letter ISO code of country in
COONTRIBO	C	5	which site is located.
	с	4	World Heritage Site number with a
WH_NBR	C	7	leading zero if necessary
LULI NAME T	~	165	Eng. Formal name as inscribed
WH_NAME-E	С		French Formal name
WH_NAME-F	С	165	
SHORT-ENG	С	50	Short title, English
SHORT-FR	С	50	Short title, French
LOCATION	m		Location (optional for WCMC)
SITEDELIM	1	1	Are the site boundaries precisely mapped? (default = N)
ISDISCONTIN	1	1	Is the site discontinuous?
LATITUDE	с	7	DDMMSS N/S
LONGITUDE	с	8	DDDMMSS E/W use central point
ISLATLONG	1	1	Does the nomination have verified coord?
ISSECONDS	1	1	Does the nomination include seconds?
SIZE	n	11	Size in Hectares of property
CULTURAL	1	1	Site inscribed under cultural crit.?
NATURAL	ī	1	Site inscribed under natural criteria?
C1, C2, C3,	-	÷ ,	bite imperiped under matural criteria.
C4, C5, C6	1	1 ea.	Cultural criteria logical fields
N1, N2, N3, N4	i	1 ea.	Natural criteria logical fields
M_G_S **			"Monument", "Group, or "Site"
TRANSBORD	с l	1 1	Transborder site
		4	
ASSO_SITE DATE	с d		Site number of paired transborder site
		8	Date site inscribed on WH List
NOM_STATUS	С	1	(I)nscribed, (R)eferred, (D)eferred,
DANCED I CO	٦	-	Rejected (X), (T)entative
DANGER_LST	1	1	Listing on the WH in Danger List
DATE-ON	d	8	Date of Danger List inscription
DATE-OFF	d	8	Date removed from Danger List
ISBUFFER	1	1	Is there a buffer zone delineated?
BUFFERSIZE	n	11	Size (in hectares) of buffer zone (optional for cultural sites)
ISMANPLAN	1	1	Is there a management plan in file?
PLANDATE	С	4	Date (year) of most recent management
			plan
PHOTOS	1	1	Photos included in file ?
SLIDES	1	1	Slides included in file ?
VIDEO	ī	ī	Video included in file ?
CONV CODE	Ċ.	10	Other Conventions applicable to site
MODIFIED	d	8	Date of modification of this record
AUTHORITY	c	6	
AUTORITI	L	0	Advisory Body responsible for this record

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Annex 4

Development Plan Matrix

Recommendation							
	Date	Setup time	Maintenance	Notes			
Rec. 1 Establish servers in UNESCO domain	gopher Feb 95 www July 95	full setup, 4 months	documents: 5 hrs/mo e-mail: 2- 15 hrs/wk	1			
Rec. 3 Establish working group	by 1/11/95		10 hrs/mo	2			
Rec. 7 Install WH sites database	by 1/7/96	1 month	1 wk/yr	3			
Rec. 9 "Develop starter kit"	by 1/7/96	2 months	5 hrs/wk	4			
Rec. 10 Digitize incoming nominations as necessary	1/9/96		2 wks/yr	5			
Rec. 12 Develop e-mail discussion groups	WHIN-L Oct 95 WHDB-L Nov 95		moderators' time, 5 hrs/mo	6			
Rec. 14 Develop program to assist States Parties	Prog by 1/4/96 Execution by 12/96	Program dev. 2 mo; Execution 3 mo	Ongoing tech support, 5 hrs/wk	7			
Total Time	by 12/96	12 months	1100 hrs/yr (22 hrs/wk)	8			

Details

1. Full Setup for WHC repository server with contents as outlined in Annex 1 is estimated to take four months. Major tasks anticipated: digitizing committee and bureau reports, newsletter; development of search tools; map graphic interface for world and regional maps; page design and graphics; training of WHC personnel in maintenance.

Maintenance time assigned to this Recommendation is in two parts: documents and e-mail correspondence. For estimation purposes, it is assumed that an average WHC document may take 5 hours to move from a word-processed file to an HTML text file and that these documents will average one per month (newsletters, reports of technical meetings; Committee and Bureau reports). E-mail correspondence that arrives *de novo* as a direct result of the new WHIN is much harder to estimate. Although it can vary widely, it is also <u>roughly</u> controllable. The level of correspondence is directly affected by a) the visibility of the Network itself; and b) the visibility of the e-mail address for general correspondence. The presence of an e-mail address on each page, with a "mailto" link allowing the user to send a message while he is viewing the page will generate substantially more e-mail per week than the presence of only <u>one</u> e-mail address buried beneath several menu layers. (Currently, the presence of "wh-info@unesco.org" in multiple locations on the WHC UNESCO servers generates approximately 2 messages a week.) If necessary, the time required to answer electronic mail can also be controlled by a) replying to common questions with a standard e-mail "form" message (multiple replies could be prepared for the most common questions); and b) forwarding a portion of the e-mail to individuals in the Centre, among the Advisory Bodies, or from a specific State Party, who can more readily answer the inquiry. In consequence, the amount of time spent answering e-mail correspondence is roughly controllable.

