



Oslo April 4th 2014

AB 2014 MoE Project

“Building capacity to support rights-based approaches in the World Heritage Convention: Learning from practice”

OSLO WORKSHOP AGENDA – DAY ONE – Tuesday April 1ST 2014

Venue: Architecture Museum (level 2)
Address: Bankplassen 3, Oslo

TIME	ACTIVITY	CHAIR and or PRESENTER	DISCUS-SANTS
0830	Hotel Lobby for walk to Conference venue Guided by Bente / Amund		
MORNING SESSION 0900 – 1230 (with morning coffee-tea)		AMUND / PETER	
0900	Welcomes and Introductions:	Amund/Peter	
	Director of the Architecture Museum	Nina Berre	
	Ministry of Climate and Environment		
	ICCROM-ICOMOS-IUCN	Joe / Carolina / Gonzalo	
	ICOMOS Norway	Marie Louise	
0945	All Participants introduce themselves	All	
1030	Coffee-Tea		
1100	Project and Workshop: ‘Setting the Scene’	Amund /Gonzalo /Peter	
1130	UNDP and Human Rights - Rights-Based Approaches	Shireen Said	
1200	Case Study Presentation: AUSTRALIA – Tasmanian Wilderness and the Wet Tropics WHAs – a comparative study	Chrissy Grant	
1230 - 1330	Lunch in Grosch Cafe (one floor down)		
AFTERNOON SESSION 1330 - 1630		PETER / GONZALO	
1330	Case Study Presentation: MALAYSIA – Kinabalu Park WHA	Amran Hamzah	
1400	Case Study Presentation: MEXICO - Sian Ka'an WHA	Julio Moure	
1430	Case Study Presentation: KENYA – The Sacred Kaya Forests	Anthony Githitho	
1500	Coffee-Tea		
1530	Case Study Presentation: Recognition of sacred natural sites in World Heritage (regional study)	Bas Verschuuren	
1600	Case Study Presentation: International Work Group for Indigenous Affairs	Stefan Disko	
1630 - 1645	Discussion – End		
1830	Hotel lobby for walk to restaurant		
1900	Dinner at Festningen Restaurant (on the South-Western Wall of the Akershus Castle overlooking Oslo Harbour)		



“Building capacity to support rights-based approaches in the World Heritage Convention: Learning from practice”

OSLO WORKSHOP AGENDA – DAY TWO – Wednesday April 2ND 2014

Venue: Cultural History Museum Conference Room
Address: St. Olavsgt 26 (opposite SmartHotel Oslo)

TIME	ACTIVITY	CHAIR and or PRESENTER	DISCUS-SANTS
0845	Hotel Lobby for walk to Conference venue Bente / Amund		
MORNING SESSION 0900 - 1300 (with morning coffee-tea)		JOE / PETER	
0900	Welcome - Director of the Cultural History.Museum	Håkon Glørstad	
0915	Introduction, ICCROM perspectives	Joe King	
0930	Case Study Presentation: NEPAL - Patan Monuments Zone, Kathmandu Valley	Sudarshan Raj Tiwari	
1000	Case Study Presentation: PERU - Lima Historic Centre	Alberto Martorell	
1030	Case Study Presentation: JORDAN – Wadi Rum WHA	Tarek Abulhawa	
1100	Coffee-Tea		
1130	Case Study Presentation: NORWAY- Alta-Rock Art	Gro B Ween	
1200	Perspectives: MEXICO - WH Cultural sites	Marion Woynar	
1215	Perspectives: WH in ISRAEL and PALESTINE – Acre	Antoine Raffoul	
1230	Perspectives: WH in TUNISIA and MAGHREB Region	Mustapha Khanoussi	
1245	Discussion	All	
1300	Lunch at Cultural History Museum (200 m along Fredriks gate)		
AFTERNOON SESSION 1400 – 1615		PETER / GONZALO	
1400	IUCN and ICOMOS - Cross-field perspectives	Gonzalo / Carolina	
1430	Experience with Rights-Based Approaches	Stener Ekern	
1500	Coffee-Tea		
1530	Summary of main issues discussed, and Introducing tomorrows Group work	Peter/Stener/Carolina and Gonzalo	
1615	Maxi-taxies to the Vikingship Museum, Bygdøy for special guided tour (1700-1800)	Amund w/ Cultural History Museum	
1815 +	Bus or Ferry return to Oslo Centre		
EVENING FREE			



