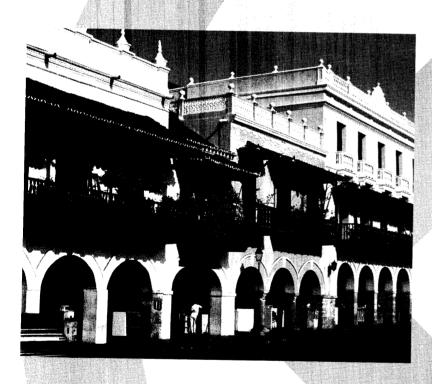
Convention CONCERNING

THE PROTECTION OF THE

World Cultural AND Natural





WORLD HERITAGE COMMITTEE SEVENTEENTH SESSION

CARTAGENA
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UNITED NATIONS EDUCATIONAL, SCIENTIFIC AND CULTURAL ORGANIZATION

CONVENTION CONCERNING THE PROTECTION OF THE WORLD CULTURAL AND NATURAL HERITAGE

WORLD HERITAGE COMMITTEE

Seventeenth session (Cartagena, Colombia, 6-11 December 1993)

REPORT

Photo: V. Newball "CHE" We thank the Colombian Embassy for their kind co-operation.

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I. INTRODUCTION

- I.1 The seventeenth ordinary session of the World Heritage Committee was held in Cartagena, Colombia, from 6 to 11 December 1993. It was attended by the following members of the Committee: Brazil, China (People's Republic of), Colombia, France, Germany, Indonesia, Italy, Japan, Lebanon, Mexico, Niger, Oman, Peru, Philippines, Senegal, Spain, Thailand, and the United States of America.
- I.2 The following States Parties to the Convention who are not members of the Committee were represented by observers: Australia, Bulgaria, Canada, Cuba, Czech Republic, El Salvador, Guinea, Holy See, Hungary, Nepal, New Zealand, Paraguay, Slovak Republic, Sweden, Switzerland, Tunisia and Venezuela.
- I.3 Representatives of the International Centre for the Study of the Preservation and the Restoration of the Cultural Property (ICCROM), the International Council on Monuments and Sites (ICOMOS) and the World Conservation Union (IUCN) attended the meeting in an advisory capacity. The complete list of participants is given in the Annex I.

II. OPENING SESSION

- II.1 The outgoing Chairman of the Committee, Mr. Robert Milne, opened the session by thanking the authorities of Colombia, namely the Minister of Education of Colombia, Ms Maruja Pachon de Villamizar and Mr Juan Luis Mejia, Director-General of COLCULTURA, for inviting the Committee to convene its seventeenth session in Cartagena, Colombia. He then invited Ms M. Pachon de Villamizar to address the Committee and read the message of the President of Colombia, Mr Cesar Gaviria Trujillo.
- Pachon de Villamizar welcomed the delegates and participants and thanked the Committee for accepting the invitation of the Government of Colombia to hold its meeting in Cartagena. She read the message of President Cesar Gaviria Trujillo in which he underlines UNESCO's major role in awakening in all countries of the world the interest for the past and its preservation, for all that is unique and irreplaceable. Thanks to UNESCO's efforts linked particularly to the World Heritage Convention, memory, identity, heritage and environment have acquired broader significance that is being passed on to future generations.
- II.3 The Representative of the Director-General of UNESCO, Mr Adnan Badran, Deputy Director-General a.i. thanked the Government of Colombia for its generous offer to host this session, congratulated the representatives of the newly elected members of the Committee, namely the

Delegates of Brazil, France, Italy, Japan, Lebanon, Niger and the United States of America, and thanked the outgoing Chairman, Mr Robert Milne, for his endeavours to promote the World Heritage Convention. He then briefly presented the main results regarding World Heritage of the twenty-seventh session of the General Conference of UNESCO, held in Paris from 17 October to 16 November 1993.

- II.4 Referring to Resolution 3.1 adopted by General Conference, Mr Badran informed the Committee that the Director-General of UNESCO has been invited (i) promote the World Heritage Convention in the Member States of the Organization and the general public; to ensure systematic and continuous monitoring of the World Heritage sites; to identify action to ensure their conservation; and to mobilize the resources required for that purpose; to enhance preventive action in the Member States for the protection of cultural property and to facilitate prompt intervention in case of natural or human-made disasters; (iii) mobilize to international support safeguarding operations and to strengthen on-site training conservation specialists. The General underlined also the need to set up within UNESCO a specialized data bank and document service based on the Conference information provided by systematic monitoring of the World sites and the need to develop innovative Heritage multimedia communication and education projects to increase public awareness and support.
- Mejia, first underlined the importance of the World Heritage Committee's mission, saying that its task was to protect humankind from its own improverishment through the destruction of its oldest natural and cultural wealth. In his quest for progress, man has confronted nature and has transformed it to his own image. His relation to nature has been one of destruction rather than cohabitation. Now, however, in the spirit of the World Heritage Convention, we are trying to remedy this situation, and are searching for a more harmonious relation between humankind and its environment.
- II.6 Recalling that Colombia adhered to the World Heritage Convention in 1983, Mr Mejia noted that Colombia has established a series of mechanisms to preserve its cultural and natural heritage. This policy is reflected in the 1991 Constitution, particularly in a number of articles which Mr Mejia elaborated further in his statement.

III. ADOPTION OF THE AGENDA

III.1 The Delegate of the United States of America proposed that a new item be added on the revised provisional agenda, immediately after the Report of the Rapporteur, which would be 'Management and staffing of the World Heritage Centre'. Following this motion, seconded by

Delegates of Germany and Thailand, the Committee adopted the revised agenda as amended.

IV. ELECTION OF CHAIRPERSON, RAPPORTEUR AND VICE-CHAIRPERSONS

IV.1 Ms Olga Pizano (Colombia) was elected Chairperson of the Committee by acclamation. Mr D. José Guirao Cabrera (Spain) was elected Rapporteur, also by acclamation, and the following members of the Committee were elected as Vice-Chairpersons: China, Oman, Senegal, Thailand and the United States of America.

V. REPORT ON ACTIVITIES UNDERTAKEN BY THE SECRETARIAT SINCE THE SIXTEENTH SESSION

- **V.1** Mr Bernd von Droste, Director of the World Heritage Centre and Secretary of the Committee, congratulated the Chairperson, the Rapporteur and the Vice-Chairpersons on their election and thanked the outgoing Chairperson and Bureau members for their excellent work. He then reported on the activities undertaken since the sixteenth session of the Committee.
- V.2 Having pointed out that there are presently 136 States Parties to the Convention, he first reminded the Committee of the appeal launched by the General Assembly at its ninth session on 29 and 30 October 1993 for the preservation of World Heritage sites endangered by war and civil conflict, urging all States Parties to reinforce public awareness through education and the mass media. Currently, there are 378 properties on the World Heritage List, of which 276 are inscribed as cultural sites, 87 as natural and 15 as mixed sites. These are situated in 86 States Parties. As more than 70 monitoring reports carried out in the past twelve months show, most of these sites face serious problems of conservation.
- V.3 Having referred to the Santa Fe session of the World Heritage Committee as a milestone in its work, as it marked the twentieth anniversary of the adoption of the World Heritage Convention, Mr von Droste then reported on the main accomplishments of the past twelve months, outlining them on the basis of the five strategic goals of the Strategic Orientations adopted by the Committee in Santa Fe.
- V.4 Speaking of Goals 1 and 2 (completion of the identification of the World Heritage and ensuring the representativity of the World Heritage List), he informed the Committee that ICOMOS organized in July 1993 in Colombo, Sri Lanka, an expert meeting to prepare a methodological framework for a global study on the World Heritage List and thematic studies of the different types

of cultural properties which could be proposed for inscription, including those that are poorly represented or, in some cases, not represented at all. ICOMOS also carried out two parallel thematic studies, one on the industrial heritage and the other on twentieth-century architecture. It should be pointed out, however, that in spite of these efforts, there is as yet no concensus in the scientific community on this matter.

- V.5 As regards tentative lists, the as instruments to evaluate the "outstanding universal value" of each property nominated on the List, Mr von Droste informed the Committee of the results of an analysis made by the World Heritage Centre, which shows that of the 136 States Parties to the Convention, only 60 (44%) have presented tentative lists. Of these, only 31 (23%) provide the information as requested by the Operational Guidelines. As for the representativity of the World Heritage List (Goal 2), he informed the Committee of the conclusions of the expert meeting on the question of cultural landscapes which took place in Templin (Germany) in Autumn 1993. The meeting concluded that the revised cultural criteria for including cultural landscapes on the World Heritage List are applicable.
- V.6 Referring to Goal 3 (to promote protection and management of the World Heritage sites), Mr adequate von Droste mentioned Angkor and Mount Nimba as examples of the operational safeguarding work done by UNESCO in the past year. He also reported on the findings of the mission sent to the Plitvice Lakes National Park (Croatia); the remedial efforts to improve the waterflow in the Srebarna Nature Reserve (Bulgaria) and the IUCN mission to Sangay (Ecuador), the results of which would be presented at this session. He furthermore reported on the regional training courses, supported under the World Heritage Fund, held in Tanzania, Cameroon, Costa Rica and Mali, a training workshop held in China and other training courses held in Saudi Arabia and Mali. Assistance for training in cultural heritage conservation was given for interregional course for historic preservation held in Brazil, and for courses organized by ICCROM, such as the stone conservation course in Venice and other courses on mural paintings, architectural conservation and scientific principles of conservation.
- V.7 Mr von Droste informed the Committee that US\$ 129,500 had been spent as emergency assistance for four cultural sites (Angkor, Dubrovnik, the Historic Centre of La Havana and Shibam) and two natural sites (Mount Nimba and Virunga National Park). Furthermore, the UNESCO General Conference, at its 27th session held in November 1993, underlined the need to create a flexible structure for emergency action which would allow rapid and effective safeguarding assistance in the event of natural or man-made disasters. Speaking of this, he pointed out the need to

create closer links between monitoring programmes and international assistance programmes, as this would considerably improve the World Heritage Centre's performance.

