



**ПОСТОЯННОЕ ПРЕДСТАВИТЕЛЬСТВО  
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**DELEGATION PERMANENTE  
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Paris, « » December, 2015

Subject: "The reports on SoC of the WH property "Historical Centre of the City of Yaroslavl"  
(Russian Federation, C 1170)"

Dear Ms Rössler,

I have the pleasure to convey to your kind attention the original reports on the State of Conservation of the World Heritage property "Historical Centre of the City of Yaroslavl" (Russian Federation, C 1170).

The documents have been sent to the World Heritage Centre by E-mail previously.

May I avail myself of this opportunity to renew to you, dear Ms Rössler, the assurances of my highest consideration.

AMBASSADOR,  
PERMANENT DELEGATE

Eleonora MITROFANOVA

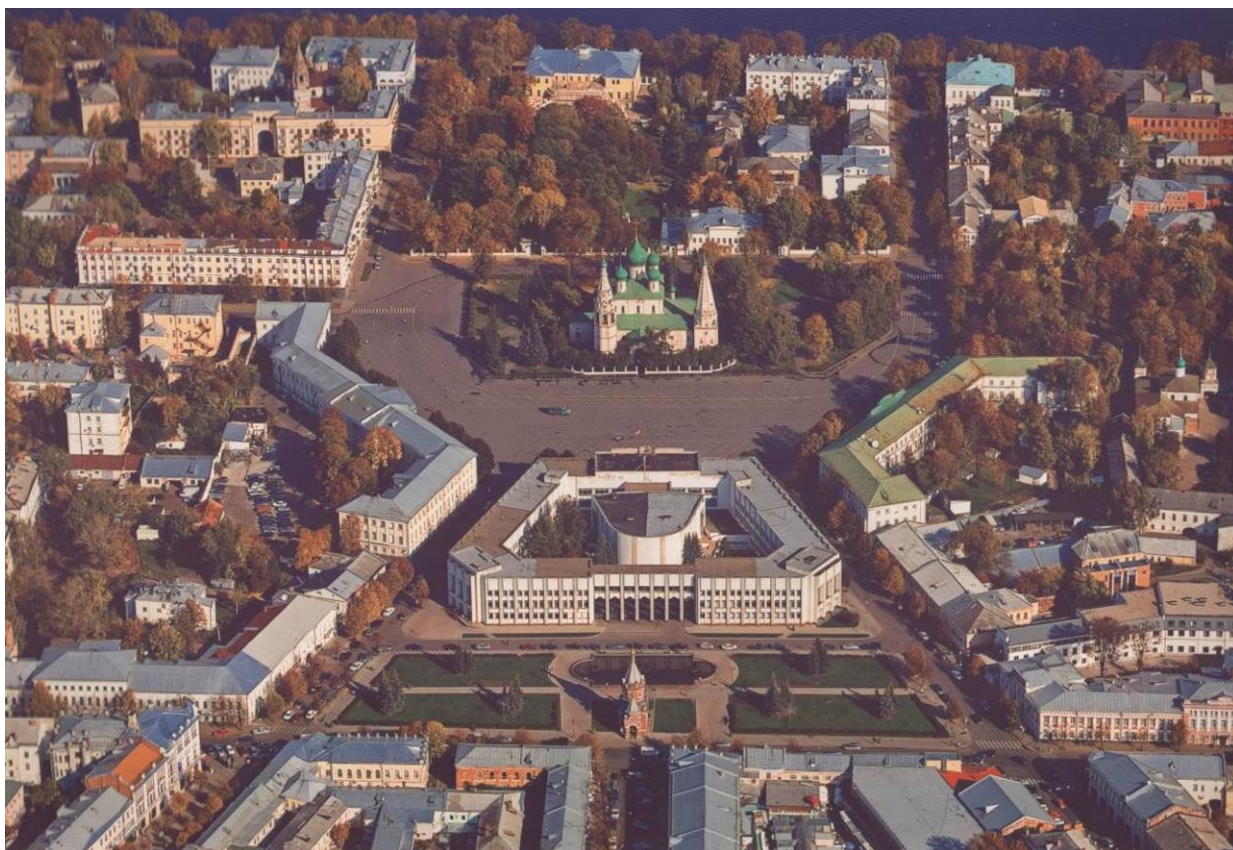
ENCLOSURE: on "—" pages, 1 CD, *2 booklets*

Ms Mechtild RÖSSLER  
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Paris

**Ministry of Culture of the Russian Federation**

**Government of the Yaroslavl Region  
Department of Cultural Heritage Sites Protection  
of the Yaroslavl Region**

**The Yaroslavl Mayor's Office**



**Report on the State of Conservation of the World  
Heritage Site  
“Historic Centre of the City of Yaroslavl”  
(Russian Federation, C 1170)  
2015**

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## **The World Heritage Committee's Decision 38 COM 7B.84**

### **38COM 7B.31**

The World Heritage Committee,

1. Having examined Document WHC-14/38. COM/7B,
2. Recalling Decisions 36 COM 7B.84 and 37 COM 7B.81 adopted at its 36<sup>th</sup> (Saint Petersburg, 2012) and 37<sup>th</sup> (Phnom Penh, 2013) sessions respectively,
3. Notes the progress made by the State Party in strengthening legislative and regulatory control to improve the protection of the property;
4. Reiterates its concerns that inappropriate construction and/or infrastructure developments with inappropriate scale, height and mass, or incorporating nontraditional materials, impose a threat to the Outstanding Universal Value of the property inscribed for its importance in architecture, town planning and spatial relationships between buildings and urges the State Party to:
  - a) to finalize and adopt an appropriate legal instrument which should take into consideration the Outstanding Universal Value (OUV) to restrict land use and developments within the property, with particular emphasis on the establishment of no-construction zones, and strict limits to development rights,
  - b) to ensure that this legal instrument be applicable even for the projects which were already approved within the existing Urban Master Plan,
  - c) to ensure that heritage impact assessments become a mandatory prior to any development;
5. Also urges the State Party to improve the management structure of the property and to submit to the World Heritage Centre, a Management Plan along with a Conservation strategy for the property, for review by the Advisory Bodies;
6. Strongly reiterates its request to the State Party to submit, in conformity with Paragraph 172 of the Operational Guidelines, details of any proposed developments, including those reported as still awaiting implementation, such as the new bypass road, bridges and traffic interchange around the property, that may have an adverse impact on the OUV of the property, accompanied by heritage

impact assessments;

7. Also notes that the excavated remains of the original bell tower of the Cathedral of the Assumption are being conserved and requests the State Party to confirm that the proposed reconstruction of the bell tower has been cancelled;

8. Also requests the State Party to submit to the World Heritage Centre, by 1 December 2015, a report, including a 1-page executive summary, on the state of conservation of the property and on the implementation of the above points, for examination by the World Heritage Committee at its 40<sup>th</sup> session in 2016.

## **1. Comments to the World Heritage Committee's Decision 38 COM 7B.84**

### **1.1 On Presentation of a Report on the State of Conservation of the Site**

In its decisions at the 38<sup>th</sup> and subsequent sessions, the World Heritage Committee expresses deep concern about inappropriate construction and/or infrastructure developments with inappropriate scale, height and mass, or incorporating nontraditional materials, impose a threat to the Outstanding Universal Value of the property inscribed for its importance in architecture, town planning and spatial relationships between buildings.