“Building capacity to support rights-based approaches in the World Heritage Convention: Learning from practice”

OSLO WORKSHOP AGENDA – DAY THREE – Thursday April 3RD 2014

Venue: Cultural History Museum Conference Room
Address: St. Olavsgt 26 (opposite SmartHotel Oslo)

TIME	ACTIVITY	CHAIR and or PRESENTER	DISCUS-SANTS
MORNING SESSION 0900 - 1300 (with morning coffee-tea)		GONZALO/ CAROLINA	
0900	Welcomes and day introductions: Group Tasks introduction i) Policy Guidance ii) Operational Recommendations iii) Enabling Conditions	Peter / Stener with Carolina and Gonzalo	
0930	Start Group Work	Peter / Stener / Carolina / Gonzalo circulating	
Coffee-Tea			
	Group work continues	Peter / Stener / Carolina / Gonzalo circulating	
1300	Groups hand-in reflections to the Statement Group representing all three groups and the project partners	Hand to Peter	
1300 – 1400 Lunch at Cultural History Museum			
AFTERNOON SESSION 1400 – 1630/1730		PETER/ STENER with GONZALO/ CAROLINA	
1400	Start to finalise conclusions, findings, workshop statement	All	
1530 Coffee-Tea			
1600	Continue finalising discussions	All w/ Gonzalo / Stener / Carolina / Peter / Amund	
1630 - 1730	End of discussions		
1900 Hotel lobby for walk and tram to restaurant and park			
2000 - Dinner at the Ekeberg Restaurant - marked the End of Workshop			

APRIL 4TH 2014

Breakfast marks the end of activities covered by the Workshop.

With departure from Oslo during the morning to suit your flight (unless you have a private programme of course).

AMUND/ PETER April 2014



ICOMOS



**Workshop “Building capacity to support rights-based approaches in the World Heritage Convention: Learning from practice”
Oslo 1- 3 April 2014**

Statement from the Participants

We, participants at the international workshop ‘Building capacity to support rights-based approaches in the World Heritage Convention: Learning from practice’ held in Oslo, Norway, from the 1st to the 3rd of April 2014, co-organized by ICOMOS Norway, ICOMOS, ICCROM and IUCN, with support from Norway’s Ministry of Climate and Environment,

We commend the organizers of the Workshop for taking the initiative to convene the meeting, and congratulate and thank the Ministry of Climate and Environment of Norway for its support to this process;

We appreciate that the objective of the Workshop was to promote recognition and understanding of good practice for integrating human rights considerations in World Heritage conservation;

We recall the international workshop ‘Our common dignity: Towards Rights-Based World Heritage Management’ held in Oslo, Norway, on 9-11 March 2011, co-organized by ICOMOS Norway, the Norwegian Centre for Human Rights (NCHR) and the Norwegian Helsinki Committee (NHC), with support from Norway’s Ministry of Climate and Environment, and acknowledge with appreciation its results contained in the Statement of Participants and the papers published in the International Journal of Heritage Studies (vol 18, 3, May 2012);

We welcome the richness and diversity of approaches and lessons brought up by the case studies presented at the workshop, which show the need and importance of learning from the ground and valuing the local and national practice;

We emphasize that internationally proclaimed human rights must be upheld, respected and included in the implementation of the World Heritage Convention, consistent with the commitment of States Parties to internationally proclaimed human rights;