- The Committee was also informed of the technical V.8 seminar on tourism in natural and mixed World Heritage properties, organized by the World Heritage Centre, jointly with UNEP (United Nations Environment Programme) and in cooperation with the WTO (World Tourism Organization), held in Dakar, Senegal, from 22 to 27 November 1993. This was attended by managers of fourteen World Heritage sites from thirteen States Parties. The seminar dealt with six main issues: tourism and physical facilities, marketing and relationship with the tourism industry; visitor management; education and interpretation; planning; carrying capacity The participants agreed on the principles and monitoring. of tourist management and recommended that these be further examined by site managers on a regional basis.
- As requested by the Committee, the World Heritage V.9 Centre convened an expert meeting on the concept and framework for systematic monitoring of natural, cultural and mixed World Heritage sites, which corresponds to Goal 4 of the Strategic Orientations. Its main conclusion was that continuous monitoring of the state of conservation of site is an integral part of the conservation and nagement process, and that the States Parties are management process, responsible for its implementation. In order to initiate such a monitoring programme worldwide, Mr von Droste pointed out, the World Heritage Centre proposes to convene, in cooperation with the advisory bodies and UNESCO's Field Offices, regional and sub-regional meetings of World Heritage site managers.
- also briefly outlined V.10 MΥ von Droste the promotional activities that had been carried out in the past twelve months (Goal 5), informing the Committee of the successful feedback which the World Heritage Centre received regarding The World Heritage Newsletter and the ongoing publishing and audiovisual projects such as the Independent Image film series of World Heritage sites, the Italian co-production of sixty video programmes on the World Heritage properties and the non-commercial video production by the Global Environmental Forum in Japan. the future, he underlined, particular importance will be given to developing a high-quality data base on the Convention's structure and functioning and top quality mobile photo exhibits, on-site promotional activities and the development of educational materials to be used in schools and extra-curricula activities.
- V.11 Furthermore, he informed the Committee of the First General Assembly of the World Heritage Cities which took place in Fez, Morocco, from 6 to 8 September 1993, under the auspices of His Majesty King Hassan II and in the

presence of the Director-General of UNESCO. The Assembly was attended by the representatives of 56 World Heritage cities and was preceded by a symposium on financing presentation operations in World Heritage cities and was also attended by representatives of UNDP, the World Bank, the African Development Bank, Habitat, ICOMOS and other international nongovernmental organizations. The next General Assembly will be held in Bergen, Norway, in the summer of 1995.

- V.12 Mr von Droste concluded his report with a brief review of the budgetary situation of the World Heritage Fund. He suggested to the Committee to allocate US\$2,890,000 for the 1994 budget, and requested it to urge all States Parties to pay their dues in time. Furthermore, on the basis of Article 5.1 of the World Heritage Fund's financial regulations, he proposed the establishment of a Reserve Fund to be used for assistance requests linked to disasters and natural calamities. He also asked the Committee to consider changing the present annual budget to a two-year budget.
- V.13 Reminding the Committee of the World Heritage Centre's principal tasks, Mr von Droste informed the Committee of the rather critical staff situation of the Centre, thanked the four States Parties, namely Germany, Italy, Canada and the United States of America, for seconding three professional staff and invited other States Parties to help the Centre by seconding highly qualified personnel.

VI. REPORT OF THE RAPPORTEUR OF THE SEVENTEENTH ORDINARY AND SEVENTEENTH EXTRAORDINARY SESSIONS OF THE BUREAU OF THE WORLD HERITAGE COMMITTEE

MrAzedine Beschaouch (Tunisia), Rapporteur of the Committee, presented the report of the seventeenth ordinary and extraordinary sessions of the Bureau, the first held in Paris from 21 to 26 June 1993 and the second held in Cartagena on 4 and 5 December 1993. the first meeting the Bureau discussed management and staffing of the World Heritage Centre and it examined the revised Operational Guidelines, taking into account the Strategic Orientations adopted by the Committee at its sixteenth session, including the proposals submitted by Italy and the United States of America. discussed the methodological aspects of monitoring World It furthermore Heritage properties and established an ad hoc working group comprising delegates from Brazil, China, Colombia, Germany, and the United States of America, representatives of ICCROM, ICOMOS, IUCN and the UNDP/UNESCO Regional Project to propose the framework, objectives, agenda, tentative list of participants and a timeframe for expert meeting which was subsequently held Cambridge, United Kingdom, in November 1993.

- Referring to the December 1993 meeting of the Bureau, Mr Beschaouch provided a brief summary of recommendations of the Bureau regarding nominations. informed the Committee that the Bureau, having examined those nominations which were referred back to the States Parties by the Bureau session of June 1993, recommended the inscription of one natural property (Shirakami-Sanchi, Japan), one mixed property (Reserva del Vizcaino, Mexico) which was divided into two nominations, one natural (Refugio de Ballenas en las Lagunas de El Vizcaino) and the other a cultural nomination (Pinturas rupestres de la Sierra de San Francisco, B.C.S.) and twelve cultural properties: Humayun's Tomb, Delhi; and Qutb Minar and its monuments, Delhi (India); the Jesuit Missions (Paraguay); the Baroque Churches (Philippines); Biertan, the Monastery and the Churches of Moldavia (Romania); Horezu, Vlkolinec and Spissky Hrad (Slovak Republic); Coro and its Port (Venezuela); Hué (Vietnam) and the Historic Town of Zabid (Yemen).
- VI.3 The Bureau recommended to defer the nomination of the natural site St. Paul Subterranean National Park (Philippines); confirmed the earlier deferral of Jiddat al Harasis (Oman), and decided to defer the extension of the World Heritage site of the Old City of Dubrovnik (Croatia) until additional information is received from the State Party. Regarding two other properties for which nominations were referred back to the State Party or deferred in earlier years and for which additional information has been received, namely the Tongariro National Park (New Zealand) and Bamberg (Germany), the Bureau decided to defer the first nomination awaiting the outcome of an ICOMOS mission report of November 1993, while in the case of Bamberg, it decided to recommend to the Committee to inscribe the site, having received the requested additional information.
- VI.4 On both occasions, the Bureau also examined the requests for international assistance and proposals meant to improve the World Heritage accounting and budgeting. The Bureau decided to recommend to the Committee to adopt a biennial budget and to establish an Emergency Reserve of US\$ 1.0 million in order to reduce the present surplus of the World Heritage Fund. Concluding this item, the Bureau expressed its appreciation of the documents and the budgetary transparency that they gave.
- VI.5 With regard to the nomination of Lumbini, Nepal, Mr Beschaouch recalled that the Bureau deferred this nomination at its session in June 1993. The Bureau decided to revise the text of its report of the seventeenth session (page 38 English version) as follows: "The Bureau recognized the very sacred character of this remarkable group of sites associated with the life of the Lord Buddha and considered that for this reason Lubini represented an important source, not only for Buddhism but also in more general terms for the cultural and spiritual history of

humankind. However in view of the imperative need for this group of sites to be preserved and for its management to be assured in accordance with international standards, the Committee recommended that the inscription of this property on the World Heritage List should be deferred to allow the relevant agencies of the Kingdom of Nepal to take appropriate measures".

VII. MANAGEMENT, ADMINISTRATION AND STAFFING OF THE WORLD HERITAGE CENTRE

- The Delegate of the United States of America VII.1 expressed continuing concern regarding administration and staff shortage at the World Heritage Centre. Reminding the Committee that his country supported the creation of the World Heritage Centre from the beginning, and that it had seconded to it, jointly with Canada, a high-level professional whose mandate had been extended for another year, the Delegate of the United States proposed to the Committee to consider addressing to the Director-General of UNESCO a resolution urging him to: (i) strengthen the World Heritage Centre's staff at a level of approximately ten permanent professional posts with an appropriate balance of support staff posts; (ii) delegate authority to the Director of the World Heritage Centre to select appropriate personnel; (iii) maintain the full staffing complement for a sufficient period in order to demonstrate the full potential of the Centre; (iv) provide additional funds to the Centre from the Regular Programme and Budget for its operational requirements, (v) streamline administrative procedures for disbursements from the World Heritage Fund; and (vi) clarify the role of internal advisory committees, in order to avoid conflicting and duplicative mandates of the Centre, and to establish the World Heritage Committee as the authority for directing the Centre's annual workplan and responsibilities. The Delegate concluded his statement by suggesting that a group be created during this session to formulate a proposal which would be submitted to the Committee.
- VII.2 The Delegate from Germany congratulated the Director and the staff of the World Heritage Centre for its excellent work which is becoming ever more demanding due to the increasing success of the World Heritage Convention. He therefore expressed support for the statement made by the Representative of the United States of America.
- VII.3 The Delegate of Thailand reminded the Committee that his country had urged such action already in the past, emphasizing that adequate financial and human resources should be provided by UNESCO's Regular Programme. He therefore supported the proposal of the United States of America.