The World Heritage Committee also urges the State Party to improve the management structure of the property and to submit to the World Heritage Centre, a Management Plan along with a Conservation strategy for the property, for review by the Advisory Bodies, to inform the World Heritage Centre, in conformity with Paragraph 172 of the Operational Guidelines of the World Heritage Convention (hereinafter referred to as the Guidelines), of all the scheduled projects which can impose a threat to the outstanding universal value of the property and represent assessment of their proposed impact, performed in accordance with the ICOMOS Guidance on Heritage Impact Assessments for Cultural World Heritage Properties which shall be submitted to the World Heritage Centre by December 1, 2015.

Also requests the State Party to submit to the World Heritage Centre, by December 1, 2015, an updated report on the state of conservation of the property, including a 1-page executive summary, for examination by the World Heritage Committee at its 40<sup>th</sup> session in 2016.

The Department of Cultural Heritage Sites Protection of the Yaroslavl Region, the Yaroslavl Mayor's Office and the federal executive authority Ministry of Culture of the Russian Federation serving as national coordinator concerning world cultural heritage in Russia participated in preparation of the above mentioned Report.

The Report on the State of Conservation is planned to be placed in the Russian language at the official web-portal of the Government of the Yaroslavl Region.

The formulation of the outstanding universal value of the world heritage site “Historic Centre of the City of Yaroslavl” was approved by the Decision of the 38<sup>th</sup> session of the UNESCO World Heritage Committee 38COM8E in 2014 (web-address of the UNESCO World Heritage Centre in the information and telecommunications network Internet is as follows: [whc.unesco.org](http://whc.unesco.org)).

The current legal regulation and management system are intended to provide efficient protection of the outstanding universal value.

## **1.2. Legal Regulation in the Territory of the World Heritage Site (according to c. 4 of the Decision)**

In order to provide efficient protection of the outstanding universal value of the site, the efforts on the legal regulation of the site at the level of the Government of the Russian Federation, Ministry of Culture of the Russian Federation and the Government of the Yaroslavl Region were intensified.

The “Historic Centre of the City of Yaroslavl” was referred to the cultural heritage site in form of a sightseeing place of federal importance by the Decision of the Government of the Russian Federation No. 813-R dd. 21.05.2012.

The boundaries of the cultural heritage site “Historic Centre of the City of Yaroslavl” were approved by the Order of the Department of Culture of the Yaroslavl Region No. 32 dd. 17.07.2012, the boundaries of the territory coincide with the boundaries of the world heritage site “Historic Centre of Yaroslavl”.

According to the Order of the Ministry of Culture of the Russian Federation No. 1108 dd. 17.10.2012, the cultural heritage site “Historic Centre of the City of Yaroslavl” was registered in the Unified State Register of Cultural Heritage Sites of the Russian Federation, and the object of the site protection was approved as follows: planning structure of the territory, land surveying historical system, system of architectural ensembles of the squares, volumetric and spatial composition of valuable historic development, based on 52 regional historical and cultural monuments and 135 detected cultural heritage sites located within the territory of the historic centre.

The “Historic Centre of the City of Yaroslavl” was referred to the separate cultural heritage sites of federal significance by the Decision of the Government of the Russian Federation No. 898-r dd. 03.06.2013, the powers on state protection of which are exercised by the Ministry of Culture of the Russian Federation providing the highest level of the state protection in the territory of the Russian Federation.

According to the Order of the Ministry of Culture of the Russian Federation No. 2182 dd. 17.12.2014, there was approved the pattern of use, limitation and



requirement to the economic activity, designing and construction in the territory of the cultural heritage site of federal importance – place of interest “Historic Centre of the City of Yaroslavl”. The document prescribes the modes of use, designing and construction in the site territory determining density of block buildings located within the Historic Centre of the City of Yaroslavl, specifies requirements to designing, materials of walls and roof coating, compositional features of the buildings, as well as determines ultimate development altitude parameters and separates areas where construction of permanent sites of any kind is prohibited. Special attention is paid to the requirements concerning placement of sign plates on the buildings for maximum conservation of external appearance and comprehension of decorative features of the buildings. The restrictions imposed by the document will help to provide the requirements to preserve the outstanding universal value of the world heritage site “Historic Centre of the City of Yaroslavl”.

The town-planning activities in Yaroslavl are carried out in accordance with the legislation of the Russian Federation and legislation of the Yaroslavl Region based on the Yaroslavl Master Plan and Rules for land use and development of the city of Yaroslavl. The local self-governing authorities plan to amend the Rules for land use and development of the city of Yaroslavl and the Yaroslavl territorial zoning layouts in 2016 in conformity with the Order of the Ministry of Culture of the Russian Federation No. 2182 dd. 17.12.2014.

The town-planning activities within the cultural heritage site “Historic Centre of the City of Yaroslavl” are regulated pursuant to the Federal Law dd. June 25, 2002 No. 73-FZ “On Cultural Heritage Sites (Historical and Cultural Monuments) of Nationalities of the Russian Federation” (hereinafter referred to as the Federal Law 73-FZ) and the Law of the Yaroslavl Region dd. 05.06.2008 No. 25-z “On Cultural Heritage Sites (Historical and Cultural Monuments) of Nationalities of the Russian Federation in the Territory of the Yaroslavl Region“. According to article 34 of the Federal Law 73-FZ, to provide conservation of the cultural heritage site in its historical environment, the following protection areas of

the cultural heritage site in the adjacent territory are zoned: protection zone, development and business activity control zone, protected natural landscape zone.

The boundaries of the cultural heritage sites located in the territory of the city of Yaroslavl are approved by the Resolution of the Government of the Yaroslavl Region No. 660-p dd. 10.12.2008. The modes of land usage and the town-planning regulations are established by the protection zone of the cultural heritage sites (historical and cultural monuments) of the city of Yaroslavl approved by the Resolution of the Government of the Yaroslavl Region No. 456-p dd. 22.06.2011.

The Guidelines of the World Heritage Convention stipulate the necessity to set a buffer zone of the world heritage site. According to c. 104 of the specified Guidelines, a buffer zone is a territory surrounding the world heritage site which has additional legal and (or) customary restrictions to its use and development providing an additional level of the site protection. The protection zone establishes the borders of the buffer zone of the world heritage site, modes of use and town-planning regulations in its territory. In conformity with the substantiation materials, the buffer zone of the world heritage site is set to protect territories of historic development adjacent to the site as well as territories included into the area of visual perception of the world heritage site.

The whole territory of the world heritage site “Historic Centre of the City of Yaroslavl” and the buffer zone territory are covered with protective zoning. In accordance with the established modes of the zones, the historic development as well as panoramas and views are conserved in the whole site territory and in the buffer zone, and the construction and reconstruction parameters are regulated.