2. Setting up the Working Group will require only agreement between the individuals concerned as to the members. Members may be identical to those in the WH Database group. Maintenance by the Centre will entail occasional correspondence and regular reports back to WHC Director.

In accordance with Recommendation 3, the Working Group should have, as main tasks, the identification of critical success factors, implementation plans for each of the participants servers, WWW sites, criteria for linking other servers to the WHIN, developing proposals for the WH Committee regarding openness versus confidentiality of information, copyright issues, etc.

3. WH sites Database setup time (1 month) represents work done assembling data already prepared by the Advisory Bodies (not quantified); and preparing a portion of this data for WAIS indexing on the Internet servers. Setup time includes time for establishing a systematic process for updating information annually. Setup may include other databases, such as existing States Parties

4. The "Starter Kit" should be developed in conjunction with both the WHC WWW Host (Rec. 1) and the Technical Assistance Program (Rec. 14). It should include guidelines which will identify the qualifications necessary for a host to officially represent a site; and the minimum level of information that such hosts must present. It will make recommendations on both content and design, although these will not be binding. It will offer a series of WHIN icons, based on the World Heritage logo that sites can use that are part of the WHIN. The document will be flexible and subject to frequent updates, based on a "WHIN webmasters" mailing list that will include all hosts that will be part of the WHIN. The maintenance of this mailing list and document will provide the ongoing technical support for the WHIN and in its maintenance phase may be carried out in conjunction with the maintenance of the Technical Assistance program (see below).

5. No setup is required for this recommendation, which requires that the text of all incoming nominations to the World Heritage List be electronically scanned with Optical Character Recognition (OCR) software if the same material has not already been provided by the State Party in a machine-readable format. A copy of the file(s) will be transmitted to the advisory body concerned for inclusion in the database. If the nomination is accepted <u>dissemination</u>, the file may be used in the Advisory Body's Internet server. The time required is estimated based on the receipt of an average of 30 scanning and proofing of resultant texts for errors. As States Parties begin to submit nomination files on disk, this task will be reduced.

6. Recommendation 12 also requires no setup time. WHIN-L, an electronic mailing list to continue the WHIN discussion among the participants of the Experts meeting, was established in early October 1995. WHDB-L, a more technical list for discussion of the Consolidated World Heritage Property Database between individuals at the Centre and the Advisory Bodies was set up at the same time, but will probably not become operational until necessary members of each of the Advisory Bodies have electronic mail access, anticipated in November 1995. The maintenance time required for the moderator of 5 hrs/mo. assumes answering occasional questions posed by the list and preparing text summaries for the Newsletter (Recommendation 16).

It is anticipated that numerous mailing lists will be established along

regional or topical subject lines. Although they can, if desired, be run off of the unesco.org server, their moderators may come from anywhere in the ranks of the WHIN, and thus should represent no maintenance burden for the Centre. It would be advisable, however, that an appropriate staff person from the Centre be subscribed to each as a WHC representative.

7. Recommendation 14 calls for a program to assist States Parties in acquiring electronic access to the network. Depending on the funding available, this could represent pilot projects in different regions (Latin America, Eastern Europe, Sub-Saharan Africa, Arab States, South and Southeast Asia). One month is allotted to develop the program and three months (non-consecutive) for execution. With available funding, an individual from the Centre could spend two weeks with one or more State Parties; meeting with a single State or a regional meeting of States. Depending on conditions at the site, the meeting could develop new electronic mail access; or it could help to develop a www or gopher server. Alternatively, the program could develop a standalone component that could be attached to an existing schedule of technical meetings or training courses by the Centre or its Advisory Bodies (Recommendation 15). Similarly Bureau and Committee meetings could be used as opportunities for demonstrations and limited training and technical assistance. It is important to stress that a direct Internet connection is not required to receive electronic mail or information from Internet World Wide Web or gopher sites. Any site with a small computer and telephone line can receive cheap electronic mail. The program should include the preparation of one or more manuals depending on the needs of the clients.

The assistance program should explore cooperative programs with regional aid and economic development organizations.

The maintenance for the WHC that this recommendation implies will vary depending on the extent of the program developed. At a minimum level, however, it assumes a continuing level of technical support largely serviced by electronic mail responses, based on the technical manual(s) and expertise developed at the Centre.

8. The total time commitment represented for setup of the WHIN and its maintenance are rough estimates only. Each of the recommendations has a wide range of optional features whose implementation could be postponed in the event of time restraints. The program, however, is designed to take advantage of the presence of a consultant for a finite period of time and any features postponed would have to be implemented without that assistance. Likewise, maintenance times are also rough estimates with wide range of options, as noted above. The average time suggested (22 hours/wk), however, assumes that the WHIN will not require the full-time attention of even one permanent staff person. The temptation, therefore, will be to give that staff person other responsibilities. This should be resisted, as the work required by the WHIN will clearly fluctuate from week to week and month to month.