

Paris, 23 May 1980

UNITED NATIONS EDUCATIONAL, SCIENTIFIC AND  
CULTURAL ORGANIZATION

CONVENTION CONCERNING THE PROTECTION OF THE WORLD  
CULTURAL AND NATURAL HERITAGE

Bureau of the World Heritage Committee

4th session

Paris, 19-22 May 1980

REPORT OF THE RAPPORTEUR

I. INTRODUCTION

1. The fourth session of the Bureau of the World Heritage Committee was held at Unesco Headquarters in Paris from 19 to 22 May 1980 and was attended by Dr. Shehata Adam (Egypt), Chairman, delegates of Nepal, Panama, Senegal and the United States of America, Vice-Chairmen, and M. Michel Parent (France), the Rapporteur. Another State Member of the Committee was represented by an observer. Representatives of the International Council of Monuments and Sites (ICOMOS) and of the International Union for Conservation of Nature and Natural Resources (IUCN) attended the meeting in an advisory capacity. The full list of participants is to be found in the Annex of this report.

2. After the meeting had been opened by the Chairman, the Bureau adopted the Agenda for the session.

3. As foreseen on the Agenda, the representative of the Director-General, M. Gérard Bolla, Deputy Assistant Director-General (Operations), Sector of Culture and Communication, reported on activities undertaken since the third session of the Committee.

## II. NOMINATIONS TO THE WORLD HERITAGE LIST

4. The Bureau examined sixty nominations in all, twenty-seven of which had been deferred by the Committee or by the Bureau at their last sessions. After taking note of the evaluation of each nomination made by the competent advisory organization, the Bureau formulated the following recommendations to the Committee;

### A. Properties to be inscribed on the World Heritage List

<u>State Party</u>	<u>Name of Property</u>	<u>Criteria fulfilled</u>	<u>Id.No</u>
		( N = natural) ( C = cultural)	
<u>Algeria</u>	<u>Al Qal'ah of Beni Hammad</u>	C (iii)	I02
	<p>The representative of IUCN underlined the importance of the site from the natural heritage point of view also. The Bureau noted the reservation expressed by ICOMOS on the state of preservation of the site and expressed the hope that the necessary protection measures would be taken.</p>		
<u>Brazil</u>	<u>Town of Ouro-Prato</u>	C (i) - (iii)	I24
	<p>The Bureau was informed of the threats to the site and its monuments, on the one hand, from land slides which occurred regularly and, on the other hand, from the plans to establish a large steel works. It considered therefore that assurances should be sought from the government that the site would be actively safeguarded.</p>		
<u>Canada</u>	<u>Burgess Shale Site</u>	N (i) + (iii)	I33
<u>Ethiopia</u>	<u>Lower Valley of the Awash</u>	C (ii) + (iii) + (iv)	I0
	<u>Tiya</u>	C (i) + (iv)	I2

Ethiopia contd:

	<u>Aksum</u>	C (i) + (iv)	I5
	<u>Lower Valley of the Omo</u>	C (iii) + (iv)	I7
	<u>Abijatta Shalla Lakes National Park</u>	N (ii) + (iii)	II2
	The Bureau took note of the reservations expressed by IUCN on the difficulties of adequately protecting this site.		
<u>Ghana</u>	<u>Ashante Traditional Buildings</u>	C (v)	35
	The Bureau took note of the recommendation of ICOMOS that the Ashante Traditional Buildings should be placed on the List of World Heritage in Danger.		
<u>Honduras</u>	<u>Maya Site of Copan</u>	C (iv) + (vi)	I29
<u>Italy</u>	<u>The Historic Centre of Rome</u>	C (i) + (ii) (iii) + (iv)	9I
	On the proposal of ICOMOS, the Bureau recommended that the Italian authorities consider the possibility of extending the protected zone on the western side as far as the walls built by Urban VIII. Furthermore, the Bureau considered it desirable that the site of the Vatican City should also be inscribed on the List and the Secretariat was requested to contact the appropriate authorities in this connection.		
<u>Malta</u>	<u>Hal Saflieni Hypogeum</u>	C (iii)	I30
	<u>City of Valetta</u>	C (i) et (vi)	I3I
	<u>Ggantija Temples</u>	C (iv)	I32
<u>Norway</u>	<u>Rjukan</u>	C (iii) (iv) + (v)	55
<u>Pakistan</u>	<u>Archaeological ruins at Moenjodaro</u>	C (ii) + (iii)	I38
	<u>Archaeological remains of Taxila</u> (Taksha-sila)	C (iii) + (vi)	I39

Pakistan contd.