The requirements set out by the protection zone of the world heritage sites (historical and cultural monuments) of the city of Yaroslavl including the boundaries of the world heritage site and the buffer zone are contained in the materials on substantiation of the Yaroslavl Urban Master Plan as well as in the Rules for land use and development of the city of Yaroslavl. To provide conservation of the cultural heritage sites including the world heritage site, the map

of the boundaries of the cultural heritage sites, boundaries of the protection zones of the cultural heritage sites and boundaries of the specially protected natural areas is included to the materials on substantiation of the Yaroslavl Urban Master Plan. The map depicts the boundaries of the territories of the cultural heritage sites (historical and cultural monuments, archaeological monuments); and protection zones of the cultural heritage sites (protective zones, development and business activity control zones, zones of the protected natural landscape).

There were made substantial amendments to the Federal Law 73-FZ on October 22, 2014, coming into effect since January 22, 2015 to improve the legislation of the Russian Federation in the sphere of protection of the cultural heritage sites at the federal level.

The 200-page document imposes requirements to conservation, content and access to the cultural heritage sites, responsibilities of users, owners and the other legal holders of the monuments, specifies and makes a clear distinction among the powers of federal, regional and municipal protection agencies of the cultural heritage, strengthens the powers of the federal protection agency of cultural heritage sites with regard to monitoring of activities of regional monuments protection authorities and, at the same time, intensifies the role of regional protection bodies of the cultural heritage sites, their self-dependence and place in the system of the federal executive bodies of the constituent units of the Russian Federation.

The law enhances the supervising function of the state over conservation of the monuments through introduction and clear regulation of encumbrances imposed on all users and owners of the monuments. They are worked out by monument protection bodies as requirements to conservation, content and use of the cultural heritage sites, and provision of civil access to the sites mentioned, and they are recorded in the conservation obligation for each monument and are binding when effecting any transactions with historical and cultural monuments.

In this case it is very important that statutory provisions ensure transfer of the specified encumbrances to each new owner or other holder through registration of

these encumbrances in the State Real Estate Cadastre and the Unified State Register of Rights to Real Estate and Transactions Therewith.

To make additional warranties of the monument conservation, the law prescribes that in case if the owner of the cultural heritage site fails to comply with the requirements to preserve the cultural heritage site or takes actions threatening its conservation, the state monument protection agency shall file an action on the monument withdrawal from such unfair owner, and in case if the monument is ruined due to his/her fault it shall be honorary withdrawn from the ownership.

The statutory provisions prescribe the procedure of human access to the cultural heritage sites which regulates the constitutional provision on the right to access to the cultural heritage for the first time ever. As for the cultural heritage sites classified as the housing stock, the owner of the property determines the conditions of human access to the historical and cultural monuments as agreed with the protection agency of the cultural heritage sites which relieves possible social tensions when exercising such powers.

Over 20 non-legislative acts were issued at the federal level. There was determined the procedure of work performance on detection of sites with features of the cultural heritage sites and on government accounting of sites with features of the cultural heritage sites (Order of the Ministry of Culture of the Russian Federation No. 1905 dd. 02.07.2015), set out the requirements to execution of projects of the boundaries of the cultural heritage sites (Order of the Ministry of Culture of the Russian Federation No. 1745 dd. 04.06.2015), approved the form of the billboard of the cultural heritage site (Order of the Ministry of Culture of the Russian Federation No. 1906 dd. 02.07.2015), procedure for preparation and approval of the owner's conservation obligation (another legal holder) of the cultural heritage site (Order of the Ministry of Culture of the Russian Federation No. 1887 dd. 01.07.2015).

According to the Decree of the Government of the Russian Federation No. 972 dd. 12.09.2015, there was approved the Regulation on Protection Zones of the

Cultural Heritage Sites (Historical and Cultural Monuments) of Nationalities of the Russian Federation.

The Regulation on the Federal Government Supervision over Condition, Content, Conservation, Use, Popularization and State Protection of the Cultural Heritage Sites was approved pursuant to the Decree of the Government of the Russian Federation No. 740 dd. 23.07.2015.

### **1.3. Management of the World Heritage Site (according to c. 5 of the Decision)**

In accordance with clauses 108-110 of the Guidelines, each site shall have a respective management plan or another documented management system determining in what way the outstanding universal value of the site shall be preserved preferably through active participation of different parties.

At present, the site “Historic Centre of the City of Yaroslavl” is controlled on the basis of the existing system of legal, administrative, organizational and financial constituents through an efficient cooperation of the federal, regional and local (municipal) levels of governance. Each structure within the framework of its powers and competency based on the requirements of national legislation exercises powers on preservation, usage, popularization and state protection of the cultural heritage sites representing the outstanding universal value of the UNESCO world heritage site.

At the federal level, the powers in the sphere of preservation, usage, popularization and state protection of the cultural heritage sites of federal importance are exercised by the Ministry of Culture of the Russian Federation.

At the regional level, the powers in the sphere of preservation, usage, popularization and state protection of the cultural heritage sites of federal importance (within the delegated authorities), as well as of regional importance and of detected cultural heritage sites are exercised by the executive body of the Yaroslavl Region authorized in the sphere of preservation, usage, popularization and state protection of the cultural heritage sites located in the territory of the Yaroslavl Region. The Department of Cultural Heritage Site Protection of the Yaroslavl Region was established in 2015 to exercise these powers.

The Ministry of Culture of the Russian Federation exercises the powers on state protection of the cultural heritage site “Historic Centre of the City of Yaroslavl”. The control over conservation of the cultural heritage sites located in the territory of the world heritage site is carried out by the Ministry of Culture of

the Russian Federation and the Department of Cultural Heritage Site Protection of the Yaroslavl Region.

The authorized structural subdivisions of the Yaroslavl Mayor's Office exercise state protection of the cultural heritage sites of the local (municipal) importance located in the territory of the Historic Centre of Yaroslavl, the powers on preservation, usage and popularization of the cultural heritage sites owned by the urban district as well as the issuance of permits for construction in the territory of the city of Yaroslavl, issuance of permits for placement of advertising structures and temporary facilities.

The following public organizations play an active role in the processes of the site management: Yaroslavl Regional and Yaroslavl Municipal Departments of the All-Russian Society for the Conservation of Historical and Cultural Monuments, Commission for Culture and Cultural Heritage Conservation of the Public Chamber of the Yaroslavl Region, representatives of the scientific society, specialists, creative workers etc. Thanks to the active participation of the representatives of these public organizations, there are provided fast response measures in case of detection of violations in the cultural heritage site legislation.

The above mentioned bodies and public structures cooperate closely with each other regarding conservation of the Historic Centre of Yaroslavl. Alongside with that, the traditionally developed management scheme is insufficient in the modern context. The Ministry of Culture of the Russian Federation in association with the Government of the Yaroslavl Region take measures on improvement of the site management system, acquirement of special instruments, making coordination plans on preservation and sustainable development of the site involving non-governmental structures. The following events were held as preparation for development of this important document in October, 2014: advisory Mission with participation of the UNESCO International Expert Elisabeth Longe in Yaroslavl, Todor Kretev's Workshop "Management Plan of the World Heritage Site "Historic Centre of Saint Petersburg and Related Groups of Monuments" in Saint Petersburg as well as the preliminary discussion of general

principles of formulation of the development concept of the Management Plan involving regional and municipal government authorities in 2015.