We also emphasize that World Heritage Sites should be not only prime places for the conservation of the heritage of humankind, but also for the application of the highest standards for the respect of human rights;

We recognize that to this end, improved policy guidance, appropriate operational tools, education and capacity building, among other measures, are required;

We welcome the collaborative work undertaken by the Advisory Bodies since March 2011 to support the integration of rights considerations in World Heritage, and invite them to continue their collaboration particularly for the development of a common framework on rights and World Heritage, innovative approaches, and appropriate tools to support implementation and monitoring with a rights-based approach;

We therefore invite the Advisory Bodies to confirm through their decision-making organs at highest levels their commitment and engagement in this important process, and to continue working with World Heritage Convention’s State Parties for learning from their experiences, successes and challenges in integrating rights in World Heritage;

We also invite the Advisory Bodies to consider and use the recommendations from this workshop to advance their collaborative work and their engagement with State Parties, indigenous peoples and community



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organizations, conservation and human rights institutions and experts to advance this agenda, building on what is already available;

We further invite the Advisory Bodies to present the results of this workshop at the 38th meeting of the World Heritage Committee to be held in Doha, Qatar, in June 2014;

We call States Parties to the World Heritage Convention to champion the cause of rights-sensitive World Heritage conservation, to showcase their successes and challenges, to put in place actions to further implement it, and to invite other State Parties to join these processes;

We invite UNESCO to continue facilitating and supporting this process, consistent with its mandate under the World Heritage Convention and with its commitment to human rights under its Constitution.

Oslo, 3 April 2014

List of participants added

LIST OF PARTICIPANTS:

Tarek ABULHAWA	IUCN World Heritage Panel / World Commission on Protected Areas (Jordan)
Marie Louise ANKER	ICOMOS Norway Past President; Dr., Chartered Architect, Trondheim (Norway)
Carolina CASTELLANOS	ICOMOS World Heritage Panel; ICOMOS presenter to the World Heritage Committee Advisor (Mexico)
Stefan DISKO	Member, International Working Group for Indigenous Affairs (IWGIA), Copenhagen (Germany)
Stener EKERN	Associate Professor, National Centre for Human Rights, Oslo University (Norway)
Johanne GILLOW	Director of Heritage Management, City of Bergen (WH Property), (Norway)
Anthony GITHITHO	Senior Advisor, National Museum of Kenya; (Kenya)
Chrissy GRANT	Principal Director, CTG Services; Deputy Chair on the Federal Ministerial Indigenous Advisory Committee (Australia)
Amran HAMZAH	Professor, Vice-Chair, IUCN TILCEPA (TILCEPA - Theme on Indigenous Peoples, Local Communities, Equity and Protected Area (Malaysia)
Rohit JIGYASU	ICOMOS Executive Committee member; UNESCO Chair Professor, Japan (India)
Mustapha KHANOUSSI	ICOMOS Tunisia, President (Tunisia)
Joseph KING	ICCROM Unit Director, Rome, Italy (USA)
Kirsti KOVANEN	ICOMOS International Secretary General (Finland)
Ingunn KVISTERØY	Senior Advisor, Ministry of Climate and Environment, Oslo (Norway)
Kjersti LARSEN	Professor, Cultural History Museum, Oslo University (Norway)
Peter Bille LARSEN	Lecturer of Anthropology, Lucerne University, Switzerland; Project Consultant (Denmark)
Alberto MARTORELL	ICOMOS Peru, President; Professor of Law, incl. National University of Engineering (Peru)
Julio MOURE	Independent Consultant; IUCN (Mexico)
Gonzalo OVIEDO	IUCN Senior Social Advisor, Gland, Switzerland (Ecuador)
Antoine RAFFOUL	Chartered Architect RIBA, London; ICOMOS UK (UK)
Shireen SAID	Chief Policy Advisor, UNDP Dept for Human Rights, Democratic Governance, New York (SA)
Amund SINDING-LARSEN	Dr., Chartered Architect, Oslo; ICOMOS Norway; Project Manager, Oslo (Norway)
Hans SKOTTE	Professor, Department of Urban Design and Planning, NTNU Trondheim (Norway) (NTNU - Norwegian University of Science and Technology)
Charlotte SOMMERSCHIELD	Programme Officer, Nordic World Heritage Foundation, Oslo (Norway)
Inger Lise SYVERSEN	Associate Professor, Chalmers University, Gothenburg Sweden (Norway)
Sudarshan Raj TIWARI	Professor of Architecture, Institute of Engineering, Tribhuvan University, Kathmandu (Nepal)
Reidun VEA	Chief, International Section, Directorate of Cultural Heritage, Oslo (Norway)
Bas VERSCHUUREN	Vice-chair, IUCN Specialist Group on Cultural and Spiritualist Values of Protected Areas (Netherlands)
Yu WANG	PhD student, NTNU, Trondheim, Norway (China)
Gro Birgit WEEN	Associate Professor, Cultural History Museum, Oslo University (Norway)
Marion WOYNAR	Dr. (Law), Independent Researcher, Paris; ICOMOS France (France)