Buddhist ruins at Takht-i-Bahi  
+ neighbouring city,  
remains at Sahr-i-Bahlol

C (iv) 140

Panama The fortifications on the Caribbean  
side of Panama : Portobelo -  
San Lorenzo

C (i) (iv) 135

Poland Warsaw Historical Centre

C (ii) (vi) 30

The Bureau underlined that the inscription of the historic centre of Warsaw was recommended as a symbol of the exceptionally successful and identical reconstruction of a cultural property which is associated with events of considerable historical significance. There can be no question of inscribing in the future other cultural properties that have been reconstructed.

Senegal Djoudj National Bird Sanctuary

N (iii) 25

The Bureau was informed by the representative of the government of Senegal that all the necessary measures would be taken so that the development works on the delta of the River Senegal would in no way prejudice the Djoudj Bird Sanctuary. The Bureau recommended the inscription of this site on the List, but requested Senegal to make available to the Committee the environmental impact study recently undertaken.

Syrian Arab Republic Ancient city of Bosra

C (i) (iii) 22  
+ (vi)

Site of Palmyra

C (i) (ii) 23  
+ (iv)

The Bureau shared the view of ICOMOS that the necropolises and the remains of the Roman aqueduct which are situated outside the fortified walls should be included in the protected zone. It expressed the hope that the hotel facilities on the site would not be extended and furthermore asked the Secretariat to request the Syrian authorities to make available for the Committee photographs of the site showing the hotel from different views.

<u>Tunisia</u>	<u>Ichkeul National Park</u>	N (iii) (iv)	8
	The Bureau recommended that this site be entered on the List provided that assurances were received from the Government that the site would be given adequate protection (i.e. that measures would be taken to maintain the waterflow and existing salinity) if development works were undertaken.		
<u>United States of America</u>	<u>Redwood National Park</u>	N (ii) (iii)	I34
<u>Yugoslavia</u>	<u>Ohrid region with its cultural and historical area</u>	C (i) (iii) (iv)	99
	The Bureau recommended that the site included on the List by the Committee at its 3rd session (the part of Lake Ohrid which is situated in Yugoslavia) be extended to cover the cultural and historical area of the Ohrid region.		
<u>Yugoslavia</u> (cont'd)	<u>Durmitor National Park</u>	N (ii) (iii) (iv)	I00
<u>Zaire</u>	<u>National Park of Garaka</u>	N (iii) (iv)	I36
	<u>National Park of Mahuli-Biega</u>	N (ii) (iii) (iv)	I37
	The Bureau shared the concern of IUCN on the protection of the two sites which needed to be strengthened. It was noted that technical co-operation requests to assist the authorities in this connection were before the Bureau for consideration. It was emphasized, however, that prime responsibility for the protection of the two parks rests with the Government.		

B. Properties not to be considered further for  
Inscription on the World Heritage List

<u>State Party</u>	<u>Name of Property</u>	<u>Id.No.</u>
<u>Costa Rica</u>	Church of Orosi	104
	National Monument at San Jose	105
	National Theatre	108
	Church of Nicoya	110
<u>Nigeria</u>	Kainji Lake National Park	123
<u>Norway</u>	The Valley of Heidal	56
	The Kjerringøy Trading Centre	57
	The Hidsvoll Building	60
<u>Pakistan</u>	Archaeological ruins at Harappa	141
	Historical monuments at Thatta	143
<u>United States of America</u>	Edison National Historic Site	77

C. Nominations to be deferred

<u>State Party</u>	<u>Name of Property</u>	<u>Id.No.</u>
<u>Algeria</u>	<u>Dey's Palace at Algiers</u>	101
	<p>The Bureau shared the opinion expressed by ICOMOS that the Dey's Palace could not be considered in isolation and felt that Algeria may wish to study the possibility of extending the nomination to cover the whole of the Casbah.</p>	
	<u>Citadel Quarter of Setif</u>	103
	<p>Further information is necessary as to the actual measures taken to create an archaeological reserve (expropriations, demolitions, etc.). An aerial photograph taken after 1972 would provide useful information in this respect.</p>	

<u>Costa Rica</u>	<u>National Archaeological Park of</u>	106
	<u>Guayabo de Turrialba</u>	

Additional information was required to permit a comparative evaluation of the scientific importance of the site nominated with similar sites in Central and Latin America.

<u>Santa Rosa Historic Mansion</u>	107
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The IUCN representative informed the Bureau that the Historic Mansion was situated in Santa Rosa National Park which had important natural features. The Bureau felt therefore that Costa Rica might wish to extend the site nominated to cover also the natural heritage of this area.