In the process of working out the Management Plan of the world heritage site, the requirements of the Operating Guidelines will be used, as well as recommendations of the ICOMOS specialists, Decisions of the 37<sup>th</sup> and 38<sup>th</sup> sessions of the UNESCO World Heritage Committee will be taken into consideration as related to the necessary development of a comprehensive strategic plan for the site conservation based on historical and archival investigations and data of archaeological surveys.



#### **1.4. On the Necessity to Furnish Information Accompanied by Assessment of the Impact on the Heritage of any Supposed Construction in the Territory of the World Heritage Site and the Buffer Zone (according to c. 6 of the Decision)**

According to Paragraph 172 of the Operating Guidelines of the World Heritage Convention, the parties of the Convention shall inform the Committee through the Secretariat of intentions to undertake or permit in the territory of the world heritage site restoration works or new construction which can affect the outstanding universal value of the site. The notification shall be given prior to adoption of any decisions. The ICOMOS Guidelines on Determination of the Impact on the Heritage for World Cultural Heritage Sites (ICOMOS, January, 2011) set out a list of documents necessary in the course of consideration by the UNESCO structures of matters regarding the new construction in the territory of the world heritage site or its buffer zone.

In conformity with the Letter of the Ministry of Culture of the Russian Federation No. 3213-12-06 dd. 20.11.2014, there was established the requirement to perform assessment of potential impact of the new construction site on the outstanding universal value of the world heritage site “Historic Centre of the City of Yaroslavl” carried out in compliance with the ICOMOS Guidelines on Determination of the Impact on the Heritage (ICOMOS, 2011) in case of construction works in the territory of the world heritage site “Historic Centre of the City of Yaroslavl” and its buffer zone.

Any construction works in the territory of the city of Yaroslavl are determined by the Master Plan and conducted in accordance with the rules for land use and development containing restrictions of the protection zones. Thus, the regulations and modes of the protection zones control the building activity in the territory of the world heritage site and its buffer zone. The requirements of the protection zones help to carry on limited construction activity regulating heights, front elevation extension, coloristic and other front elevation solutions, and preserving historically valuable town-forming sites (historical planning frame,

historical land surveying, elements of historical landscape and compositional structure: panoramas, views, city skyline, visual trends, kinds of urban landscape, urban open spaces).

Each cultural heritage site possesses the territory of the monument where any construction works are forbidden by the national legislation and for which the project documentation stipulates obligatory sections on provision of conservation of the cultural heritage sites including the assessment of the impact of the performed works on the cultural heritage sites. It shall be noted that there is a requirement about official public discussion of the state historical and cultural expertise of such documentation as well as its agreement by the regional protection agency of the cultural heritage sites.

In addition to the existing restrictions, the self-governing authorities bring the ICOMOS requirements to the developers' notice.

Therefore, the procedure and the list of materials necessary for submission to the UNESCO World Heritage Centre are determined at the present time. The further legal regulation is planned to comply with the requirements of Paragraph 127 of the Operating Guidelines of the World Heritage Convention.

### **1.5. On Construction of the Bell Tower of the Cathedral of the Assumption (according to c. 7 of the Decision)**

The Cathedral of the Assumption was built in 2010 in the territory of the “Strelka” – the place where Yaroslavl was founded. The Church of the Assumption was located at this place beginning since the XIII century. The first stone Cathedral of the Assumption in the territory of the Strelka was built in the XVI century. Over a period of several centuries, the Cathedral of the Assumption was the main dominant of the city from the side of the water area of the Volga River. The modern Cathedral of the Assumption was built at the place of the Cathedral of the XVII century which was cruelly ruined in the 1930s.

The regulation of the protection zones within the territory of the world heritage site admits reconstruction of the ruinous churches. The archaeological excavations implemented within the framework of the rescue archaeological field works took precedence of the construction works to preserve the archaeological heritage site “Cultural Layer of the City of Yaroslavl”. The developer is the Yaroslavl Diocese of the Russian Orthodox Church.

The working construction project was positively assessed by the academician, high-degree architect and art restorer V.A. Vinogradov and represented to the Russian National Committee of the World Cultural and Natural Heritage. The Committee experts suggested the composite authors to strive after the maximum approximation in dimensions to the altitude volumes of the ancient Cathedral of the Assumption (Decision No. 28 dd. 27.03.2007).

According to the working plan of the Cathedral of the Assumption with engineering services (I stage) developed by Project Institute “RosCentrProject”, LLC, the designing and construction of the Bell Tower of the Cathedral of the Assumption of the city of Yaroslavl were provided at the second work stage.

In 2013 there were implemented archaeological excavations at the place of the supposed construction of the Bell Tower and detected the foundation of the Bell Tower of the Cathedral of the Assumption which is subject to state protection as a detected archaeological heritage site.

Nowadays, the government authorities are not familiar with the intentions of the Yaroslavl Diocese or the other legal entities and physical persons concerning construction of the Bell Tower of the Cathedral of the Assumption. There were no statements on issuance of permission documentation for the Bell Tower construction filed to the local self-governing authorities. The self-governing authorities did not issue any permit for the Bell Tower construction.

In case of statements on issuance of a permit for construction of the Bell Tower of the Cathedral of the Assumption, the decision will be taken in consideration of the national legislation regarding the cultural heritage sites, the 1972 Convention for the Protection of the World Cultural and National Heritage, Operating Guidelines of the Convention and recommendations of the World Heritage Committee.

## **2. Information regarding the Other Substantive Issues Connected with Conservation of the World Heritage Site “Historic Centre of the City of Yaroslavl”**

### **2.1. Archaeological Works**

The following archaeological heritage sites are located in the territory of the world heritage site:

- archaeological heritage site of federal significance “Strelka” – the place of foundation of the city of Yaroslavl, 11-17 centuries”;
- archaeological heritage site of regional significance “Cultural Layer of the City of Yaroslavl, 11-17 centuries”.

In 2014-2015, there were performed archaeological field works (excavations) in the territory of the archaeological heritage site of regional significance “Cultural Layer of the City of Yaroslavl, 11-17 centuries” on 8 areas. The works were performed in accordance with the tasks and permits of the Department of Culture of the Yaroslavl Region and on the basis of the Permits for archaeological excavations and surveys issued by the Ministry of Culture of the Russian Federation.

The collections obtained as a result of the excavations are processed in the RAS Institute of Archaeology and the archaeological cabinet of P.G. Demidov Yaroslavl State University and submitted to the Yaroslavl Historical and Architectural Museum-Reserve for permanent storage.

The archaeological findings obtained when performing the above mentioned works form the basis of the exposition devoted to the ancient history of Yaroslavl and functioning in the historical department of the Yaroslavl Historical and Architectural Museum-Reserve.

## **2.2. State Control**

The scheduled and unscheduled inspections of legal entities and individual entrepreneurs being the owners (users) of the land plots located in the territory of the cultural heritage sites were carried out within the framework of exercising the powers on state control in 2014-2015.

Total 23 inspections were conducted in the territory of the UNESCO world heritage site in 2014 and 3 inspections were carried out in the buffer zone as a result of which 7 violations were detected. There were performed 4 inspections of the land plots located in the territory of the archaeological heritage site of federal importance “Cultural Layer of the City of Yaroslavl, 11-17 centuries”, no violations detected. All the plots specified are situated within the boundaries of the world heritage site or within the territory of the buffer zone of the world heritage site.