Draft Introduction:

World Heritage and Rights-Based Approaches

Learning from practice: Building capacity to support rights-based approaches in the World Heritage Convention

ICOMOS in 1998 celebrated the 50th anniversary of the Universal Declaration of Human Rights (UDHR, 1948) by adopting the *ICOMOS Stockholm Declaration*. Amongst the Advisory Bodies, IUCN may nevertheless be seen to have started active work on support of rights-based approaches in World Heritage earlier than ICCROM and ICOMOS. It might, however, be said that the phenomena of *people* and *place* – hence *community* and *rights* - were always present in ICOMOS and ICCROM work, although possibly not always made visible.

As Advisory Bodies to the UNESCO World Heritage Convention, ICOMOS, IUCN and ICCROM – in close dialogue with the UNESCO World Heritage Centre – have since March 2011 collaborated to increase the presence of the rights dimension in World Heritage.

Introduction to the topic

Although *rights issues* have constituted a vital dimension of UNESCO activities since the institution was established, the *rights dimension* was never explicitly formulated in the 1972 World Heritage Convention. Today, the Advisory Bodies increasingly aim to pay attention to rights related issues when considering nominations for World Heritage inscription as well as review of inscribed World Heritage properties.

Where rights issues are left unresolved, often discontentment or even conflict may result. The World Heritage system can positively contribute to their resolution. This requires understanding of how World Heritage processes intersect with rights. World Heritage properties are nominated and inscribed for their universal attributes expressed as unique *Outstanding Universal Value* (OUV). A “freezing” of links between such universal attributes and the social practices, lives and values of inhabitants today represents a major and increasing risk due to a widely held misperception that effective protection of OUV requires excluding or displacing local values and their holders. Strong national rights frameworks do not automatically translate into equitable heritage conservation. Whether due to external pressures or existing practice, World Heritage work, grounded in expert knowledge, exclusionary protected area models and top-down planning, need to be regarded as responding to dynamic societal process of change.

Many countries show clear commitment with established procedures to support rights-based practice in community development. Although States Parties to the Convention may not operate explicit rights frameworks, *rights issues* often form part of their everyday heritage management regimes. This may be clearly recognized in case studies from across the world. Real ‘anchor points’ for the *rights dimension* do, however, remain vague in the World Heritage system. Also superficial investigations would reveal hugely varied hands-on experience among States Parties.

Case studies reveal an array of rights issues relevant to each World Heritage property. Whereas the application of the *right to participation* is increasingly common, handling of other social, economic and cultural rights remains uneven.ⁱ Experience may be growing as regards certain rights, and lack of familiarity with others persisting. Mainstreaming rights-based approaches will require developing some new planning tools and governance approaches.

