

## **Minor modifications to the boundaries of Mozu-Furuichi Kofun Group: Mounded Tombs of Ancient Japan (Japan) (ID: 1593)**

We request for a modification to the boundary of the existing buffer zone for the property described below, in accordance with the paragraphs 107, 164 and Annex 11 of the Operational Guidelines for the Implementation of the World Heritage Convention.

### **[Identification of the Property]**

1. Country: Japan
2. State, Province, or Region: Osaka Prefecture
3. Name of the Property: Mozu-Furuichi Kofun Group: Mounded Tombs of Ancient Japan
4. Criteria: (iii), (iv)
5. Date of inscription: 43rd Session of World Heritage Committee in July 2019 (43COM 8B.18)

### **[Summary of Proposal]**

- Minor modification to the boundary of the existing buffer zone (expansion of area)

#### **1) Area of the property**

Area of property before modification: 166.66ha  
Area of buffer zone before modification: 890ha  
Area of buffer zone after modification: 891ha

#### **2) Description of the modification**

Institutions responsible for the conservation and management of this property have continually been conducting necessary procedures to address the recommendations adopted at the 43rd Session of the World Heritage Committee in July 2019 (Decision 43COM 8B.18), on the basis of Comprehensive Management Plan developed in January 2018.

We have completed modifications to the boundary of the existing buffer zone, to the northwest of Minegazuka Kofun (ID No. 44), based on the legislative measures where Habikino City has applied the Landscape Zoning and Height Control District regulations, in conjunction with an amendment to zoning classification to regulate outdoor advertisements, proceeded by the Osaka Prefectural Government on 2nd March 2020.

Therefore, we propose to extend the boundary of the existing buffer zone.

**Decision 43 COM 8B.18 (extract)**

**4. Recommends that the State Party give consideration to the following:**

**b) Completing the agreed adjustment to the buffer zone for Component 44**

**3) Justification for the modification**

The property is located in an urban residential neighborhood in the middle of urban fabric which contains a commercial zone. It is essential to guide residents to promote their appreciation to the Outstanding Universal Value of the property that should be structured as a cooperative relationship, aiming at preventing any negative impact on the property and creating a harmonious landscape between the property and its neighboring areas.

Thus, this proposal aims at expanding the existing buffer zone, as indicated by coloring on the attached map, to strengthen and preserve component part No. 44.

**4) Contribution to the maintenance of the Outstanding Universal Value**

This proposal, presented in this report, contributes to the prevention of any negative impacts on the attributes that convey and maintain the property's Outstanding Universal Value.

Since the important attributes of the property have been adopted by the World Heritage Committee (43COM 8B.18) as follows, this proposed modification in regards to the extension of existing buffer zone can make a further contribution to the preservation of the attributes as described below.

**The settings of the kofun, their visual presence in the Osaka region, and the remaining physical and visual links between the kofun are important attributes;**

**5) Implications for legal protection [See Appendices 1- 4]**

Legislative measures for regulating future developments in the extended buffer zone include the City Planning Act, Building Standards Act, Landscape Act, and Outdoor Advertisement Act. The heights, forms, and colors of buildings and any outdoor advertisements are regulated by the aforementioned acts, which are reinforced by other ordinances that are administered by local municipalities of Osaka Prefecture and Habikino City.

Prior approval or permission is mandatory for any future building works within the extended buffer zone. Therefore, appropriate evaluations on the proposed building works and providing necessary advice or instructions to applicants will enhance the preservation of the environment around the Kofun.