<u>Ruins of Ujarras</u>	109
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The possibility of considering this site, not as an isolated property but as one of a series of missionary establishments found in several States Parties, should be studied.

<u>Cyprus</u>	<u>Paphos, Birthplace of Aphrodite</u>	79
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The Bureau felt that too much emphasis had been placed in the nomination on the intangible aspects of the sites and wished to know under which criterion the property was nominated. It furthermore requested ICOMOS to make a comparative study of similar sites in the Mediterranean area.

<u>Ethiopia</u>	<u>Adulis</u>	11
	<u>Neika-Kontoure</u>	13
	<u>Nitaxe</u>	14
	<u>Yeha</u>	16

On the recommendation of ICOMOS, these nominations were deferred until the list of properties which Ethiopia intends to nominate has been received.

Ethiopia  
(cont'd)

Bale Mountain National Park 111

Further information is required to enable IUCN to evaluate this nomination.

Italy

Convent of Santa Giulia - San Salvatore 92

The Bureau deferred this nomination until the list of properties which Italy intends to nominate has been received.

"The Last Supper" by Leonardo da Vinci 93

The Bureau was informed of the revised nomination recently received from the Italian authorities which proposed the Church and the Dominican convent of Santa Maria delle Grazie with the "Last Supper" for inscription on the List. ICOMOS was requested to evaluate this proposal for the Committee meeting in September.

Mali

Town of Djenné 116

Further information should be made available on the state of urbanization of Djenné and on the measures for its protection.

National Park of the Baoulé Loop 117

Additional information is required to enable IUCN to make an evaluation of the site. The Bureau noted that a consultant would be sent by IUCN for this purpose.

Land of the Dogon 118

Both IUCN and ICOMOS were of the opinion that the property nominated should be more clearly defined.



Mali cont'd

Town of Timbuktu

119

Details are needed on the delimitation of the area nominated and on administrative measures for the preservation of the site, as well as an inventory of existing monuments, to enable ICOMOS to evaluate the nomination.

The Bureau expressed its willingness to grant preparatory assistance to Mali, if requested, to work with the authorities in completing the nominations of cultural properties.

Nigeria

Birni Gazargamu and Gumburu

122

Additional information is necessary on the exact delimitation of the two archaeological sites nominated, as well as an inventory of the monuments on the sites.

Pakistan

Rock carvings at the Sacred Rock of Hunza and near Gilgit and Chilas

142

ICOMOS considered that further research was necessary to ascertain the cultural and historical interest of the site and secondly that additional documentation and information was necessary to complete the nomination file (precise map of the area showing the location of the engraved rocks and of the archaeological sites, together with brief descriptions of each rock carving and each site). The Bureau therefore decided to defer this nomination.

Syrian

Aleppo

21

Arab

Republic

The Bureau noted that the site was threatened by intensive urbanization and recommended that the nomination be deferred until the results of the Unesco mission, at present in Aleppo, were available.

III.

REQUESTS FOR TECHNICAL CO-OPERATION

5. The Bureau examined all the requests received from States Parties for technical co-operation and made the following recommendations to the Committee.

A. Technical co-operation projects recommended

6. Nepal - Sagarmatha National Park

(request No.120.1)

The Bureau recommended that technical co-operation amounting to a maximum of \$75,000 be granted to Nepal for conservation measures in Sagarmatha National Park.

7. Tunisia - Baths of Antonius at Carthage

(request No.37.1)

The Bureau recommended that the Committee grant technical co-operation to Tunisia in connection with the preservation of the Baths of Antonius at Carthage. However, two components in the proposed budget (publication of archaeological reports and the supply of a lorry which could be made available locally) did not meet with its approval and the Secretariat was requested to prepare in consultation with the national authorities concerned a revised project for the next session of the Committee.

8. Zaire - Virunga National Park (request No.63.1)

Garamba National Park (request No.136.1)

Kahuzi-Biega National Park (request No.137.1)

The Bureau recommended that technical co-operation be made available to Zaire as part of an overall plan to improve the management of these three National parks and the protection of their large mammal populations. The funding recommended is as follows;

Virunga National Park	\$43,660
Garamba National Park	\$19,120
Kahuzi-Biega National Park	\$15,120

B. Technical co-operation projects deferred

9. The Bureau deferred the following requests either because the properties to which they related were not included in or recommended for the World Heritage List or further clarifications were required:

Algeria: Dey's Palace

Qal'ah of Beni Hammad

Citadel Quarter of Setif

Ethiopia    Bale Mountain National Park

Abijatta Shalla Lakes National Park

Further elements of the technical co-operation requests for these sites have to be established first by a preparatory assistance mission which has been granted for Simien National Park and will be now extended to the other two sites.