In 2015, 23 inspections were carried out in the territory of the UNESCO world heritage site and 8 inspections – in the buffer zone, 7 violations were detected. There were performed 2 inspections of the land plots located in the territory of the archaeological heritage site of federal importance “Cultural Layer of the City of Yaroslavl, 11-17 centuries”, no violations detected. All the plots specified are situated within the boundaries of the world heritage site or within the territory of the buffer zone of the world heritage site.

The number of law violations in the sphere of protection of the cultural heritage sites committed within the territory of the world heritage site has been decreasing sustainably beginning in 2010.

### **2.3. Provision of Urban Amenities**

The works on provision of public services and utilities were implemented as follows: the Vasilyevsky Island located at the Volkov Square was equipped with services and utilities at the expense of non-budgetary sources in 2013. During the period of 2013-2014, there was arranged the park located at the Mukomolny Lane next to the Church of St. Demetrius of Solun, and in 2015 there was installed the Bust Monument of Emperor Alexander II in the park territory at the Mukomolny Lane.

The Yaroslavl Mayor's Office undertakes great efforts to release the Historic Centre from illegally installed temporary facilities (stands) and dismantling of advertising structures.

According to the requirements of the Order of the Ministry of Culture of the Russian Federation dd. 17.12.2014 No. 2182 "On approval of patterns of use, restrictions and requirements to economic activities, designing and construction in the territory of the cultural heritage site of federal significance – place of interest "Historic Centre of the City of Yaroslavl", a legal and regulatory framework as well as an allocation scheme of non-steady retail facilities are developed.

At present, the Yaroslavl Mayor's Office has prepared a draft decision of the Yaroslavl municipal government "On Making Amendments to the Land Improvement Rules of the City of Yaroslavl" concerning imposition of requirements to non-steady retail facilities (pavilions, stands, carts) placed in the municipal territories including in the territory of the world heritage site and the buffer zone. The alterations specified are aimed at improvement and preservation of architectural, historical and esthetical image of the city, regulation of relations in the sphere of placement of advertizing structures and signs on non-steady retail facilities, and conservation of existing green areas of the city.

The requirements to the external appearance, design features and parameters of non-steady retail facilities are determined in accordance with the project worked out by the Municipal Public Institution "Institute for Strategic Initiatives

Development”. The parameters of the stands and pavilions are prepared in consideration of restrictions of the Project of Protection Zones of the Cultural Heritage Sites (Historical and Cultural Monuments) of the City of Yaroslavl approved by the Decree of the Yaroslavl Region dd. 22.06.2011 No. 456-p, as well as considering the results of monitoring conducted by the Yaroslavl Mayor’s Office.



## **2.4. On Vehicle Traffic Management**

The protection zones of the cultural heritage sites of Yaroslavl placed limitations on town-planning and business activities within the territory of the world heritage site “Historic Centre of the City of Yaroslavl” including restrictions on road activities. The “Scheme of Town Mains and Vehicles” developed as a part of the Master Plan is drawn considering the boundaries of the territory and the modes of use of the world heritage site and its buffer zone. Being a part of the Master Plan, the scheme was agreed by the Ministry of Culture of the Russian Federation and complies with the requirements of cultural heritage site protection.

The construction of traffic arteries and structures is intended to provide functioning of urban infrastructure without inflicting harm to the outstanding universal value of the world heritage site. Nowadays we shall ascertain that the street and road network of Yaroslavl is overloaded in the central part of the city. Thus, a comprehensive approach to the solution of transport accessibility of the territory is required.

The following measures on arrangement of vehicle traffic in the territory of the world heritage site were taken in 2014-2015: one-way traffic was introduced in Tereshkova Street on the area from the Red Square to Flotsky Spusk Street, in Volkov Street on the area from Kedrov Street to Narodny Lane. They plan to introduce one-way traffic on separate areas of the world heritage site and in the buffer zone of the world heritage site: on separate areas of Sverdlov, Chaykovsky and Pushkin Streets, along Kotoroslnaya Embankment (upper level) and the Chelyuskintsev Square.

To control the vehicle traffic in the territory of the world heritage site, the Yaroslavl Mayor’s Office adopted the Decree dd. 17.06.2015 No. 1140 “On approval of the List of parking lots (parking spaces) located on the local public roadways of the urban district “the city of Yaroslavl” and used on a fee paid basis” which includes 46 plots of the street and road network. In consideration of the regulatory legal act specified, there was worked out the design and estimate

documentation of dislocation of road signs and road marking schemes for the streets in Yaroslavl. Initially, the road marking was striped on all the areas of the street and road network.

The measures will help to decrease attractiveness of trips with private vehicles, to reduce the transport loading level of the world heritage site and to conserve the outstanding universal value of the site, accessibility of places of interest for population being the ground to include the “Historic Centre of the City of Yaroslavl” to the UNESCO List of World Heritage Sites.

## 2.5. Popularization

In order to popularize cultural heritage sites, there is a special information resource available in the portal of the executive authorities of the Yaroslavl Region <http://www.yarregion.ru>, on page “Protection of Historical and Cultural Monuments”:

<http://www.yarregion.ru/depts/dcul/tmpPages/monument.aspx?newsID=1228>

where the information is placed concerning time of appearance of the cultural heritage site “Historic Centre of the City of Yaroslavl”, categories of historical and cultural significance, type of the site, object of protection as well as regulatory acts about the boundaries of the site territory (including scheme, description, turning points) and documents on the site registration in the Unified State Register of Cultural Heritage Sites.

The further development of the city stipulates an active development of tourism cluster and creation of an attractive city brand under the aegis of UNESCO. The development is carried out to increase the image of the world heritage site for tourists and city residents.

There were built and reconstructed hotels as well as opened new museums and exhibition halls to develop the tourism potential of the city in the territory of the world heritage site in recent years as follows: Foreign Art Museum, Einstein's Entertaining Sciences Museum, Aleshino Podvorye Museum-Theatre, Ariskin Studio Exhibition Hall. The number of the issued promotional publications and souvenir gifts is increasing.

International and all-Russian forums and conferences were held in Yaroslavl many times in the period of 2014-2015:

- V International Forum of Young Entrepreneurs in February 2014, wherein over 300 people from 20 Russian regions and 5 countries of the world took part;
- International Forum “Eurasian Educational Dialogue” in April 2015;

– IV All-Russian Conference “Preservation and Renewal of Small Historical Towns and Rural Settlements: Problems and Prospects” in May 2015, within the framework of which legal aspects of preservation of the cultural heritage sites and the current historic environment of small towns were discussed. Over 200 representatives from 41 constituent units of the Russian Federation took part in the Conference. The program was very heavy: plenary meeting, topical sections, tours in Yaroslavl and Rostov Veliky with visits to the Yaroslavl Museum-Reserve, Korovnitskaya Sloboda, Rostov Kremlin. The representatives of the following organizations participated in the Conference: Ministry of Culture of the Russian Federation, Ministry of Construction, Housing and Utilities of the Russian Federation, State Duma Culture Committee, Council of the Federation Committee of the Federal Assembly of the Russian Federation on Science, Education, Culture and Information Policy, Government of the Yaroslavl Region, Union of Small Towns of the Russian Federation, Russian Architects Union, representatives of administrations of historical settlements and small towns, agencies of culture, architecture and protection of monuments, restoration and project organizations, museums, educational institutions and the mass media. Expatriate experts from Holland and France gave a report where they shared their experience in the sphere of renewal and development of historic towns and professional training;

– V International Tourism Forum “Visit Russia-2015” in September 2015 where the matters of development of the traditional tour “The Golden Ring of Russia”, implementation aspects of the regional event tourism as well as introduction of mobile technologies, statistical and analytical instruments were examined;

– All-Russian Forum “The Future Intellectual Leaders of Russia” in October 2015.