- VII.4 The Delegate of France, while expressing his satisfaction with the work of the World Heritage Centre, wished the Committee to consider what may be the consequences should the Centre become more autonomous. In his view three sets of issues needed to be examined: (i) procedural, such as the question concerning a possibly greater authority of the Centre's Director to recruit staff; (ii) structural, e.g. would it be appropriate to create a "satellite" network with decentralized World Heritage units in different parts of the world; and (iii) substantive, i.e. proposed changes could possibly lead to a divorce between the Centre's policy and that of UNESCO.
- VII.5 Replying to the debate, the Representative of the Director-General of UNESCO, Mr Adnan Badran, first pointed out that the creation of the World Heritage Centre as a semi-autonomous entity had been a rather bold step on UNESCO's part. The Steering Committee, he explained, was not meant to interfere with the Centre's work, but rather to mobilize the two UNESCO Sectors, which are its main partners within the Organization, to achieve jointly with the Centre, its goals, by pulling together financial and human resources. The Centre has presently six professional posts: two at Director level, one P.5, one P.4 and P.3 and one P.1/2. Another P.4 (for culture) and a professional post for administration will be added in the near future. In addition to this, the World Heritage Centre is expected to use UNESCO's Field Offices. Furthermore, the Centre's partners such as ICCROM, ICOMOS, the IUCN and others provide an important part of the services in implementing UNESCO's present policy the Convention. is to use consultants and NGO services for specific tasks rather than to increase the Organization's staff. Mr Badran concluded by saying that the Director-General is highly supportive of the Centre and that advice which the Committee decides to address to him on this matter will be welcome.
- VII.6 The Chairperson thereupon proposed the creation of a work group consisting of the new Bureau enlarged by the Delegates of France, Germany and Italy, which would report back to the Committee towards the end of this session.
- VII.7 The Delegate of Italy suggested that this group should discuss the future of the Centre in a more complex way, beyond the mere staff problems. This was supported by the Delegate of Germany, who suggested that the work group could define possible options as to how the World Heritage Centre should develop in the coming years.
- VII.8 Responding to these last interventions, Mr Badran agreed that the suggestions which the Committee may wish to address to the Director-General of UNESCO should foremost endeavour to define the functional autonomy of the Centre and how to use best existing structures. He reminded the Committee in this respect that UNESCO gives presently to

the Centre its main facilities, which is an important contribution in kind.

The Committee discussed further the management and staffing of the World Heritage Centre after having taken note of the proposal prepared by the working group consisting of China, Colombia, France, Germany, Italy, Senegal, Thailand and the United States of America. Based on the conclusions of this working group, the Committee agreed on the importance of the World Heritage Centre as a unified body within the Secretariat of UNESCO. Furthermore, the Committee underlined that the determination of needs on staffing and funding levels can only be reached based on a clarification of the role and functions of the Centre. Having adopted the proposal of the Delegate of Colombia to delete the word "systematic" in the third point of item 1 (d), and to add "States Parties" in the same sentence so as to read: "coordination of monitoring of World Heritage sites carried out by the States Parties, the advisory bodies and other institutions, as requested by Committee", the Chairperson declared the text of the working group adopted as amended by the proposal of Colombia.

VII.10 The Committee requested the Chairperson to transmit to the Director-General of UNESCO the proposal as it now reads:

"Based on the conclusions of the working group, consisting of China, Colombia, France, Germany, Italy, Senegal, thailand and the United States of America, the Committee agrees on the importance of the World Heritage Centre as a unified body within the Secretariat of UNESCO.

The Committee believes that the determination of needs on staffing and funding levels can only be reached based on a clarification of the role and functions of the Centre.

1. The Committee believes the role and functions of the Centre are as follows.

The Centre should:

- (a) fulfil the function of Secretariat to the organs of the 1972 Convention;
- (b) a clearing house for the purpose of coordination and information-sharing between the Committee and other conventions, programmes and international organizations related to the conservation of natural and cultural heritage, as requested by the Committee;
- (c) oversee the implementation of training, monitoring, and technical assistance by the States Parties, the intergovernmental body ICCROM, ICOMOS, IUCN and other NGOs, and cooperate with other units of UNESCO and its Field Offices, as requested by the Committee;

(d) be the primary instrument for facilitating the implementation of the decisions of the Committee and in this regard should be the primary contact with the States Parties on all technical aspects of the Convention, including:

(i) coordination of the inscription process;

- (ii) assistance to and coordination of requests by States Parties for training and technical assistance, including evaluation of the results;
- (iii) coordination of monitoring of the World Heritage sites carried out by the States Parties, the advisory bodies and other institutions, as requested by the Committee;
 - (iv) organization of regular meetings and other meetings as requested by the Committee;
 - (vi) development of draft proposals for technical guidelines to improve the effectiveness of the Convention as requested by the Committee;
- (vii) preparation of the budget for the Committee's
 approval;
- (viii) disbursement of funds in a timely manner.
- (e) implement plans and seek partnerships to increase materials promoting the Convention, as directed by the Committee and in accordance with the goals and policies of UNESCO.
- 2. Therefore, the Committee expresses its strong concern that every effort be made to secure funding and staff necessary to perform adequately the above tasks. The Committee requests the Director-General to take this concern into consideration for further action."
- VII.11 The Representative of the Director-General of UNESCO, thereupon made a statement emphasizing that with respect to the document presented by the working group, it had to be clearly stated that the Director-General of UNESCO is bound to abide strictly to the provisions of the 1972 Convention. Article 14, para. 1, of the Convention provides that "a Secretariat appointed by the Director-General of UNESCO" shall assist the Committee and that UNESCO will continue to do so. The Convention also provides in para. 2 of Article 14 that "the Director-General of UNESCO utilizing to the fullest extent possible the services of the International Centre for the Study of the Preservation and the Restoration of Cultural Property (ICCROM), the International Council on Monuments and Sites (ICOMOS), the World Conservation Union (IUCN), in their respective areas of competence and capability, shall prepare the Committee's documentation and the agenda of its meetings and shall have the responsibility for the implementation of its decisions". Accordingly, he pointed out, the UNESCO Secretariat - of which the World Heritage

Centre is a part - will work closely, as it had done in the past, with the intergovernmental organization ICCROM, the such as IUCN, ICOMOS and others, implementation of the decisions of the Committee. regard, UNESCO is bound also to respect the directives issued and the decisions taken by the General Conference of UNESCO. Concluding his statement, Mr Bouchenaki underlined that the Director-General and the Secretariat of UNESCO, both at Headquarters and in the field, will make every effort - as they have done for World Heritage sites in the past - to harmonize contributions from various partners such as the UNDP, FIT, voluntary contributions, associate experts, and bilateral inputs.

VII.12 Upon the proposal of the Delegate of Japan, the above statement of the Representative of the Director-General of UNESCO was to be included in the Final Report of the session.

VIII. ELECTION OF A BUDGET SUB-COMMITTEE

VIII.1 The Secretary of the Committee, Mr von Droste, first explained the rationale for setting-up a budget subcommittee, pointing out that its main tasks would be to (i) review the statement of the accounts; (ii) fix the budgetary ceiling; (iii) establish a reserve fund and (iv) allocate amounts to each budgetary line. Thereupon the Committee decided that the Sub-Committee would consist of the members of the previous and the new Bureau. It was asked to report to the Committee before the end of the session. (See Part XII of the Report.)

IX. EXAMINATION OF METHODOLOGICAL ASPECTS OF MONITORING OF THE STATE OF CONSERVATION OF WORLD HERITAGE CULTURAL AND NATURAL PROPERTIES

- IX.1 The Secretariat introduced the working document WHC-93/CONF.002/4 and recalled that the World Heritage Committee at its sixteenth session in Santa Fe requested the Centre to convene an expert meeting on the methodology of monitoring. The working document outlines the main conclusions of the expert meeting that was held at the World Conservation Monitoring Centre in Cambridge, U.K., from 1 to 4 November 1993. The report of this meeting was made available to the Committee as information document WHC-93/CONF.2/INF.5.
- IX.2 The Secretariat emphasized that this document is a progress report reflecting the present state of achievement in a long process of defining the concept of monitoring. In this context, it was noted that three types of monitoring could be distinguished:

- Systematic monitoring: the continuous process of monitoring the conditions of World Heritage sites with periodic reporting on its state of conservation.
- Administrative monitoring: follow up actions by the World Heritage Centre to ensure the implementation of recommendations and decisions of the World Heritage Committee and Bureau at the time of inscription or at a later date.
- Ad hoc monitoring: the reporting by the Centre, other sectors of UNESCO and the advisory bodies to the Bureau and the Committee on the state of conservation of specific World Heritage sites that are under threat. Ad hoc reports and impact studies are necessary each time exceptional circumstances occur or work is undertaken which may have an affect on the state of conservation of the sites.

regards systematic monitoring, the Secretariat emphasized that in the spirit of the Convention, it is the prime responsibility of the States Parties to put in place on-site monitoring arrangements as an integral component of day-to-day conservation and management of the sites. At the same time, however, it is considered essential that external and independent professional advisers are involved in a periodic reporting system. This reporting system should not only be addressed to site managers and national authorities, but should also lead to improved World Heritage assistance and decision-making. A regional or national approach is recommended for systematic monitoring so as to optimize its impact. For each of the national or regional programmes the most appropriate partners should be identified. The established monitoring framework should be reviewed and, if necessary, adapted to the particular conditions of the region.

IX.3 Several delegates commended the results of the expert meeting and noted that it had elevated the thinking on monitoring considerably. However, it was emphasized in the discussions that the involvement of the States Parties is essential in further developing the concept of monitoring. In this respect, the Delegate of Italy underlined the importance which must be given to the carrying out of impact studies and ad hoc reports each time exceptional circumstances occur. It was also noted that, a monitoring methodology should on the one hand be applicable to all sites and should therefore have scientific rigour, while on the other, it should be sufficiently flexible so as to respond to regional and national characteristics, available technical expertise and their economic and cultural conditions and identities.