Syrian Arab    Ancient City of Damascus  
Republic

Ancient City of Aleppo

Ancient Town of Bosra

Site of Palmyra

The Bureau was of the opinion that equipment that could be obtained locally, such as lorries, etc., should not be provided under the Fund.

10. The Bureau authorised the Secretariat to pursue, in co-operation with the Ethiopian authorities, the preparation of a project for a photogrammetric survey of the monuments of Lalibela and to submit a revised technical co-operation request to the Committee. The delegate from the United States of America abstained from this recommendation.

#### IV. PREPARATORY ASSISTANCE

11. The Bureau granted preparatory assistance to :

- (a) Guatemala: services of 2 consultants (at an estimated cost of \$22,000) (ecologist and specialist in stone, stucco and wood conservation) to prepare a technical co-operation request for Tikal National Park. The request for a jeep included in the preparatory assistance requested could be considered together with the technical co-operation request.
- (b) Senegal: consultant services for 4 m/m (at an estimated cost of \$20,000) to plan technical measures for adequate protection of the site including regulation of the water level. The equipment requested requires some clarification and could be considered by the Committee at a later date.

V. OPERATIONAL GUIDELINES

12. On the basis of a draft prepared by the Secretariat, the Bureau drew up a revised text of the "Operational Guidelines for the implementation of the World Heritage Convention" for submission to the Committee at its fourth session.

VI. INTEGRITY OF PROPERTIES NOMINATED TO THE WORLD HERITAGE LIST

13. The question of entering on the World Heritage List properties that were in danger of losing their integrity was discussed. It was felt that the fact that the integrity of a property nominated was threatened should in no way influence the decision of the Committee on its eligibility for inscription on the World Heritage List. Furthermore, each property so threatened should be fully evaluated on its intrinsic merits and the nomination should be fully documented.

14. As foreseen in paragraph 15 of the revised draft text of the "Operational Guidelines" a plan of action outlining the corrective measures required should be submitted together with the nomination file concerning any property, cultural or natural, which is threatened by action of man.

VII. OTHER BUSINESS

(a) Global inventory of natural heritage sites

15. The representative of IUCN informed the Bureau that his organization has compiled and published a UN list of national parks and other protected areas which includes World Heritage Sites. This list could be used as a basis for identifying potential natural world heritage sites, and thus be of help in building up a global inventory. A proposal on the methodology and cost of preparing a global inventory would be put before the next Committee meeting.

(b) List of cultural heritage properties

16. As a complementary measure to the establishment of national lists of cultural sites suitable for inclusion in the World Heritage List, the Bureau considered it desirable that lists should also be drawn up on an international basis of cultural properties of outstanding universal value within each of the major categories of monuments and sites. Such lists could be drawn up with the help of existing Unesco consultative committees or by working groups composed of States which have similar resources within their territories. The Bureau recommended that the Committee consider contributing financially to the task of preparing such international lists.

(c) "World Heritage Association"

17. The Bureau was informed of the correspondence between the Chairman of the Committee and Lord Duncan Sandys, Chairman-designate of the "World Heritage Association", that is being established in the United Kingdom and noted that no action had been taken to remove from the names of the Association and the Trust Fund the terms "World Heritage" and "Heritage" respectively. The Bureau once more emphasized the problems that could arise from the possible confusion between the World Heritage Fund and the "Heritage Trust" and expressed the hope that the Director-General could use his good services to bring about a change in the names of the Association and the Trust.

18. The Bureau recommended that the Committee call on each State Party to take all measures possible under its national legislation to protect both the World Heritage Emblem and the name of the World Heritage Fund. It was decided to bring this matter before the Committee at its next meeting.

(d) Balance between the cultural heritage and the natural heritage

19. The Delegate of the United States of America made three proposals on this matter:

- (i) that the quorum necessary for decisions on entering properties on the World Heritage List be defined;
- (ii) that the funds allocated for either the cultural heritage or the natural heritage should not exceed 60% of the total assistance provided through the World Heritage Fund.
- (iii) that the Chair should be held alternatively by a person having expertise or responsibilities in the field of the cultural heritage and by a person having expertise or responsibilities in the field of the natural heritage.