Early ICOMOS initiatives

In 2008 ICOMOS Norway arranged the national seminar ‘*World Heritage and Human Rights: Conflicts or Cooperation?*’ in Oslo,ⁱⁱ with the aim to bring together expertise on human rights, indigenous peoples issues and heritage management.

In March 2011, ICOMOS Norway with the Norwegian Centre for Human Rights and the Norwegian Helsinki Committee arranged an international workshop '*Our Common Dignity: Towards Rights-Based World Heritage Management*' in Oslo in order to start investigating *rights issues* and *heritage management* in an international perspective. To the workshop were invited senior representatives of IUCN, ICCROM and ICOMOS, and international academia.

In November 2011, the 17th ICOMOS General Assembly in Paris adopted *Resolution 17GA 2011/30 - Our Common Dignity: Rights-based Approaches to heritage management*, and the topic was incorporated as a key activity in the ICOMOS 2012-14 Triennial Workplan.

In April 2012, a dozen scientific papers that resulted from the 2011 Workshop were published as a Special Issue of the *International Journal of Heritage Studies* (Routledge), and distributed across the World Heritage system.

The above initiatives have stimulated continuing dialogue between the Advisory Bodies and the UNESCO World Heritage Centre in Paris on this complex topic.ⁱⁱⁱ

At its meeting in St. Petersburg, Russia in 2012, the UNESCO World Heritage Committee adopted a proposal whereby principles of sustainable development reflecting World Heritage Convention requirements and processes should be promoted through a specific policy (World Heritage Policy Guidance document 36 COM 5C, paragraph 5). The overall goal of a future policy would be to empower governments, heritage administrators and local communities to harness potential of WH status to contribute towards sustainable development.^{iv}

Current activity

Building on earlier activity, all of which has received generous support from the Ministry of Environment, Norway (currently the Ministry of Climate and Environment), ICOMOS Norway with ICCROM, IUCN and ICOMOS International received funding also for the 2014 project *Building Capacity to Support Rights-Based Approaches in the World Heritage Convention. Learning from Practice*. In April this year an international invited workshop in was arranged Oslo for about 30 IUCN, ICCROM and ICOMOS experts representing most continents.

The overall goal of the project has been to promote recognition and understanding of "good practice" approaches to human rights and their enabling conditions in the World Heritage arena, with the specific objectives to *i*) Document and analyze how rights issues have been addressed in selected initiatives making progress around community engagement in the World Heritage field, *ii*) Identify enabling conditions and specific opportunities for strengthening rights-based approaches, and *iii*) Explore opportunities for Advisory Body action to support and facilitate rights-based approaches reflective of country specific needs and opportunities.

Acknowledging valuable lessons and recommendations also from the 'AB 2014 Project' and its Workshop held in Oslo, Norway in April 2014, ICOMOS, IUCN and ICCROM intend to continue their collaboration for raising awareness and knowledge of this complex topic, and to develop relevant tools, approaches and action within the context of World Heritage.

AMUND SINDING-LARSEN

AB 2014 Project Manager

ICOMOS Focal Point for Rights-Based Approaches in Heritage Management

Endnotes

ⁱ The neglect of rights is often accompanied by weak or project-dependent support mechanisms for rights-holder engagement in World Heritage processes. Understanding how World Heritage processes intersect with both individual and collective rights remains a major challenge.

ⁱⁱ ICOMOS Norway in collaboration with the Norwegian National Commission for UNESCO, the Norwegian Centre for Human Rights (University of Oslo) and the Norwegian Helsinki Committee.

ⁱⁱⁱ The objective was to investigate also ownership, access to and use of resources of indigenous peoples, local communities, national authorities and external users of World Heritage property.

^{iv} The UNESCO World Heritage Committee had already chosen "*World Heritage and Sustainable Development: the Role of Local Communities*" as official theme for the 40th Anniversary of the 1972 World Heritage Convention. Efforts to integrate World Heritage and principles of sustainable development should be seen as part of UNESCO's overall contribution towards the post-2015 UN development agenda.