- Committee discussed the necessity The IX.4 establish, at the time of inscription, comprehensive baseline information and that particular attention should be paid to the collection and management of data and documentation. The costs of implementing a baseline information collection should be estimated in advance, particularly for the developing countries. The Delegate of Colombia remarked that the establishment and operation of monitoring systems would require the development therefore comprehensive cooperation programmes. She suggested that when developing a monitoring methodology, the cost estimate should take into consideration such Furthermore, the expert meetings should programmes. include participants from developing countries to help define feasible monitoring systems.
- IX.5 Following the discussion, the Committee invited the States Parties to put on-site monitoring arrangements in place as an integral part of site conservation and management, and to report to the Committee on the actions taken to implement this.
- IX.6 The Committee also endorsed the recommendations made by the Centre and asked it to form a small working group of experts from States Parties and the advisory bodies which would, on the basis of the observations made by the Committee, undertake the following actions:
- establish guidelines for baseline information and its collection and management;
- revise the nomination and evaluation procedures and process to secure baseline information at the time of inscription of sites on the World Heritage List;
- establish a format for periodic reporting;
- prepare a draft text on monitoring and its procedures for inclusion in the Operational Guidelines;
- determine, jointly with ICCROM, ICOMOS, and IUCN, the need for training in monitoring;
- estimate the costs to States Parties of the implementation of a systematic monitoring programme and look into possibilities of assistance to States Parties;
- establish a small unit at the World Heritage Centre to oversee the implementation of a systematic monitoring and reporting system.
- IX.7 The Committee invited the Centre to report to the Bureau at its eighteenth session on the results of the above activities so that the Committee could take concrete and precise decisions on this matter.

- IX.8 The Secretary informed the Committee that parallel to the implementation of the above activities, regional monitoring activities would be promoted, such as the completion of the Latin American monitoring programme which should result in a regional state of conservation report in 1994. Furthermore, it is foreseen that regional seminars for site managers will also be held in 1994 in different regions. In this way, it is expected that the further development of the monitoring system will benefit directly from the practical implementation of monitoring programmes and will be firmly grounded in local and national experiences.
- X. MONITORING AND REPORTING OF THE STATE OF CONSERVATION OF THE WORLD HERITAGE CULTURAL AND NATURAL PROPERTIES
- **X.1** The Secretary introduced the documents prepared for the session:
- WHC-93/CONF.002/5 and /5Add.1 "Monitoring of the state of conservation of World Heritage cultural and natural properties" and WHC-93/CONF.002/5Add. "List of monitoring documents sent by States Parties to the World Heritage Centre".
- Monitoring of the State of Conservation. Report prepared by IUCN, 1 December 1993.
- Report on the State of Conservation of Properties inscribed on the World Heritage List, ICOMOS, November 1993.
- Monitoring and follow-up 1991/1994 of World Heritage sites in Latin America, the Caribbean and Africa of lusophone expression, Progress Report 1993 and Outlook. Prepared by the Regional Project for Cultural, Urban and Environmental Heritage, UNDP/UNESCO, December 1993.

Natural Properties

X.2 The Representative of IUCN presented a monitoring report and outlined the seven-step monitoring procedure of IUCN. He drew the attention of the Committee to the state of conservation reports on eleven sites, eight of which have been prepared with the assistance of IUCN field offices. Furthermore, the World Heritage Centre presented state of conservation reports on two sites, Mount Nimba (Guinea) and Plitvice Lakes National Park (Croatia) based on missions carried out by the Centre in May and September 1993.

Sangay National Park (Ecuador)

The Representative of IUCN recalled that the site was inscribed in 1983 and added to the List of World Heritage in Danger in 1992 due to threats from poachers, boundary encroachment and unplanned road construction. A field

mission was conducted by IUCN's Office in Ecuador and the Committee discussed the proposed six-point action plan including the recommendation that an environmental impact assessment of the road construction be undertaken. The technical assistance request for Sangay National Park (US\$ 28,500) will be reviewed in the light of the findings of the IUCN field review. The Centre is requested to transmit the Committee's concerns about the impact of the new road to the authorities in Ecuador.

Tikal National Park (Guatemala)

The Committee noted the prospects to expand the size of the site from 57,400 ha to 85,000 ha to include a substantial area of undisturbed natural forest and that a buffer zone project on agroforestry is being carried out with funding from Danish Government sources (DANIDA). The Centre is requested to send a letter to the authorities in Guatemala informing them of the opportunity which exists to apply for assistance for the preparation of a new nomination incorporating all the new elements of the site, both cultural and natural.

Manas Wildlife Sanctuary (India)

The Committee recalled that the site was inscribed on the List of World Heritage in Danger at its sixteenth session in 1992 due to threats caused by the encroachment of the tribe. No response had been received from the Government of India to several letters transmitting the Committee's previous requests for information since 1990. The Director of the World Heritage Centre informed the Committee furthermore, that a mission to India undertaken by a staff member of the Centre to contact the authorities directly. The Committee had an extensive discussion on the action to be taken, including the possibility of delisting the site. Several delegates voiced their concerns about the failure of the Government of India to respond to the Committee's request. However, the present situation makes a site mission impossible. The Committee agreed to take further steps: (i) to request the Director-General of UNESCO to express, by letter to the Prime Minister of India, the Committee's concern; and ii) that diplomatic channels be used to transmit the Committee's concerns about the continuing threats to Park values by the invasion of the Bodo tribe, as well as subsequent encroachments and poaching activities.

Royal Chitwan National Park (Nepal)

On the basis of a detailed report provided by the IUCN Office in Nepal, a state of conservation report on this site was presented. A number of threats were noted

including poaching of the rhinoceros and tiger populations in the Park. It was further noted that the 1976 Management Plan does not address many of the current management issues and thus urgently requires updating. The new legislation providing for a buffer zone around the Park is, however, a commendable step and should be implemented as soon as possible. The Committee requested the Centre to contact the appropriate authorities to encourage them to continue the process underway with regard to the buffer zone concept and to begin the preparation of a new Management Plan.

Air et Ténéré National Nature Reserve (Niger)

The Committee recalled that the site was inscribed on the List of World Heritage in Danger at its session in 1992. The Committee noted that very little could be done until political negotiations are concluded. It was further noted that the Centre had sent condolences to the families of the reserve staff who were killed during the civil disturbances at the site.

Niokolo-Koba National Park (Senegal)

The Representative of IUCN informed the Committee that the road project was almost completed and that the University of Dakar had finished an environmental assessment study on the impacts of the road construction. A donors' round table was held in June and has led to a project supported by the French Government for the future management of the Park. The Centre was requested to transmit the Committee's views to the appropriate authorities in Senegal and to be kept informed about the long-term effects of the improved road access on the Park. In the light of the fortieth anniversary of the Park in 1994, the Centre was asked to collaborate with the Park authorities in marking this event.

Sinharaja Forest Reserve (Sri Lanka)

The Committee recalled that this site is protected as a National Wilderness Area and had been listed on the World Heritage List since 1988. There are many incremental threats to the site, but the Committee noted that a Management Plan to address these had been completed. It was further noted that continued monitoring of the site should be implemented as a priority activity of the Plan.

The Committee noted the contribution of the Government of Norway of US\$ 600,000 over a four-year period for the implementation of the Plan. The Committee asked the Centre to congratulate the administrators for their efforts in completing a Management Plan for the site and to urge them to give close attention to monitoring encroachments.

Ngorongoro Conservation Area (Tanzania)

The Committee recalled that the site was removed from the List of World Heritage in Danger in 1990 and noted the recommendations and discussion of the seventeenth session of the Bureau concerning uncontrolled cultivation in the conservation area. Technically, this cultivation is not permissible under the legislation for the area and much damage to natural values had been caused.

The Director of the World Heritage Centre and the Director of the UNESCO Division of Physical Heritage provided information regarding the situation of the site's cultural heritage (Olduvai Gorge), and particularly regarding the serious threats to the footprints of early man. The Committee was informed that a project by the Getty Conservation Institute was underway to protect this priceless cultural heritage.

The Committee discussed the possibility of including the site on the List of World Heritage in Danger. It was noted that the Government of Germany provided US\$ 275,000 for the preparation of a new Management Plan for the site.

Finally, the Committee requested the Centre to report back at the next session of its Bureau in 1994 regarding the protection of the cultural values of the site. The Centre should also transmit to the Government of Tanzania the Committee's serious concerns regarding the ongoing cultivation which threatens the natural values of this property.

Virunga National Park (Zaire)

IUCN reported on the difficult social and situation which is creating serious negative impacts on economic Virunga National Park. However, the emergency assistance project funded by the World Heritage Fund and carried out by WWF since its approval by the Bureau in June 1993, had positive effects for the protection of the site. The Committee discussed in detail the impact of listing the site on the List of World Heritage in Danger and IUCN confirmed that Virunga National Park would definitely be a candidate for this procedure. After considerable discussion and a vote, the Committee agreed to address a letter to the Zairois authorities underlining serious concern for the protection and management of the site, particularly the serious recurring encroachments, and suggesting to the Government of Zaire to consider preparing a technical assistance request.

Victoria Falls National Park (Zimbabwe/Zambia)

IUCN reported about the proposed construction of a dam (Batoka Gorge Hydro Power Scheme), which would not affect the Falls but would have a serious impact on the lower gorges, changing the character of the site from a turbulent river to a hydroelectric reservoir. The Committee was informed about an environmental impact assessment to which the IUCN Office in Harare was contributing technical assistance. The Committee requested the Centre to invite the authorities of both Zimbabwe and Zambia to activate the joint Victoria Falls World Heritage Management Committee in order to promote a coordinated approach to manage this transfrontier site. The Committee also asked to be kept informed of the possible dam project.

Plitvice Lakes National Park (Croatia)

The Centre informed the Committee that a mission was carried out in September 1993 in cooperation with IUCN to Plitvice Lakes National Park. The report noted the continuing cooperation of the authorities in the region as well as that of the United Nations Protection Forces (UNPROFOR). The report underlined the current situation whereby the natural values of the Park are intact and essentially recovering. There was no evidence of new damage to the Park as a result of the ongoing war in the region. However, social tension had increased and the economic crisis deepened. The mission team was unable to visit the Korkaova Uvala virgin forest because of military mines on the access roads. The Committee took note of the report.