20. The Bureau shared the concern expressed by the delegate of the United States of America that an overall balance should be ensured between the two fields in implementing the Convention and that, in particular, the composition of the World Heritage List should reflect that balance. It was pointed out however, that because of the intrinsic difference which exists between cultural and natural properties, and the fact that the territorial size of sites varies largely, the importance attached to either cultural or natural properties cannot be evaluated by a simple numerical comparison of inscriptions on the list. It was decided to raise this matter once

more at the fourth session of the Committee. The Bureau requested the Secretariat to pursue its efforts to ensure that the authorities responsible for the conservation of the natural heritage are fully informed of the activities undertaken under the Convention.

(c) Promotional activities

21. The Secretariat reported on the implementation of the various public information activities decided on by the Committee at its third session. Great interest continued to be demonstrated in the Convention by the mass media and the many contacts with journalists had resulted in an important number of articles in different papers and magazines in many countries. The Bureau authorized the Secretariat to use with flexibility the funds set aside by the Committee for promotional activities and to meet any additional cost from contingency funds.

(f) Certificate for properties inscribed on the World Heritage List

22. The Bureau recommended that a certificate, signed jointly by the Chairman and the Director-General of Unesco should be presented to the State Party concerned for each property included in the World Heritage List. The Secretariat was requested to prepare a text for submission to the Committee at its next meeting.

(g) Date and place of the fourth session of the Committee

23. The delegate from France confirmed the invitation to the Committee to hold its next session in Paris at the Hôtel de Sully, from 1 to 5 September 1980. The Bureau accepted the invitation on behalf of the Committee and requested that thanks be conveyed to the French Government for its kind invitation.

(h) Provisional agenda for the 4th session of the Committee

24. The Bureau drew up the Provisional Agenda for the forthcoming meeting of the Committee.

(i) Transmission of documents to members of the Bureau

25. A member of the Bureau drew attention to the fact that he had not received the documents for the meeting in time. The Secretariat pointed out that the documents had been transmitted in good time to the Delegations of States which were Vice-Chairmen. It was considered desirable that the States which were Vice-Chairmen inform the Secretariat early of the person or persons designated to represent them at the meeting so that the documents could be transmitted direct to them.

BUREAU OF THE WORLD HERITAGE COMMITTEE

BUREAU DU COMITE DU PATRIMOINE MONDIAL

4th session

Paris, 19 - 22 May 1980

LIST OF PARTICIPANTS/  
LISTE DES PARTICIPANTS

I. SENIOR MEMBERS OF THE BUREAU/ MEMBRES VETERAIS DU COMITE

Egypt / Egypte

Dr. Shokata Adom

President

Organization of Egyptian Antiquities

Chairman/Président

France

M. Michel Perrot

Inspecteur général des monuments historiques

Rapporteur

M. Jean-Pierre Bady

Directeur de la

Caisse nationale des monuments historiques  
et des sites

Népal

H. E.M. Mr. K.R. Aryal

Ambassador

Permanent Delegate to Unesco

Vice-Chairman/  
Vice-Président

Mr. I.B. Singh

Deputy Permanent Delegate

Panama

Dr. Reina Torres de Arauz	Vice-Chairman/
National Director of Historical Heritage	Vice-Président

Miss Mirta Saavedra Polo  
First Secretary  
Permanent Delegation to Unesco

Sénégal

M. Lamine Diakhaté	Vice-Chairman/
Ministre conseiller	Vice-Président
Délégation permanente du Sénégal	
auprès de l'Unesco	

Mme Fernine Wilaye  
Conseiller  
Délégation permanente du Sénégal  
auprès de l'Unesco

United States of America/Etats-Unis d'Amérique

Mr. David Hales	
Deputy Assistant Secretary for	
Fish and Wildlife and Parks	
Department of the Interior	Vice-Chairman/ Vice-Président

II. OBSERVERS/ OBSERVATEURS

Australia/Australie

H. Exc. Prof. R.O. Slatyer  
Ambassador  
Permanent Delegate to Unesco

III. ORGANIZATIONS attending in an advisory capacity/  
ORGANISATIONS participant avec un statut consultatif

International Council of Monuments and Sites (ICOMOS)  
Conseil international des monuments et des sites

M. François Leblanc  
Directeur du Secrétariat

M. Léon Pressouyre  
Consultant



International Union for Conservation of  
Nature and Natural Resources (IUCN)  
Union internationale pour la conservation  
de la nature et de ses ressources

Mr. Harold Eidsvik  
Executive Officer  
Commission on National Parks and Protected  
Areas

IV. SECRETARIAT

Mr. Gérard Dolla  
Deputy Assistant Director-General (Operations)  
Sector of Culture and Communication

Mr. Michel Datisse  
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Mr. Bernd von Droste  
Director of Ecological Sciences

Mrs. Anne Raidl  
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Mrs. Margaret van Vliet  
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