Additionally, the implementation of such major measures with many participants enables popularization of the world heritage site, its places of interest among the most active and interested social groups and provides permanent interest in the population to conservation of cultural heritage sites. We find it

necessary to extend the practice of holding topical conferences for exchange of experience and discussion of complicated questions including matters on historical heritage protection.

The exhibition “World Heritage Monument” devoted to the 10<sup>th</sup> anniversary of admission of the Yaroslavl Historic Centre to the UNESCO List of World Cultural Heritage was opened in the Yaroslavl Historical Museum on September 30, 2015. The new museum exhibition demonstrates unique documents, photographic materials and topical print publications regarding Yaroslavl, its streets and squares. There are materials devoted to restoration of numerous architectural monuments and construction of new dwelling and public buildings in the UNESCO zone in the center of the exposition.

The information that the historic centre of the city is a world heritage site is contained in all the sightseeing tours and many themed ones including walking routes.

The Yaroslavl Regional Centre of New Information Technologies (CNIT) established on the basis of the Yaroslavl State University has worked out unique experience of transfer of high technologies to humanitarian fields, digitization of culturological content, including digitization and transfer of cultural and historical heritage samples to the available broad-use mode. Among the projects implemented, the following multimedia products were demonstrated many times and are free accessible: Yaroslavl Ancient Architecture, the Cathedral of the Transfiguration of the Saviour of the Spassky Monastery in Yaroslavl, St. Elijah The Prophet Church, Wall Painting of Yaroslavl Churches, Architectural and Pictorial Ensemble of Parish Church of Saint Martyr Dmitry Solunsky in Yaroslavl of the XIV-XX centuries, Architectural and Pictorial Ensemble of Nicolo-Mokrinsky Parish in Yaroslavl (XVII-XVIII centuries).

In 2013 – 2015, there was implemented the project “Regional Book Series “Yaroslavl Family Library” including 22 volumes and devoted to the cultural and historical variety of the Yaroslavl Region, collecting writings of many generations of scientists and local history experts. Separate volumes of the Series are devoted

to the history of Yaroslavl, its cathedrals and monasteries as well as civil architecture monuments of the city.

### **3. Information concerning the Projects of Restoration, Reconstruction or New Construction within the Territory Protected**

#### **3.1. Measures on Conservation of Cultural Heritage Sites Located in the Territory of the World Heritage Site “Historic Centre of the City of Yaroslavl” and the Buffer Zone**

The Ministry of Culture of the Russian Federation and the Government of the Yaroslavl Region pay a special attention to conservation of valuable properties of the world heritage site. The works on preservation (restoration, repair, accommodation) of historical and cultural monuments are carried out in the territory of the world heritage site every year. The sources of financing of the measures specified are as follows: budget of the Russian Federation, regional budget and extra-budgetary funds.

The permanent task of the Department of Cultural Heritage Sites Protection of the Yaroslavl Region consists in reasonable disposition of financial volume and selection of sites provided with project documentation for work performance out of public funds, as well as stimulation of owners to work performance. The basic document in this sphere is the departmental special-purpose program of the Yaroslavl Region and the List of Conservation Measures (with indication of sites, types of work and amounts), and according to the federal funds this is the organization-financial plan of the Federal Special-Purpose Program “Russian Culture.”

All the works on the cultural heritage sites are provided with project documentation in accordance with the legislation of the Russian Federation in the sphere of preservation and state protection of cultural heritage sites.

The attraction of financial resources from non-government sources is also carried out for separate sites located in the territory of the world heritage site.


22 permits were issued in 2014-2015 for performance of works on preservation of cultural heritage sites located in the territory of the world heritage site “Historic Centre of the City of Yaroslavl” and its buffer zone.



The participation in the Federal Special-Purpose Program “Russian Culture” helped to exercise works connected with restoration of monumental painting on the following cultural heritage sites of federal importance:

- the Church of St. John Chrysostom in Korovniki: the Church of St. John Chrysostom, 1649 – 1654, Yaroslavl, Portovaya Embankment, h. 2;
- St. Elijah The Prophet Church with the Bell Tower, 1650, Yaroslavl, Sovetskaya St., h. 7;
- Kazan Monastery: Pokrov Church, 1820-1828, Yaroslavl, Trefolev St., h. 20;
- Church of St. Nikola Nadein, 1621, Yaroslavl, Narodny Lane, 2A.



<b>List of Cultural Heritage Sites Located in the Territory of the UNESCO World Heritage Site where the Conservation Works Were Performed</b>	
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No. and date of the permit for work performance	Name and address of the cultural heritage site	List of works on conservation of the cultural heritage site	Photo
08-09/41 dd. 28.08.2014	The Church of the Holy Mandylion of Edessa, 1696-1705, Chelyuskintsev Pr., h. 15	Performance of scientific and research works, development of project documentation. Repair of floor covering, restoration of dome drums and cupolas.	
08-09-021/15 dd. 05.08.2015			