Mount Nimba Nature Reserve (Guinea/Côte d'Ivoire)

The Committee recalled that this site was inscribed on the List of World Heritage in Danger at its sixteenth session in 1992. In its presentation, IUCN continued to stress its concern over the long-term risks associated with potential mining operations adjacent to the World Heritage site. It further noted the growing population pressure in the region.

Recalling that a comprehensive report had been submitted to the Bureau in June 1993, the Secretariat highlighted several developments which occurred since the mission in May 1993. A corrected and revised boundary proposal had been submitted by the Government of Guinea in late November 1993. The boundaries correspond to those recommended by the mission and incorporate an area of 17,749 ha. Furthermore, a draft legislation was received in late November 1993 establishment of Environmental concerning the an Conservation Centre to be located on the site in order to coordinate conservation and protection measures in the region.

An additional technical assistance request for US\$ 45,000 for the continuing implementation of the mission recommendations relating to the conservation and protection of the site was received. The Committee concurred with findings of the report and took note of the technical assistance request.

Everglades National Park (United States of America)

The Committee recalled that the damage caused to the site by Hurricane Andrew on 24 August 1992 was discussed at the sixteenth session of the Committee. Further discussion on the ecological impacts took place at the seventeenth session of the Bureau. IUCN reported that it had not been able to carry out a site mission.

The United States Delegation informed the Committee that the Superintendent of the Everglades National Park was present and that he would be pleased to present a report. The Superintendent indicated that a significant number of threats to the Park have existed since the time of its These are still present, including listing in 1979. alterations to the hydrological regime as well as impacts from adjacent urban growth. Several new threats, both manmade and natural, have aggravated conditions since the initial listing. These include increased nutrient pollution from agricultural activities, reduced water levels from flood control operations and mercury contamination of fish and wildlife. In addition, there had been a dramatic ecological deterioration of Florida Bay, as well as the severe effects of Hurricane Andrew. In response to these conditions, substantial Government actions have been initiated in recent years. Legal actions and negotiations resolve nutrient pollution are very close to successful conclusion. An addition of 107,000 acres to protect the north-eastern part of the Park has been incorporated. Structural changes in the water management regime to restore the water level in the north-eastern addition are underway. Experiments are being carried out with respect to optimum water deliveries.

The Government provided 4.5 million US\$ for monitoring and research, as well as a significant increase in other management funding. A major new emphasis and commitment has also been undertaken to accomplish long-term restoration through ecosystem management of the entire south Florida system. This brought all appropriate federal agencies together in a collaborative effort which should shortly include state and local governments.

In conclusion, the report stated that the outcome of these efforts was by no means certain, however the outlook was hopeful. At the request of the Chair, IUCN underlined its agreement with the report given and suggested that the Everglades National Park should be a candidate for the List of World Heritage in Danger.

After considerable discussion, the Committee agreed to include the site on the List of World Heritage in Danger and asked the Centre to communicate with the appropriate authorities. The Committee recognized the extensive research and other work underway to alleviate the threats to the Everglades National Park. It therefore congratulated the Government of the United States of America on the new initiatives it had taken and encouraged it to continue its efforts to restore the ecological balance of the Everglade ecosystem. IUCN was invited to monitor and assess the results of the restorative efforts.

Cultural Properties

- **X.3** State of conservation reports on cultural heritage were presented by the Secretariat, ICOMOS and the Regional Project for the Cultural, Urban and Environmental Heritage of UNDP/UNESCO.
- X.4 The Director of the Regional Project UNDP/UNESCO introduced the methodology applied in the monitoring programme for Latin America, the Caribbean and Lusophone Africa, highlighting the continuous revision of the methodology in consultation with the consultants involved in the monitoring programme and on the basis of the earlier monitoring experiences and feedback from the States Parties. The progress report presented to the Committee includes follow-up to the monitoring undertaken in 1991 (Antigua Guatemala, Ouro Preto, Cartagena, Machu Picchu, San Francisco de Lima and Quito) and 1992 (Salvador de Bahia, Portobelo/San Lorenzo, San Juan de Puerto Rico, Olinda and Tikal). The progress report also includes the full monitoring reports on the 15 sites that were monitored in 1993. Recommendations for each of the sites were presented in the monitoring report, the most salient of which are the following:

Antigua Guatemala, Guatemala

A comprehensive plan for the integral conservation and rehabilitation of the city should be prepared, particularly in relation to traffic flow, tourism and housing. Such a plan should lead to projects for urban rehabilitation and tourism development. A further concern is the state of conservation of the numerous ruins in the city that are in danger of collapse in the event of an earthquake.

Historic Town of Ouro Preto, Brazil

Important measures were taken by the municipal authorities to improve the traffic flow in the city and extensive work has been done to shore-up the hill slopes around the city. National and international tourism creates certain problems

and an integral rehabilitation plan would have to be developed so as to improve the effects of tourism.

Port, Fortresses and Group of Monuments, Cartagena, Colombia

World Heritage assistance has led to the preparation of a municipal legislation for the historical centre. Further assistance was approved by the Bureau for the preparation of a Master Plan for the centre in relation to an overall urban development plan. The Committee was informed of the plans to construct a new bridge, the Heredia Bridge, between the town and Fort San Felipe, just outside the ramparts of the city. This bridge would seriously affect the visual aspect of the site and would disrupt the visual and functional relation between the Fort and the town. The Committee recommended that the local and authorities study carefully the traffic situation in and around the historical centre, and to consider possible alternatives for the bridge.

Historic Sanctuary of Machu Picchu, Peru

As part of the assistance provided by the World Heritage Fund, an international archaeological seminar was held in September 1993 with the participation of national and international experts and bilateral cooperating agencies. The seminar concluded that coordination should be improved among institutions dealing with the Park's management, that an inventory of the cultural and natural resources should be pursued and that archaeological research and conservation actions should be redefined. The preparation of an operational plan for the Park should be of the highest priority.

San Francisco de Lima, Peru

Restoration of this convent, now forming part of the site of the Historical Centre of Lima, continues with the support of national agencies and bilateral cooperation. Improvement of the environment of the convent will be undertaken in the context of a major rehabilitation plan for the Historical Centre of Lima.

City of Quito, Ecuador

A master plan for the historical centre is in preparation and numerous restoration works have been undertaken over the past years. Advice on the structural reinforcement of some of the churches will be provided in 1994 with the financial support of the World Heritage Fund. Restricted financial resources, however, have slowed down the restoration programme.

Salvador de Bahia, Brazil

Major works are in progress for the restoration and renewal of the historic city, particularly the Pelourinho area. The new functions of this area and the relocation of its inhabitants is of great concern. Involvement of the cultural heritage and planning institutions is required. With World Heritage support, an international team of experts, together with local and regional authorities, will look into this matter in early 1994.

Portobelo-San Lorenzo, Panama

The state of conservation of the site had beens studied by an expert mission in 1993. The mission concluded that the Fortress of San Lorenzo was in an acceptable state of conservation, although stone conservation requires some special attention. The city of Portobelo is under pressure from increased population and deficient infrastructure. An action plan was drawn up for the execution of the necessary archaeological survey before construction works are undertaken in the town. Underwater excavations should not be considered as a priority.

La Fortaleza and San Juan Historic Site, Puerto Rico, United States of America

Conservation operations in San Juan are of high quality and well carried out in collaboration with the Park Service. No specific problem areas were identified.

Historic Centre of the Town of Olinda, Brazil

Olinda has been included in a major IDB-funded tourism development project for the north-east of Brazil. Management and conservation of the cultural heritage resources in the context of the urban cultural and tourism development in Olinda should therefore require special attention.

Tikal National Park, Guatemala

A well structured management plan for the Park as a whole was required. Stone and stucco conservation was of concern and the creation of an in-situ stone conservation laboratory should be considered. Sub-regional cooperation with other archaeological sites (e.g. Copan) should be promoted.

City of Potosi, Bolivia

Sanitation of the river La Ribera was considered a priority as this affects both the historic fabric and the health of the population. Furthermore, special attention is required for the restoration and upgrading of the housing stock and the archaeological industrial heritage. The capacity of the municipality to enforce protective legislation should be increased. World Heritage assistance for the conservation of recently discovered mural paintings in La Merced should be considered. Implementation of such assistance could be facilitated through already existing training facilities.

Historic City of Sucre, Bolivia

The City of Sucre was judged as relatively well preserved and the awareness of the city's values well developed. The development plan for Sucre would, however, need to reinforce aspects of cultural heritage preservation.

City of Cusco, Peru

Major urban rehabilitation projects were underway. The designs for the Plaza de Armas and the archaeological area around Qoricancha has to be carried out by specialists of the highest level and discussed thoroughly with the local and the scientific and professional communities. Institutional cooperation between the municipality and the Institute for Culture would have to be improved, particularly in relation to the Qoricancha project.

Colonial City of Santo Domingo, Dominican Republic

A Master Plan for the Colonial City had been prepared reflecting an integral view on conservation including social and urban issues. This plan has to be adopted and implemented, and special attention has to be given to housing rehabilitation. The tourism development programme 'Cuna de America' is intended to stimulate cultural tourism whilst controlling its negative side effects.

Old Havana and its Fortifications, Cuba

In spite of a very well developed institutional structure, conservation efforts are seriously hindered under the present conditions in Cuba. A severe hurricaine struck Cuba in March 1993 causing serious damage to the site. Emergency assistance was underway for the restoration of the buildings surrounding the La Plaza Vieja. The monitoring mission recommended that World Heritage assistance be given to housing rehabilitation. The Committee commended the efforts of the State Party to safeguard the city and the

important role on the national and regional level of the National Conservation Centre.