## **6) Implications for management arrangements**

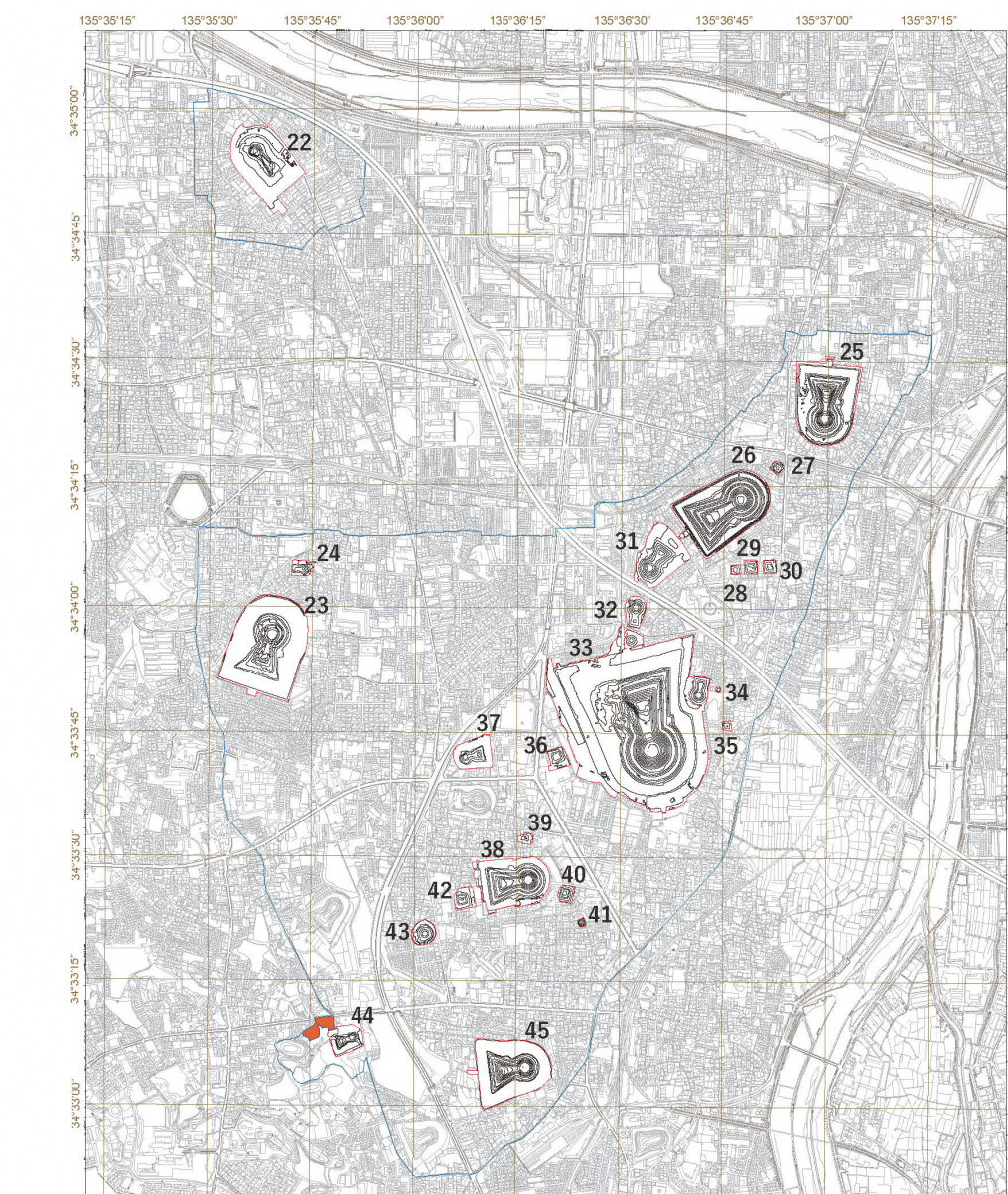
Comprehensive management must be implemented by sharing a common vision between the owners of the component parts and their stakeholders to transfer the Outstanding Universal Value of the property to future generations. As described in our nomination document, we are developing a framework to achieve this goal [see Appendices 5 & 6].

Both the Habikino City and Osaka Prefectural governments, in co-operation with national institutions that manage the proposed area, are responsible for all procedures that are required to safeguard and conserve the property with its neighboring environment.

## **7) Maps**

The attached maps show the location and the context of the proposed modification of the existing buffer zone [Maps 1 & 2].

**Map showing the delimitations of the property (original and proposed revision)**



**Legends**

Boundary of the World Heritage property

Buffer zone of the World Heritage property (before modification)