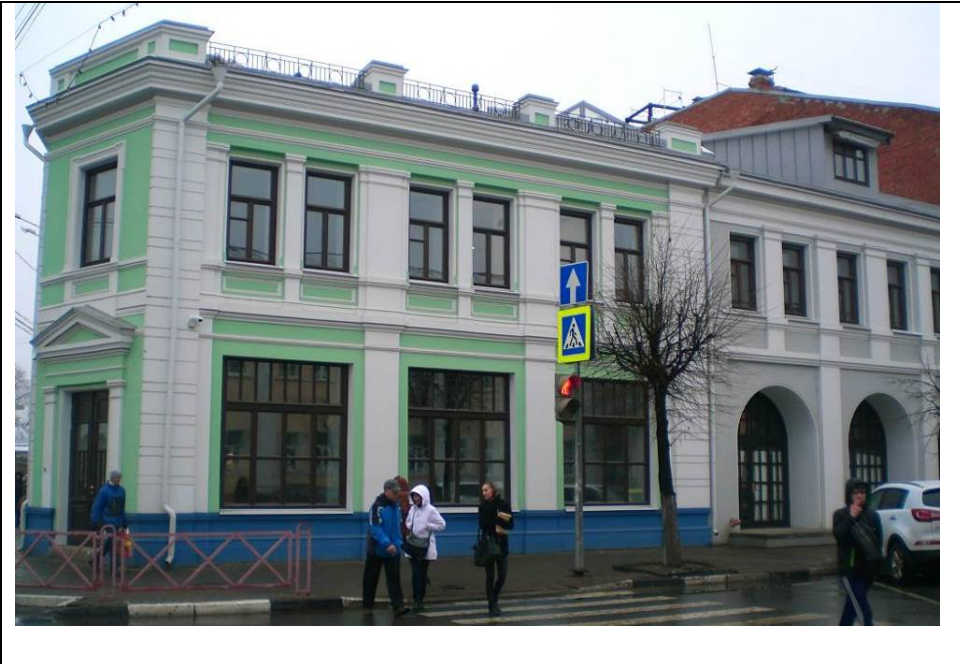

08-09/20 dd. 29.04.2014	The V.P. Kuznetsov Confectionary Plant, Nakhimson St., h. 18	Accident-prevention works, underpinning, strengthening of underground slabs, restoration of front elevation of the building, accommodation of the premises for modern use, replacement of intermediate floors and roof timber structure; restoration and renewal of architectural decoration of front elevations; replacement of woodworking infillers of window apertures.	
08-09/26 dd. 05.06.2014			
08-09/37 dd. 04.08.2014			
08-09/2 dd. 27.03.2015			
08-09/24 dd. 15.07.2013	The Kolyasnikovs' Revenue House, end of the XVIII century – middle of the XIX century, Revolyutsionnaya St., h. 20	Organization of brickwork of the second floor; arrangement of bracing rings of the 2 <sup>nd</sup> floor; installation of slabs; production and installation of windows; interior finishing; front elevation restoration; land improvement.	
08-09/49 dd. 31.12.2013			

08-09/36 dd. 01.10.2013	The Merchant Erykalov's Revenue House, Kirov St., h. 12	Accommodation of the cultural heritage site for modern use; interior finishing of the premises; replacement of engineering equipment and utility networks; repair of front elevation.
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08-09/4 dd. 31.03.2015	The Eye Infirmary, 1901, Revolyutsionnaya St., h. 1/11	Repair of front elevation, renewal of the previous aperture of the door.	
08-09/25 dd. 18.07.2013	The Uspensky's Mansion House: Main House, first half of the XIX century, Surkov St., h. 8/13	Restoration of front elevation; accommodation of the cultural heritage site for modern use – office and dwelling premises.	

<p>08-09/44 dd. 18.12.2013 08-09/5 dd. 06.02.2014</p> <p>08-09/38 dd. 04.08.2014</p> <p>08-09/43 dd. 23.09.2014</p>	<p>The Street-Stands ("Lavki"), Pervomayskaya St., h. 53</p>	<p>Accommodation of the cultural heritage site for modern use: restoration of elevations of the buildings, interior finishing of the premises; installation of entrance lobbies from the side of Pervomayskaya and Nakhimson Streets; arrangement of the roof timber structure.</p>	
<p>08-09/55 dd. 29.01.2014</p> <p>08-09/9 dd. 06.03.2014</p>	<p>The Commercial Building, 1902, Kirov St., h. 7/8</p>	<p>Repair and restoration works on replacement of the roof and attic floor. Replacement of window and door openings; dismantling and mounting of division walls; installation of a canopy; arrangement of entrance lobbies from the side of Kirov Street.</p>	



08-09/2 dd. 19.02.2014	The Ponizovkins' Revenue House, Svobody St., 11/37	Front elevation renewal; interior finishing of the premises.	
08-37/11 dd. 24.07.2014	The House of Mercy, 1780s, Kirov St., h. 8/10	Repair works (replacement of woodworking openings of window units).	

08-37/19 dd. 27.09.2013	The Sorokin's Mansion House: Main House,	Restoration of architectural look of front elevations, stucco decorations of the front elevations; installation of woodworking infilling of window and door apertures;
08-37/9 dd. 23.05.2014	Bolshaya Oktyabrskaya St., 48	repair of brickwork of internal and external walls; roof repair; mounting of waterproofing of the building, roof repair.



### **3.2. New Construction Sites**

In order to provide a sustainable development of the Historic Centre of the City of Yaroslavl, there are preformed works on reconstruction of the ruined dangerous buildings and construction of new sites of social and business as well as dwelling purpose in the manner of regeneration of historical and town-planning environment.

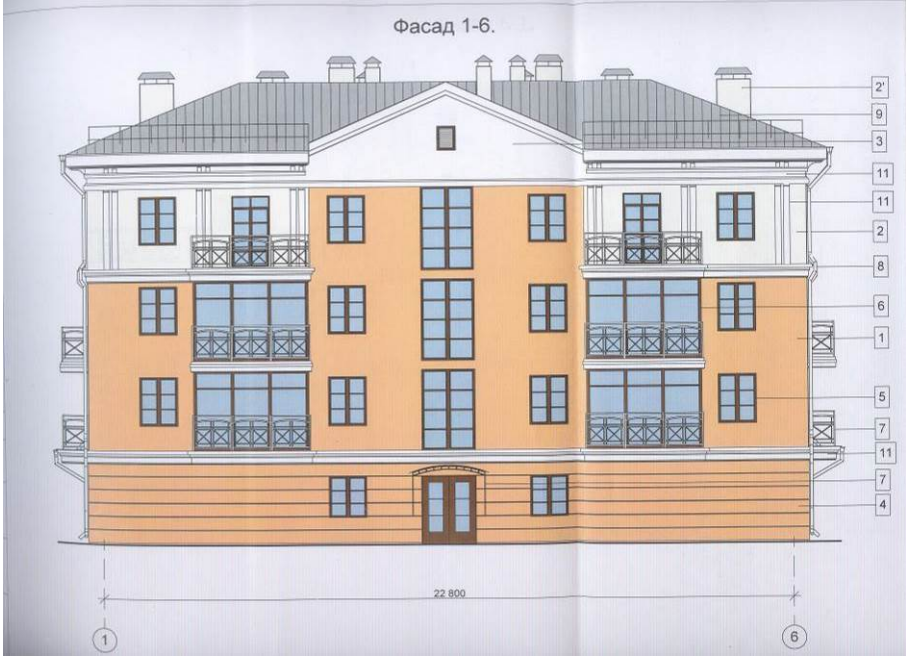
In the process of issuance of permits for construction and reconstruction in the territory of the UNESCO world heritage site, the restrictions shall be taken into consideration which were set by the Order of the Ministry of Culture dd. 17.12.2014 No. 2182 with regard to altitude parameters of the buildings, interest rate of the built-up territory of quarters, compositional principles of formation of the buildings architecture including: architecture background nature, simple generalized forms of the buildings, smooth line of the silhouette, sloped roofs. The compositional principles of formation of front elevations consist in predominance of the wall plane over apertures, the prevailing walling material are bricks (including plastered bricks) and stones.



The sites of new construction are mainly located in the inner-block territories and exercise no negative impact on the planning structure of the city of Yaroslavl.



For the purpose of implementation of reactive monitoring of the world heritage site, the local self-governing authorities are going to include the requirements of Paragraph 172 of the Operating Guidelines of the World Convention for the Protection of the World Cultural and National Heritage concerning submission of materials on impact of the new construction on the global value of the world heritage site to the rules for land use and development of the city of Yaroslavl at early stages of planning of the specified new construction in the territory of the world heritage site and in its buffer zone.