Trinidad and the Valley de los Ingenios, Cuba

It was reported that the town of Trinidad is generally well conserved, although shortage of specific building materials caused some problems. It is advisable to plan restoration of archaeological and architectural sites within a global plan, which would also take into account tourism development as well as proposed hydraulic projects.

Brasilia, Brazil

The protected zone of Brasilia named "El Poligono" was deemed well preserved in spite of considerable population growth. Conservation interests and urban development have to be fully integrated. The Committee was informed that Brazil intends to organize and host an international forum on the conservation of this 35-year old city. The Committee welcomed this important and appropriate initiative.

Island of Mozambique, Mozambique

A detailed programme for the recuperation of the island of Mozambique had been prepared by the national authorities, including aspects such as infrastructure, social, economic and cultural development, tourism, housing, education and archaeology. International and bilateral cooperation was being sought for the implementation of the recuperation plan and it was recommended to organize a donor conference.

Maya Site of Copan, Honduras

Studies and works in Copan are generally conducted according to high scientific standards. Special attention should be paid to the conservation of stone and stuccos. The original sculptures will be placed in a site museum and the replicas on the original sites. It is recommended to redefine the boundaries of the "Copan Archaeological Park" and to prepare an extension of the site. Furthermore, the management plan for the site should be updated.

Chan Chan Archaeological Zone, Peru

Conservation and maintainance of this very extensive archaeological site requires continuous efforts. Continued research on conservation techniques for adobe structures is necessary. An interregional training course on adobe conservation was in preparation between ICCROM, CRAterre, and the Regional Project. The issue of invasions and land

occupation by farmers needs to be addressed immediately in order to rapidly and permanently reclaim and secure the site's intangible zone.

Chavin (Archaeological Site), Peru

Due to the remoteness of this site and the lack of sufficient human and financial resources, it required major technical cooperation. The site is subject to ongoing deterioration that could only be reversed by integral site management. Emergency assistance is required for cleaning and maintaining the site and treatment of the stone reliefs.

Sanctuary of Bom Jesus do Congonhas, Brazil

In general, the ensemble of Bom Jesus do Congonhas had been well preserved. However, architecture of mediocre quality has a negative affect on the surroundings of the site. Furthermore, regarding the physical state of conservation, specific problems were identified in parts of the woodwork in the main ship of the church and the mural paintings inside the chapel. Measures have to be taken to improve this situation.

Jesuit Missions of Guaranis, Argentina/Brazil

The Missions of Guaranis are nowadays used for tourist purposes and research. They are located in an aggressive natural environment. The successful restoration of the Missions on Brazilian territory was almost completed. Regarding the Argentina missions, restoration activities have focused on one mission, San Ignacio Mini. A more global approach was recommended as well as increased subregional cooperation. The Brazilian Delegation informed the Committee that steps towards such cooperation were already being taken by the countries of MERCOSUR (Argentina, Brazil, Uruguay and Paraguay).

Jesuit Missions of the Chiquitos, Bolivia

While in the beginning of the twentieth century emphazis was laid on reconstruction, in later years attention gradually shifted to the restoration of authentic elements. Because the missions are located within villages, modernization constitutes a permanent threat to the site. Legal protection had therefore to be strengthened.

National Historic Park - Citadelle, Sans Souci, Ramiers,

A major ISPAN/UNDP/UNESCO project considerably contributed to the preservation and enhancement of the site and

training of local personnel. The present economic and social situation has caused a serious decline in funding. But minimum and regular maintenance is being ensured by the national institute, ISPAN. Legal protection and management should be improved. Consolidation of the Sans Souci Palace and the rehabilitation of the Royal Gardens is required.

The Committee commended the Regional Project for the pioneer role in setting up this regional monitoring programme and the involvement of regional structures and experts. Several delegates expressed their interest in similar programmes being initiated in other regions, particularly Africa and Asia, drawing upon the experiences in Latin America. The Committee took note that the regional monitoring programme would be concluded in 1994 with the publication of a regional state of conservation report.

X.5 The Secretariat informed the Committee on the state of conservation of the following sites:

Delphi, Greece

In response to recommendations made by the Bureau in June 1993, the Greek authorities informed that no permission had been granted for the construction of an olive packing unit within the protection Zone A.

Samos, Greece

Greek authorities informed the Bureau at seventeenth session that a road project would be undertaken under the supervision of the Ministry of Culture and that this project would not endanger the site nor the Eupalinos Tunnel. The Central Archaeological Council recently informed the Centre that the proposed road project has been rejected. The municipality was therefore alternative solutions that would not affect the protected

Historic Centre of Puebla, Mexico

The Secretariat informed the Committee that several letters had been received on a tourism development project that would imply the demolition of historic buildings. The Delegate of Mexico informed the Committee that a decree had been published in the Official Journal of Puebla on 13 August 1993 for the elaboration of an Urban Development Plan, and not a Tourist Development Plan, for a specific sector of the town, and that this was an urban instrument defined by the General Law for Human Settlements, according to standards set by the Ministry of Social Development (SEDESOL).

This partial plan comprised the establishment of a project which was being elaborated by the Municipality of Puebla and which would be presented for discussion and eventual adoption during the first half of 1994, according to a report in the local press.

Therefore, according to the Delegate, it was not possible to discuss a project which does not yet exist, as there have been proposals and counter proposals and these would be evaluated in 1994.

Furthermore, with regard to the monitoring of sites, the Mexican authorities presented in October 1992 a report on the six first sites inscribed on the World Heritage List, amongst which was Puebla. In order to update and complete this report, a second report was to be presented, not only on these six properties but on the ten properties already inscribed. This work is expected to be completed in 1994 and would be presented to the Bureau session in July.

Old Town of Avila, Spain

In October 1993 the Centre was informed of a project to construct a new bridge over the river Rio Adajo just outside the historic walls of the city and close to the Roman bridge. ICOMOS reported that the bridge would directly affect the view on the city. The Spanish Delegation informed the Committee that complementary information from the municipal authorities was expected and that as soon as this was available, the Centre would receive a report in this respect. The Committee expressed its concern on this matter and requested the Centre to inform the municipal authorities, and ask them to study other possibilities of solving the traffic flow.

Burgos Cathedral, Spain

The Committee took note of the information received from the national and local authorities, that confirm the creation of an Advisory Council for the Cathedral with the participation of the Ministry of Culture, regional and local authorities, the university and others. This Council established a Master Plan for the Cathedral in which priorities were defined for all restoration works and other interventions.

Hadrian's Wall, United Kingdom

The Committee expressed its concern regarding the project for a trail on top of Hadrian's Wall which would affect the archaeological values of the site and requested the Centre to inform the United Kingdom authorities accordingly.

X.6 Several delegates informed the Committee on the situation in specific World Heritage sites in their countries.

Hanseatic City of Lubeck, Germany

The Delegate of Germany informed the Committee that the invitation to ICOMOS to visit the Hanseatic City of Lubeck had been postponed until after the upcoming municipal elections.

Bahla Fort, Oman

The Delegate of Oman informed the Committee that the authorities were studying the necessary restoration works of the Bahla Fort and that a report would be presented to the Centre as soon as possible.

Santa Maria Maggiore/San Giovanni Laterano, Holy See

The Observer of the Holy See informed the Committee that over the last years extensive conservation work has been carried out in the Church of Santa Maria Maggiore. The Observer also gave details of a terrorist attack which damaged the Basilique of San Giovanni Laterano. The Committee expressed its concern about the cultural heritage being the object of terrorist actions and transmitted its sympathy to the Vatican authorities.

Pueblo de Taos, United States of America

The Committee recalled that ICOMOS reported to the Bureau at its seventeenth session on the state of conservation of Pueblo de Taos. The Committee took note of the information received from the Governor of Pueblo de Taos and expressed its concern about threats to the site and local traditions, particularly the proposed extension of Taos Airport. The Committee requested the Centre to communicate these concerns to the Government of the United States, asking for detailed information on the conservation and management of the site.

Kasbah of Algiers, Algeria

The outgoing Rapporteur presented to the Committee the main content of the report prepared by the Algerian authorities, and informed that legislative measures and urban enhancement were already underway or in preparation for the safeguard and rehabilitation of the Kasbah of Algiers.

This report was transmitted to ICOMOS for evaluation and monitoring.

Auschwitz Concentration Camp, Poland

Following remarks made by the Observer of Tunisia, the Committee recommended that the Centre examines the integrity of this property inscribed on the World Heritage List in 1979 and informs the next session of the Bureau.

X.7 The Director of the Division of Physical Heritage presented to the members of the Committee progress reports concerning various on-going operational projects for World Heritage properties.

Angkor, Cambodia

A new Government had been constituted and was actively pursuing cooperation with their partners of the international community towards national reconstruction and development. The UNESCO Secretariat has made every effort to assist the new government in meeting the commitments which the Head of State, His Majesty Norodom Sihanouk, had made at the time of inscription of Angkor on the List of World Heritage in Danger.

On the first recommendation set out by the Committee at the time of inscription: enactment of adequate protective legislation, the following had been achieved:

- 1. the new Cambodian Constitution has specific articles (Articles 69, 70, 71) making the protection of national cultural heritage a duty of the State, and declaring designated national and World Heritage sites to be combatfree zones;
- 2. the cultural property protection laws, prepared with the technical assistance of UNESCO which were adopted as Decisions of the Supreme National Council of Cambodia on 10 February 1993, were expected to be presented to the National Assembly in the near future for review and official legislation;
- 3. in November 1993 the Ministry of Environment issued the "Decree on the Creation and Designation of Protected Areas", thereby establishing a national system of protected areas. This Decree was expected to be presented to the National Assembly for consideration and eventual enactment as law. UNESCO and the IUCN Representatives in Cambodia were assisting the authorities concerned in refining the text to take into consideration the protection of cultural landscapes which are particularly relevant in the context of large cultural sites in Cambodia, such as Angkor.