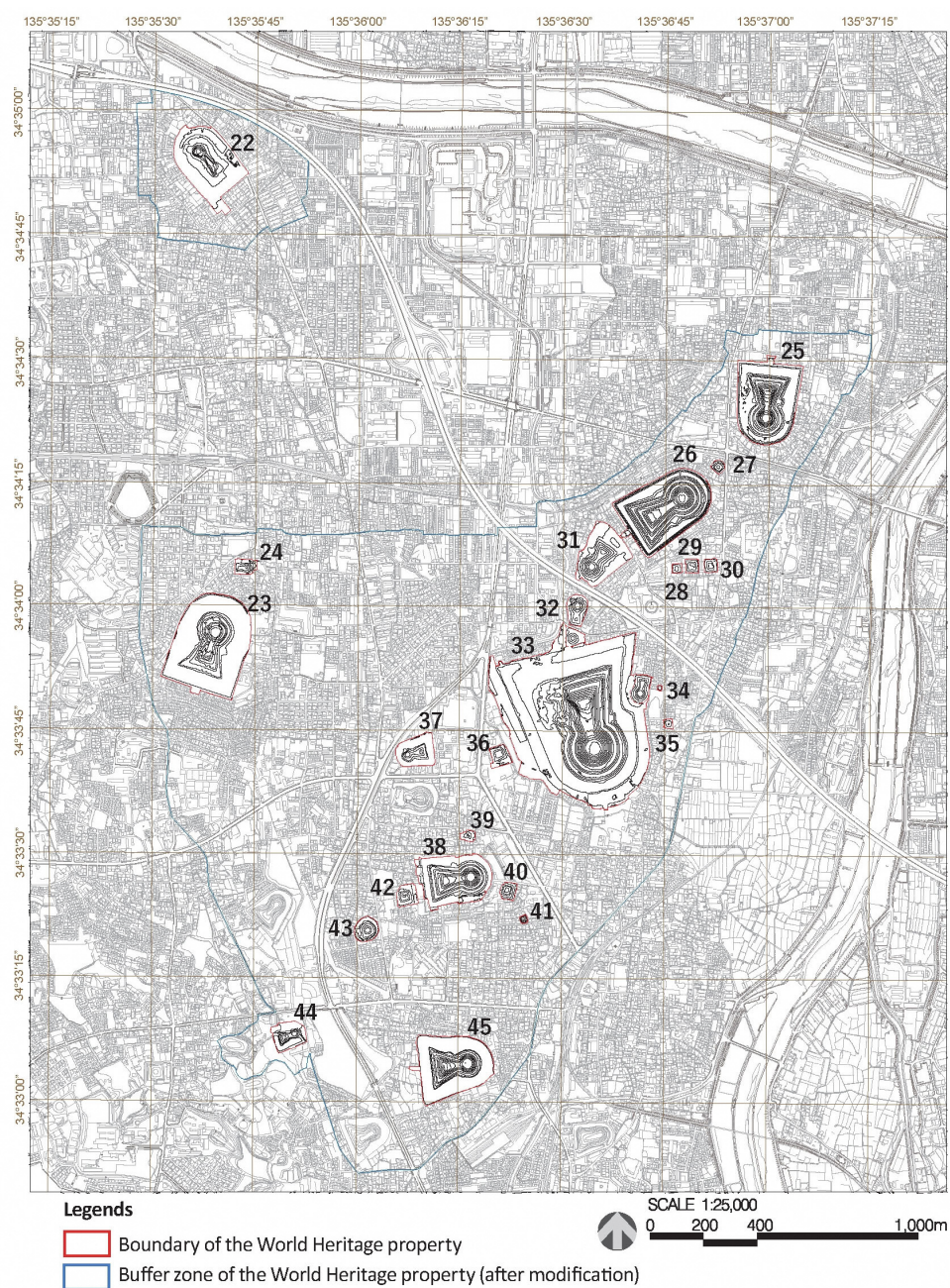
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Buffer zone (area to be added)

ID No.	Component Part's Name	ID No.	Component Part's Name	ID No.	Component Part's Name
22	Tsuda-shiroyama Kofun	30	Yashimazuka Kofun	37	Hazamiyama Kofun
23	Chuui-tenno-ryo Kofun	31	Komuroyama Kofun	38	Hakayama Kofun
24	Hachizuka Kofun	32	Otorizuka Kofun	39	Nonaka Kofun
25	Ingyo-tenno-ryo Kofun		Ojin-tenno-ryo Kofun (33-1)	40	Mukohakayama Kofun
26	Nakatsuhime-no-mikoto-ryo Kofun	33	Konda-maruyama Kofun (33-2)	41	Nishiumazuka Kofun
27	Nabezuka Kofun		Futatsuzuka Kofun (33-3)	42	Joganjiyama Kofun
28	Suketayama Kofun	34	Higashiumazuka Kofun	43	Aoyama Kofun
29	Nakayamazuka Kofun	35	Kurizuka Kofun	44	Minegazuka Kofun
		36	Higashiyama Kofun	45	Hakuchoryo Kofun

**Map showing the nominated property and the buffer zone (Furuichi area)**

Map showing only the proposed revision



ID No.	Component Part's Name	ID No.	Component Part's Name	ID No.	Component Part's Name
22	Tsuda-shiroyama Kofun	30	Yashimazuka Kofun	37	Hazamiyama Kofun
23	Chu'ai-tenno-ryo Kofun	31	Komuroyama Kofun	38	Hakayama Kofun
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Map showing the nominated property and the buffer zone (Furuichi area)