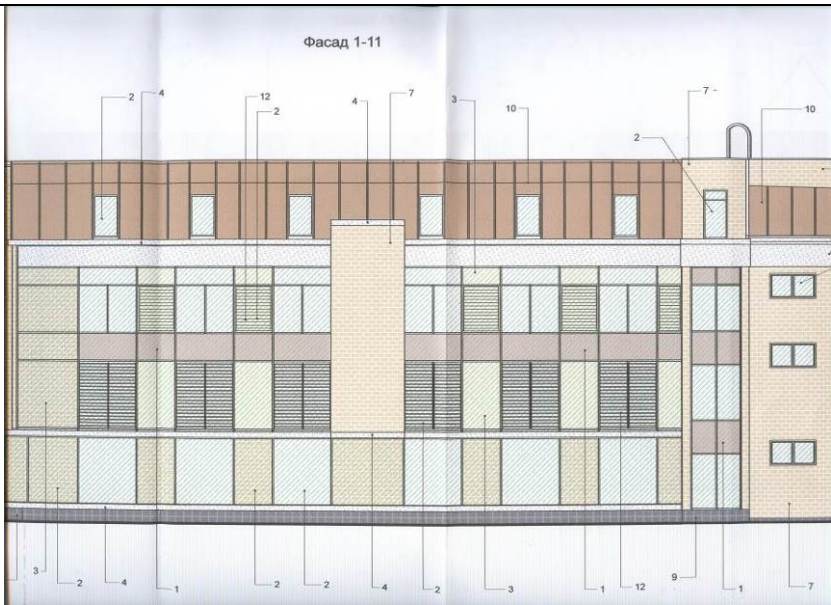


**Construction Permits in the UNESCO Zone  
in the period from 2014 till 01.10.2015**


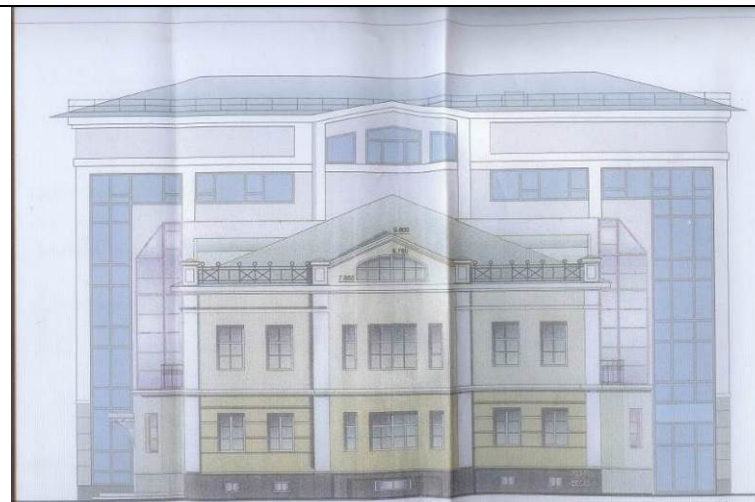
Date of permit issue	Site name and address (construction address)	Developer	Front elevation type
31.12.2014	Reconstruction of the apartment- hotel for 10 suites with built-in car parking on the semi-basement floor and utility system in Kirov Street, near to house No. 8/10	Center, LLC	


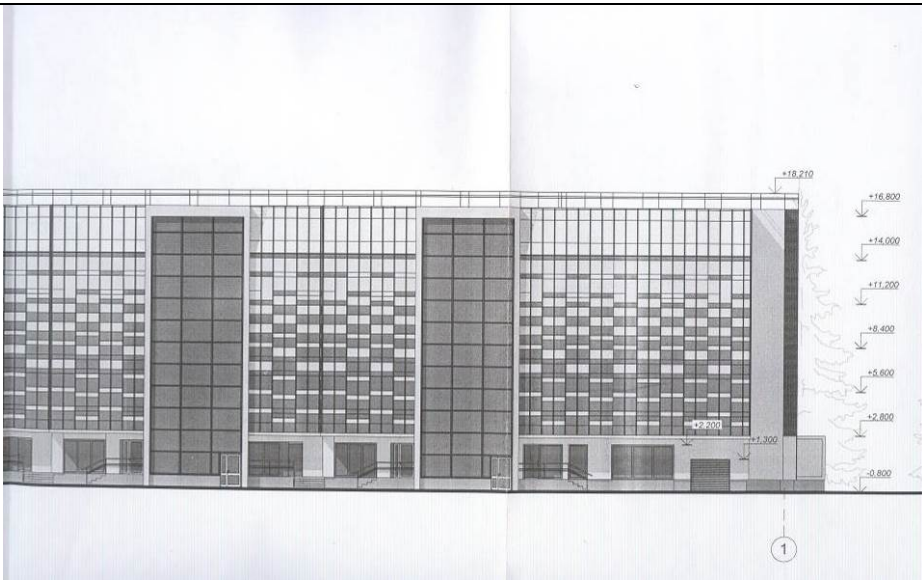
15.10.2014	Reconstruction of the non-residential building to an administrative one with additional structure and engineering services in Krestyansky Passage, h. 7	Technoprom, LLC	
19.09.2014	Administrative building with utility system in Bolshaya Oktyabrskaya Street, h. 30a	Yaroslavl Milk Plant, LLC	


30.04.2014	Reconstruction of the dwelling house with engineering services in Trefolev Street, house No. 21g	Marian Stroy, LLC	
15.07.2015	Additional construction of a 2-storey dwelling house with built-in parking houses and utility system in Maximov Street, near to house No. 8	Viltek-Yaroslavl, LLC	

17.07.2015	Hostel with engineering services within the framework of regeneration of historical and town-planning environment in Kedrov Street, h. 4b	Fomichev Igor Sergeyevich, Smirnov Vladimir Evgenyevich, Kudryakova Natalya Yuryevna, Mikheykin Nikolay Alekseyevich	
30.04.2015	Reconstruction of the non-residential building to a cinema with utility system in Kirov Street, h. 5b, Deputatsky Lane, h. 6	Smirnov Vyacheslav Evgenyevich	



<p>23.01.2015</p>	<p>Hotel with engineering services in Sovetskaya Street, behind house No. 15a</p>	<p>UNITEK, LLC</p>	
<p align="center"><b>Construction Permits in the Buffer Zone in the period from 2014 till 01.10.2015</b></p>			
<p>22.10.2014 20.03.2015</p>	<p>Administrative building in Kooperativnaya Street, near to house No. 15a</p>	<p>Vladimirova Natalya Vladimirovna, Semenova Tamara Arkadyevna</p>	

01.08.2014	Dwelling house with underground car parking, offices on the first floor and utility system in Respublikanskaya Street, in front of house No. 27	YARSTROYINVEST, LLC	
20.06.2014	Dwelling house with underground car parking and utility system in Nekrasov Street, in the yard of houses No. 14, 16 and 18	LeaderStroyInvestment, LLC	

17.04.2015	Six 6-family dwelling houses with engineering services in 1-ya Zakotoroslnaya Emb., h. 50	Yardonstroy, LLC	
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### **Annexes:**

1. Order of the Ministry of Culture of the Russian Federation dd. December 17, 2014 No. 2182 “On approval of patterns of use, restrictions and requirements to economic activities, designing and construction in the territory of the cultural heritage site of federal significance – place of interest “Historic Centre of the City of Yaroslavl”;
2. A colored flowchart to the order of the Ministry of Culture of the Russian Federation dd. December 17, 2014 No. 2182.