As regards the second recommendation of the Committee, namely the establishment of a national protection agency, the new government had officially informed UNESCO that the NHPAC Statutes, as adopted by the Supreme National Council of Cambodia (SNC) on 10 February 1993, would be amended to reflect the new situation of Cambodia and to serve as the basis of establishing an adequate national protection agency.

Under the chairmanship of the Minister of State in charge of Cultural Affairs, the Royal Government of Cambodia had provisionally established an inter-ministerial Supreme Council of National Culture to resolve day-to-day matters and to define the mandate and authority of the appropriate national protection agency to be established.

As regards the third and fourth recommendations of the Committee, namely the <u>establishment of permanent boundaries</u> and <u>of meaningful buffer zones</u>, as the report to the June Bureau session indicated, UNESCO and the Cambodian authorities have been executing a project entitled the ZEMP "Zoning and Environmental Management Plan" financed by UNDP, the Government of Sweden and others.

The ZEMP project team, composed of 25 international experts and Cambodian counterparts, completed the draft plan in September which was being reviewed by the new government.

A review of ZEMP was held in Phnom Penh at the end of November and attended by the project team, Ministers and donors.

Mr Bouchenaki also informed the Committee of the recent establishment of an Intergovernmental Committee for the safeguarding and development of Angkor as decided by the Tokyo Conference (12 and 13 October 1993). The primary of this Phnom Penh-based Intergovernmental Committee, whose secretariat would be provided by UNESCO, the Cambodian Government assist in defining conservation priorities and to promote and coordinate international assistance for Angkor. The World Heritage Committee supported the appeal of the Director-General of UNESCO to the international community to re-dynamise cooperation with the Kingdom of Cambodia for safeguarding Angkor.

In addition to the information provided by the Secretariat, Mr Beschaouch was requested to present the outcome of his mission to Cambodia, as special representative of the Director-General. He informed the Committee about his contacts with the highest authorities in Cambodia and confirmed their willingness to pursue and reinforce the cooperation with UNESCO for the safeguarding of the sites of Angkor. Following this presentation, the Committee expressed its satisfaction with the progress made in the political normalization and national reconciliation

process, following the promulgation of the Constitution of the Kingdom of Cambodia. Furthermore, the Committee applauded the activities carried out by UNESCO in cooperation with the Cambodian authorities to establish a legal, procedural, technical and administrative framework for the integrated safeguarding of the site of Angkor and its ensemble. The Committee noted also with satisfaction the new perspectives resulting from the intergovernmental Tokyo Conference to mobilize international assistance for the safeguarding of Angkor.

Following these reports, the Committee recommended:

- 1. that the Government of the Kingdom of Cambodia finalizes, with UNESCO's assistance, the elaboration of an emergency safeguarding scheme in the framework of a regional management and development plan. This plan should include cultural and ecological dimensions of the historical perimeter as well as adequate conservation measures;
- 2. that <u>UNESCO</u>, which ensures the Secretariat of the "International Coordination Committee", envisages sending to the World Heritage Committee a periodic report on the development of international action for Angkor;
- 3. that <u>ICOMOS</u> and <u>ICCROM</u> may assist the Cambodian authorities in the elaboration of a long-term management and monitoring programme in Angkor, including the specific training of various indispensable personnel.

The Old City of Dubrovnik (Croatia)

The Secretariat recalled action undertaken by UNESCO in cooperation with Croatian specialists, and indicated that the brochures prepared jointly with national authorities proved to be an excellent promotional support. A number of safeguarding measures were taken:

- a restoration methodology was defined;
- training courses were organized in France and Italy for Croatian architects;
- equipment and materials were purchased for the restoration of roofs.

These UNESCO activities, undertaken in liaison with the Institute for the Protection of Cultural Monuments of Dubrovnik, the Institute for the Rehabilitation of Dubrovnik and the UNESCO National Commission, should be reinforced through support under the World Heritage Fund.

At the request of the Committee at its sixteenth session, the Croatian authorities submitted a proposal for the extension of the World Heritage site. This was discussed by the Bureau at its seventeenth extraordinary session, and it was decided to defer this proposal until the Croatian

authorities also submit, as requested, a proposal for a buffer zone.

Saint Sophia, (Turkey)

During the official visit of the Director-General of UNESCO to Turkey in April 1993, the Turkish authorities drew his attention to the deteriorating state of conservation of Saint Sophia. Subsequently, a mission financed by UNESCO took place to assess the state of conservation of Saint Sophia and concluded that the building was not seriously at risk. However, it was proposed to set up a system of control, especially with regard to all movement which could affect the structure of the building. The evaluation report of the mission would be made available to the Bureau.

The Hermitage, St. Petersburg (Russian Federation)

the request of the authorities of the Russian Federation, the Director-General decided to launch a largescale project for the rehabilitation of the Hermitage Museum. Two missions were organized in 1993 in which experts of the Kimbell Art Museum of Houston, and the participated. Metropolitan Museum, New York, (USA) Furthermore, UNESCO requested a consultant engineering firm in Edinburgh, (UK), to identify different components for a rehabilitation programme for the Hermitage Museum. group of architects/engineers visited the site in September 1993 to prepare, together with Russian November specialists, the rehabilitation programme for the buildings of the complex. A progress report would be submitted for information to the Bureau.

Old Walled City of Shibam (Yemen)

Referring to the torrential rains in spring 1993 which affected a number of houses of the Old City of Shibam, the Director of the Division of Cultural and Physical Heritage and the Delegate of Germany presented the slides made by a German film producer who had visited the site. Emphasizing the different threats being faced by Shibam, they both drew the attention of Committee members to the importance of emergency assistance to repair the sewerage network, the modernisation of traditional irrigation systems and maintenance work to make the terrasses of the 'tower-houses', which characterize this City, waterproof.

X.8 The Representative of ICOMOS introduced the applied modus operandi for reporting and monitoring and presented the state of conservation report on the following sites:

Kizhi Pogost, Russian Federation

At the seventeenth session of the Bureau, ICOMOS informed about its involvement in the conservation efforts for Kizhi Pogost and that an expert mission would be undertaken to the site. The Bureau approved a technical assistance request to support this mission with funds provided under the Canadian Green Plan. The mission took place in summer 1993 and a full report was available. In collaboration with the Russian counterparts, the mission addressed issues such as legal protection, conservation management, fire protection, iconostasis conservation, documentation, and monitoring, history and authenticity, biological/chemical deterioration, structure and conservation philosophy and goals.

Based on the findings of the mission, ICOMOS recommended that in 1994 high priority be given to finding means to support the following study and decision-making activities:

- monitoring and documentation
- completion of all required preliminary studies and reaching consensus on the conservation concept
- completion of individual conservation studies and their consolidation within a comprehensive and integrated conservation plan.

A major conservation project at the site could then start in 1995.

The Committee commended ICOMOS for its excellent collaboration with the Russian authorities and experts and the collaboration provided by the Governments of Canada, Finland and Norway and the individual ICOMOS members who participated in the mission. The Committee endorsed the recommendations formulated by ICOMOS.

St. Petersburg, Russian Federation

ICOMOS reported to the Bureau at its seventeenth session on its review of factors related to the steady deterioration of the physical environment of the city. The Bureau supported the ICOMOS recommendation to explore ways and means to encourage exchange between the city's specialists and outside experts. An ICOMOS mission undertaken in June 1993 identified the following key problems: insufficient public resources, changing function of the city, housing and ecological problems, unplanned urban development, lack of appropriate management and heritage legislation, lack of adequate documentation and lack of public involvement. These problems, however, were very well understood by local authorities and experts. ICOMOS proposed to organize an evaluation workshop in St. Petersburg in June 1994 with the participation of about 25 Russian professionals or

municipal planners and ten outside professionals from Central and Western Europe. ICOMOS had included funding support for this meeting in its budget for 1994. In response to a question from the Delegate of Thailand, the ICOMOS Representative underlined that the situation in St. Petersburg is critical, but that improvement could be expected. The Committee endorsed this proposal for an expert meeting.

Santiago de Compostela, Spain

At its seventeenth session, the Bureau discussed the problems posed by the construction of a sports hall in the World Heritage site. Severe concerns were transmitted to the Spanish authorities. Recently, an agreement has been reached between the municipal, regional and national authorities. ICOMOS evaluated the revised project and found it to be in harmony with its historic environment.

The Committee expressed its satisfaction to the Spanish authorities for the action taken to maintain the integrity of the site.

Kathmandu Valley, Nepal

A joint UNESCO/ICOMOS mission was undertaken in November 1993 to evaluate current and past conservation activities to examine boundaries and to study the possibility of setting-up buffer zones, to verify the state of the listed the monuments, to assess the support capacities of the national and municipal authorities and to evaluate proposed amendments to the Ancient Monuments Preservation Act. The mission's conclusions stressed the continuing urgency of the situation and defined sixteen areas in which significant improvements should be made in order to maintain the integrity of the original inscription. The mission also suggested increased international support and a permanent UNESCO presence at the site. ICOMOS suggested that the Government of Nepal consider recommending to the Committee to place the Kathmandu Valley on the List of Heritage in Danger, in order to increase international support, and that a follow-up mission be undertaken in a year's time in order to assess, in cooperation of the Nepalese authorities, the progress made in the sixteen areas of concern.

The Observer from Nepal stated that his Government would seriously consider the recommendations made by the mission. In his opinion, threats to the site were not so severe that listing on the World Heritage in Danger List would be appropriate. Nepal was actively taking measures, notably for improved conservation, management and legal protection of the site, among others, and the state of conservation would improve in the near future. Nepal would appreciate

receiving technical assistance from the Fund and ICOMOS to support its conservation efforts.