## Summaries of the details of relevant Laws, Acts and Regulations

Name of Laws and Regulations	Objective	Summary
City Planning Act	Promotes sound urban development and planning by specifying city planning content, authorization processes, restrictions, projects and other necessary matters	Stipulates area divisions in order to prevent urban sprawl, and promotes systematic urbanization. As a result, reasonable land use is promoted under the regulations, and the preservation of the residential environment of townscapes befits an areas' distinct characteristics.
Building Standards Act	Establishes the minimum standards for a buildings' site, structure, facilities and use. Promotes the protection of peoples' lives, health and property, and aims to contribute to improving public welfare	Establishes structural standards for individual buildings and standards to regulate buildings' use, coverage ratio, floor-area ratio and height within city planning districts in accordance with the City Planning Act. In order to ensure compliance with these standards, it prescribes a system (architectural safety confirmation) in which the chief architect (qualified person) confirms the conformance of building plans with laws and regulations, and a system to penalize buildings in violation of the Act.
Landscape Act	Promotes building a beautiful region, creating an attractive and comfortable living environment and establishing vibrant communities with distinctive character. Comprehensive measures such as the formulation of landscape plans are undertaken to develop favorable urban and rural landscapes, in order to improve the quality of life of the people of Japan, and contribute to their socio-economic development	Recognizes favorable landscapes in urban and rural areas as common assets for the people of Japan. As stipulated in this Act, it has established criteria for the enhancement and protection of landscapes. Based on this Act, the Osaka Prefecture and municipal governments relevant to the property formulate landscape ordinances and plans, and establish items necessary for the enforcement of the Act.
Outdoor Advertisement Act	Provides necessary regulations for the display, placement and maintenance of outdoor advertisements, in order to promote a good visual environment, preserve scenic beauty and prevent public hazards	Controls the height and size of outdoor advertisements. In cases where sustaining a favorable landscape or preserving scenic beauty are required, the display of outdoor advertisements may be prohibited or restrictions imposed as necessary. Based on this Act, local municipalities formulate the ordinance and set up items necessary for regulation.
Habikino City Landscape Ordinance and Landscape Plan, based on Landscape Act	<p>[Landscape Ordinance] Promotes landscape formation as a shared civic property in the present as well as the future, and creates a comfortable living environment to enhance civic culture</p> <p>[Landscape Plan] Promotes "Pleasant landscape formation utilizing landscape resources distinctive to Habikino City", and "Further promotion to realize World Cultural Heritage Inscription of the Mozu-Furuichi Kofun Group"</p>	<p>[Landscape Ordinance] Establishes the basic concepts concerning landscape formation, and clarifies the responsibilities of the public administration, citizens, business operators and experts. Stipulates basic matters concerning pleasant landscape formation and required matters pertaining to the enforcement of the Landscape Act</p> <p>[Landscape Plan] Prescribes the goals and basic policy for landscape formation in Habikino City in accordance with highlighting the characteristics and understanding of the landscape issues of the city. It also stipulates the methods and operational systems for landscape formation, and gives directions for implementing concrete measures. Moreover, it designates the Landscape Planning District and Landscape Formation Promotion District, establishing parameters for activities in these districts and stipulating requirements for enforcing the Landscape Act</p>
Osaka Prefecture Outdoor Advertisement Ordinance, based on Outdoor Advertisement Act	Stipulates restrictions and standards to create pleasant landscapes, sustain scenic beauty and prevent any harm to the public. Restrictions apply to the display of outdoor advertisements, installation of objects displaying outdoor advertisements and their maintenance, as well as the outdoor advertisement business.	Regulates the display and maintenance of advertisements by designating prohibited advertisement objects, and prohibited and permitted areas, as well as prescribing display restrictions. Advertisements subject to this ordinance that are displayed and installed outside for the public either permanently or temporarily include: sign boards, self-standing sign boards, posters, advertisement towers, billboards and banners. Restrictions apply not only to for-profit advertisements such as commercial advertisements, but also to the display of names of individuals and businesses, as well as public notices such as classified advertisements. In areas where displays are restricted, certain kinds of general advertisements are prohibited. For areas where advertisements are allowed on a permission basis, size restrictions are imposed; for advertisement objects larger than the size limit, permission is granted or not granted depending on other features. In this manner, efforts are made to ensure the public respects the above-mentioned standards within the scope of the Ordinance.

## Summaries of laws and ordinances, and restricted activities within the property and buffer zone

Applicable area	Buffer zone		
Underlying law	City Planning Act; Building Standards Act; Building Regulations Ordinance within Scenic Districts in Sakai City	City Planning Act; Landscape Act; Landscape Ordinances	Outdoor Advertisement Act; Outdoor Advertisement Ordinance
Scheme	Height Control Districts; Scenic Districts; Land-use Districts	Landscape Plan; Landscape Districts	Restrictions on outdoor advertisements
Regulated items	Building height	Design features of buildings	Size and height of outdoor advertisements
Restrictions on construction activities	Maximum building height is restricted to 31 m for residential districts and neighborhood commercial districts, and 45 m for commercial districts	Restrictions on building design features, such as color, according to size (with the exception of small-scale buildings)	Restrictions on size, height of advertisements according to land-use zoning
	Maximum building height is restricted to 10 m or 15 m	Regulation of colors and design features of all buildings, according to size	Posting of advertisements is prohibited in principle
Procedure required	Confirmation, in accordance with the Building Standards Act	Authorization, according to Landscape Districts	Permission, based on the Outdoor Advertisement Ordinance

## Details of regulations in buffer zone

### Building Height Control

Target area	Buffer zone
Means	Height restrictions established based on the City Planning Act and Building Standards Act. Previously building heights have been regulated in accordance with Scenic Districts and Land-use Districts; new restrictions in accordance with Height Control Districts have been added to cover the areas where the areas previously unregulated. (Building Standards Act)  For the reconstruction of disqualified buildings, first-time reconstruction is acceptable to the extent that the disqualified parts are not enlarged.
Restriction details	Residential Districts: 31 m or lower

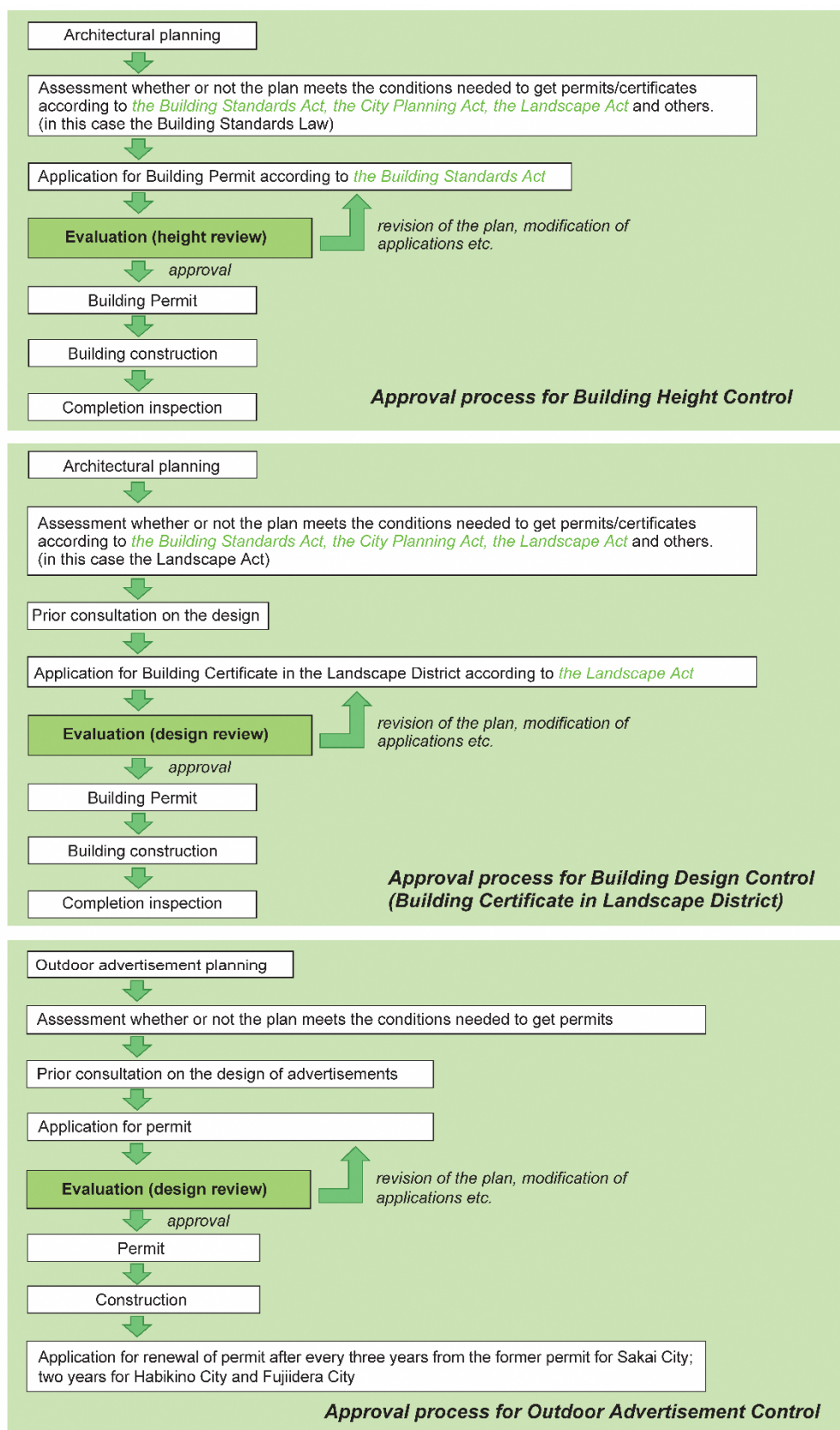
### Building Design Control

Target area	Buffer zone
Means	Restrictions on design features of buildings, based on the City Planning Act and Landscape Act, (Landscape Districts) (Authorization system)
Restricted building size	Large-scale buildings (height greater than 15 m)
	Medium-scale buildings (height greater than 10 m)
Restriction Details	- Establishment of clear standards for colors based on the numeric value of colors - Establishment of qualitative standards for criteria other than color

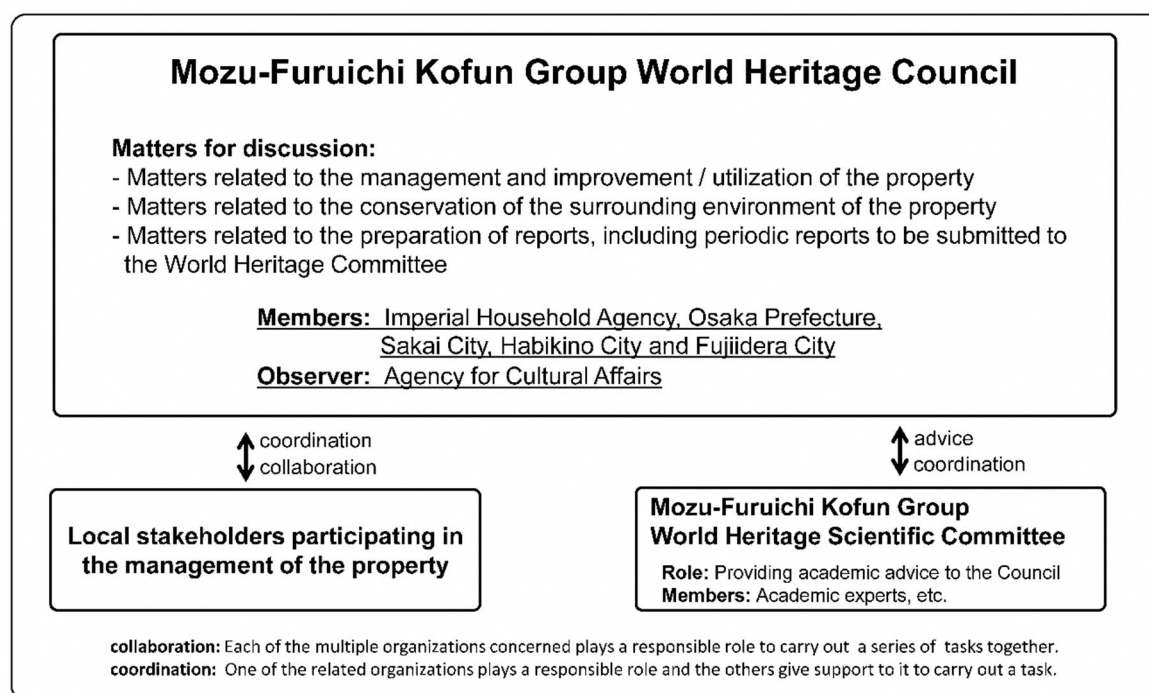
### Outdoor Advertisement Control

Target area	Buffer zone
Means	Establishment of restrictions on size and height based on the Outdoor Advertisement Act (by ordinance) (Permission system)  Existing outdoor advertisements that do not meet the new standard must be modified, in principle, within a set transition period (normally 3 to 6 years) in accordance with the revised ordinance (January 2016). Many advertisements, however, are not easy to change, relocate or remove. Thus, the authorities take a realistic approach in the guidance and application of the new rules.
Propriety of displaying advertisements	Displaying advertisements is prohibited, except on-site outdoor advertisements (excluding exempt outdoor advertisements) Regulations concerning on-site advertisements are outlined below
Rooftop advertisements	Prohibited
Wall surface advertisements	Display area
	Height of advertisements
Self-standing advertisement towers, etc.	Display area
	Installation height
	Number of posted advertisements

## Permission and approval processes relating to the buffer zone conservation



## Organizational framework for comprehensive management system



## Function of each organization within the comprehensive management system

### a. Mozu-Furuichi Kofun Group World Heritage Council

Purpose/ functions	<ul style="list-style-type: none"> <li>- The Council discusses the following matters for identifying the existing state of the property and the surrounding environment, and their conservation: <ul style="list-style-type: none"> <li>- Matters related to the property's management, improvement and utilization Regarding the property's protection and development, it offers a platform for the mutual provision of information on the results of studies conducted by the Imperial Household Agency and each of the local governments respectively, as well as on common issues. It also discusses how to ensure a system for implementing management by coordinating the governmental authorities concerned.</li> <li>- Matters related to the conservation of the surrounding environment of the property It discusses improvement of the property's surrounding environment and also visitor management, including on establishing tour routes, guidance signs and explanation boards, to prevent any anticipated impacts from adversely affecting the property.</li> <li>- Integrated management of the Ryobo and the Historic Sites. The Imperial Household Agency and the prefectural and municipal governments discuss how to convey the Outstanding Universal Value of the property and explain the value of the property in coordination with each other.</li> </ul> </li> <li>- The Council also discusses matters related to reports including those that must be submitted to the World Heritage Committee.</li> </ul>
Composition	<ul style="list-style-type: none"> <li>- The Council comprises representatives of the Imperial Household Agency, Osaka Prefectural Government, and Sakai, Habikino and Fujiidera City Governments, which together perform the central roles in the management of the property and its surrounding environment. In addition, the Agency for Cultural Affairs shall serve as an observer at the consultations of the Council, and offer its advice.</li> </ul>
Frequency of meetings	<ul style="list-style-type: none"> <li>- The Council shall meet on a regular basis and additionally as needed.</li> </ul>

### b. Mozu-Furuichi Kofun Group World Heritage Council Working Group

Purpose/ functions	<ul style="list-style-type: none"> <li>- The Working Group prepares and coordinates the consultation agenda to ensure that the consultations in the Council proceed smoothly.</li> <li>- It ascertains the state of implementation of the Mozu-Furuichi Kofun Group Comprehensive Management Plan, and presents proposals on issues and measures to the Council.</li> <li>- It coordinates with the national government agencies with jurisdiction over the relevant laws and regulations, and holds consultations for the important matters related to the property's management and the conservation of its surrounding environment.</li> <li>- It holds consultations on the preparation of the periodic and other reporting on the property's state of conservation that would be required to be submitted to the World Heritage Committee, once the property was inscribed.</li> </ul>
Composition	<ul style="list-style-type: none"> <li>- The Working Group is composed of the departments in charge of World Heritage-related matters in Osaka Prefectural and Sakai, Habikino and Fujiidera City Governments, as well as other necessary organizations.</li> <li>- Subgroups shall be established as required within the Working Group to investigate specialized issues, such as those related to the property, the buffer zone and visitation.</li> </ul>
Frequency of meetings	<ul style="list-style-type: none"> <li>- In principle, the Working Group meets prior to the Council's meetings, and additionally to them as necessary.</li> </ul>

### c. Mozu-Furuichi Kofun Group World Heritage Scientific Committee

Purpose/ functions	<ul style="list-style-type: none"> <li>- The Scientific Committee gives advice to the Council from scientific and specialist viewpoints on the property's management and the conservation of its surrounding environment, according to the World Heritage nomination dossier and the Comprehensive Management Plan.</li> </ul>
Composition	<ul style="list-style-type: none"> <li>- The Scientific Committee comprises experts with scientific and specialist knowledge on the property's management and the conservation of its surrounding environment, who belong to universities and other research institutions, and JAPAN ICOMOS.</li> </ul>
Frequency of meetings	<ul style="list-style-type: none"> <li>- The Council convenes the Scientific Committee and requests advice from it as necessary on an ad hoc basis.</li> </ul>

### Administrative bodies and their roles in the Comprehensive Management Plan

	Responsible organizations		Role of the organization	Role in implementing the Comprehensive Management Plan
National government	Agency for Cultural Affairs		<ul style="list-style-type: none"> <li>- Designating or selecting important cultural properties</li> <li>- Implementing necessary measures for their preservation and utilization, e.g., imposing restrictions on alteration of the existing state and on repair works</li> </ul>	<ul style="list-style-type: none"> <li>- Guidance and advice on the management of the property in general</li> <li>- Financial and technical supports where necessary</li> <li>- Collection and wide dissemination of information relating to the protection of World Heritage properties</li> </ul>
	Imperial Household Agency		The protection and management of Ryobo	<ul style="list-style-type: none"> <li>- Protection of the component parts designated as Ryobo</li> <li>- Preservation and improvement works at Ryobo</li> <li>- Continuous management of Ryobo and providing necessary information to the Council</li> </ul>
Prefectural government	Osaka Prefectural Government (General coordination)	Osaka Promotion Division, Osaka Promotion Bureau, Department of Civic and Cultural Affairs	Affairs concerning World Heritage related matters of the “Mozu-Furuichi Kofun Group”	<ul style="list-style-type: none"> <li>- General coordination between the administrative bodies concerned for matters relating to the Comprehensive Management Plan</li> <li>- Collection of information on common monitoring matters for all the component parts</li> <li>- General coordination for matters relating to progress management, ex-post evaluation of action plans and revision of the Plan</li> </ul>
		Cultural Property Preservation Division, Secretariat of Prefectural Board of Education		
	Osaka Prefectural Government (Giving instructions and suggestions)	Cultural Property Preservation Division, Secretariat of Prefectural Board of Education	Affairs concerning the survey and excavation, protection, management and utilization of cultural properties under the jurisdiction of the Osaka Prefectural Government	<ul style="list-style-type: none"> <li>- Guidance, advice and coordination on common management matters for all the component parts</li> <li>- Technical support where necessary</li> <li>- Patrol of cultural properties by the Cultural Property Protection and Promotion Committee members, based on the Law for the Protection of Cultural Properties</li> </ul>
		Planning Division, Department of Housing and City Development	Affairs concerning landscape related administration under the jurisdiction of the Osaka Prefectural Government	<ul style="list-style-type: none"> <li>- Carrying out of works related to landscape conservation within the limits of Habikino and Fujiidera Cities, based on the Prefectural Outdoor Advertisement Ordinance</li> </ul>

	Responsible organizations		Role of the organization	Role in implementing the Comprehensive Management Plan
Municipal governments (Furuichi area) governments	Habikino City Government	World Cultural Heritage Promotion Office, Office of the Mayor	Affairs concerning World Heritage related matters in Habikino City Government	-General planning and designing for matters related to the property and its buffer zone in the limits of Habikino City -Carrying out matters related to the implementation of monitoring and data management in the limits of Habikino City
		Cultural Properties Protection Division, Lifelong Learning Office, Secretariat of City Board of Education	Affairs concerning the survey, protection, management and utilization of cultural properties under the jurisdiction of the Habikino City Government	- Management, improvement and utilization of the component parts designated as Historic Sites, based on the Law for the Protection of Cultural Properties - Monitoring the Historic Sites, and data management
		City Planning Division, City Development Department	Affairs concerning city planning, land use and landscape under the jurisdiction of the Habikino City Government	- Carrying out works related to building height control and landscape conservation in the buffer zone within the limits of Habikino City
	Fujiidera City Government	World Heritage Inscription Promotion Office, Policy Planning Department	Affairs concerning World Heritage related matters in the Fujiidera City Government	- General planning and designing for matters related to the property and its buffer zone in the limits of Fujiidera City - Carrying out matters related to the implementation of monitoring and data management in the limits of Fujiidera City
		Cultural Properties Protection Division, Education Department, Secretariat of City Board of Education	Affairs concerning the survey, protection, management and utilization of cultural properties under the jurisdiction of in the Fujiidera City Government	- Management, improvement and utilization of the component parts designated as Historic Sites, based on the Law for the Protection of Cultural Properties - Monitoring of the Historic Sites, and data management
		Community Development Promotion Division, City Development Department	Affairs concerning city planning, land use and landscape under the jurisdiction of in the Fujiidera City Government	- Carrying out works related to building height control and landscape conservation in the buffer zone within the limits of Fujiidera City