The Committee concluded that the mission report should be studied in-depth and that the recommendations should be reviewed with the Nepalese authorities. The Committee requested the Centre to report on this matter to the Bureau at its next session.

- X.9 The ICOMOS Representative informed the Committee also of the involvement of ICOMOS in site specific or national monitoring efforts. Special mention was made of the monitoring of World Heritage sites in the United Kingdom that was commissioned by the authorities of UK-ICOMOS, and of joint monitoring missions to two sites in Norway undertaken by national experts, ICOM and ICCROM.
- **X.10** The Committee expressed its appreciation for the positive actions taken by the States Parties in response to inquiries by the Secretariat and to recommendations and observations made by the Bureau and Committee.
- XI. NOMINATIONS OF CULTURAL AND NATURAL PROPERTIES TO THE WORLD HERITAGE LIST AND LIST OF WORLD HERITAGE IN DANGER
- XI.1 The Committee took note of the advice of the authorities of Australia that the matters raised by the Bureau at its seventeenth session regarding nomination 368bis of the extension of the Central Eastern Rainforests of Australia were in the process of being resolved, and that further advice would be provided to the Bureau at its next meeting.
- A. Properties inscribed on the World Heritage List

Name of Identifi- State Party having Criteria
Property cation No. submitted the
nomination in accordance with the
Convention

Joya de Ceren 675 El Salvador C(iii)(iv) Ceren Archaeological Site

The Committee inscribed the site under criteria (iii) and (iv), but noted the fragility of the remains and recommended that particular attention should be given to its conservation.

Bamberg 624 Germany C(ii)(iv)

The Committee inscribed the site on the World Heritage List under criteria (ii) and (iv).

Maulbronn 546rev Germany C(ii)(iv)
Monastery
Complex

The Committee inscribed the site on the World Heritage List under criteria (ii) and (iv).

Humayun's 232 India C(ii)(iv) Tomb, Delhi

The Committee inscribed the site on the World Heritage List under criteria (ii) and (iv).

Qutb Minar 233 India C(iv) and its monuments, Delhi

The Committee inscribed the site on the World Heritage List under criterion (iv).

Archaeological 659 Ireland C(i)(iii)(iv) ensemble of the Bend in the Boyne

The Committee inscribed the site under criteria (i), (iii) and (iv) and invited the Irish authorities to control carefully future developments in and around the site and to involve ICOMOS in conservation and management planning.

I Sassi di 670 Italy C(iii)(iv)(v) Matera

The Committee inscribed the site on the World Heritage List under criteria (iii), (iv) and (v).

Himeji-jo 661 Japan C(i)(iv)

The Committee inscribed the site on the World Heritage List under criteria (i) and (iv).

Buddhist 660 Japan C(i)(ii)(iv)(vi)
Monuments
in the Horyuji area

The Committee inscribed the site on the World Heritage List under criteria (i), (ii), (iv) and (vi).

Yakushima 662 Japan N(ii)(iii)

The Committee inscribed the site under criteria (ii) and (iii) noting in particular the sacred values of the ancient forests of Yakusugi and took note of the statement by the Japanese authorities that a coordinating committee for the site had been established. The Committee endorsed the suggestion in the IUCN report concerning follow-up measures.

Shirakami- 663 Japan N(ii)

The Committee inscribed the site of the undisturbed pristine beech forest under criterion (ii) taking note that the Japanese authorities incorporated the original buffer zone in the site and a new map illustrating the revised boundaries. Progress on strengthening the legal basis and preparation of a management plan was also noted. The Committee noted the desirability of a follow-up mission to review progress in about three years.

The Delegate of Japan thanked the Committee for its deliberations and confirmed that the Japanese authorities will do their utmost to ensure the protection of World Heritage sites.

Whale 554bis Mexico N(iv) of El Vizcaino

The Committee recognized the exceptional universal value of the site as a sanctuary for grey whales and other important species and inscribed it on the World Heritage List under criterion (iv). The Committee noted that there is a need for significant improvement in the infrastructure required to manage the site as well as the need to enhance educational and promotional activities outlined in more detail in the IUCN Technical Evaluation.

Historic Centre of Zacatecas

676 Mexico

C(ii)(iv)

The Committee inscribed the site on the World Heritage List under criteria (ii) and (iv).

Rock Paintings 714 Mexico of the Sierra de San Francisco

C(i)(iii)

Following the recommendation of the Bureau, the original nomination of the mixed site of El Vizcaino was resubmitted as separate cultural and natural nominations. The Committee inscribed the cultural site of the Rock Paintings of the Sierra de San Francisco under criteria (i) and (iii).

Tongariro National Park

421rev New Zealand

C(vi)

N(ii)(iii)

The Committee recalled that this site was originally submitted as a mixed site. However, it was inscribed in 1990 under natural criteria (ii) and (iii) only. At the same time as the Committee revised the criteria for cultural heritage, it requested the New Zealand authorities to resubmit the nomination as a mixed site. seventeenth extraordinary session of the Bureau reviewed the revised nomination and referred it to the Committee. ICOMOS informed the Committee of a mission to the site in late November 1993. The Committee discussed the matter in detail both from a procedural point of view as well as in regard to the application of criterion (vi). The Committee decided that the stipulation in the Operational Guidelines that criterion (vi) be only applied "in exceptional circumstances or in conjunction with other criteria" refers either natural or cultural criteria. After careful consideration, the Committee decided to inscribe Tongariro National Park also under cultural criterion (vi).

Jesuit Missions 648 of La Santísima Trinidad de Paraná and Jesús de Tavarangue

Paraguay

C(iv)

The Committee inscribed the site on the World Heritage List under criterion (iv). The Committee invited Brazil, Argentina and Paraguay to consider a joint inscription of the Jesuit missions on their territories. The Delegate of Brazil would welcome a joint conservation effort and announced that such an initiative was being taken in the context of MERCOSUR.

Baroque 677 Philippines C(ii)(iv)
Churches of the
Philippines

The Committee inscribed the site on the World Heritage List under criteria (ii) and (iv).

Tubbataha 653 Philippines N(ii)(iii)
Reef
Marine Park

The Committee inscribed Tubbataha Reef Marine Park under criteria (ii), (iii) and (iv) as one of the outstanding coral reefs in the region and encouraged the Philippine authorities to provide funds for the management of the site. The Delegate of the Philippines stated that they would do their utmost to ensure funding for the management of the site.

Biertan and 596 Romania C(iv) its fortified Church

The Committee inscribed the site on the World Heritage List under criterion (iv). However, the Committee strongly recommended that the surrounding landscape should be adequately protected and invited the State Party to consider the extension of the buffer zone.

Monastery of 597 Romania C(ii)
Horezu

The Committee inscribed the site on the World Heritage List under criterion (ii).

Churches of 598 Romania C(i)(iv)
Moldavia

The Committee inscribed the site on the World Heritage List under criteria (i) and (iv), noting in particular the exceptional value of the external mural paintings.

Architectural 657 Russian C(ii)(iv) ensemble of the Federation
Trinity Sergius
Lavra in Sergiev Posad

The Committee inscribed the site on the World Heritage List under criteria (ii) and (iv).

Vlkolinec 522rev Slovak Republic C(iv)(v)

The Committee inscribed the site on the World Heritage List under criteria (iv) and (v). The Committee commended ICOMOS on the comparative study on "Traditional Villages in the Carpathian Basin and its immediate surroundings" which has been carried out in consultation with specialists from all the countries concerned.

Spissky Hrad 620rev Slovak Republic C(iv) and its associated cultural monuments

The Committee inscribed the site on the World Heritage List under criterion (iv).

Banská 618rev Slovak Republic C(iv)(v) Stiavnica

The Committee inscribed the site on the World Heritage List under criteria (iv) and (v).

Archaeological 664 Spain C(iii)(iv) ensemble of Merida

The Committee inscribed the site on the World Heritage List under criteria (iii) and (iv).

Royal Monas- 665 Spain C(iv)(vi) tery of Santa María de Guadalupe

The Committee inscribed the site on the World Heritage List under criteria (iv) and (vi).

The Route of 669 Spain C(ii)(iv)(vi)
Santiago
de Compostela

The Committee inscribed the site on the World Heritage List under criteria (ii), (iv) and (vi). In response to a suggestion made by the Bureau, the Delegate of Spain informed the Committee that Spain would like to maintain the already inscribed sites of Santiago de Compostela and Burgos Cathedral as separate properties on the World Heritage List in view of their individual and particular uniqueness.

The Delegate of France informed the Committee that discussions were in progress between Spain and France on a joint inscription of the Route of Santiago on both territories. He welcomed the inscription of the Spanish part and announced that the complementary part in France would be nominated in due course. In this context, the Delegate from the United States stressed the importance of considering historic transportation corridors for inclusion in the World Heritage.

Birka and 555 Sweden C(iii)(iv)
Hovgarden

The Committee inscribed the site on the World Heritage List under criteria (iii) and (iv).

Engelsberg 556rev Sweden C(iv)

The Committee inscribed the site on the World Heritage List under criterion (iv).

Coro and its 658 Venezuela C(iv)(v)

The Committee inscribed the site on the World Heritage List under criteria (iv) and (v). The Delegate of Germany pointed out that a comparative study on colonial towns in Latin America would be appropriate to obtain a better insight in this matter.

The Complex of 678 Vietnam C(iv)

The Committee inscribed the site on the World Heritage List under criterion (iv), but decided that the inscription would only take effect upon receipt of a Tentative List for Vietnam. By letter of 9 December the Vietnamese authorities provided the requested Tentative List, thus this property was inscribed on the World Heritage List.

Historic 611 Yemen C(ii) (iv) (vi) Town of Zabid

The Committee inscribed the site on the World Heritage List under criteria (ii), (iv) and (vi). The Committee recommended the authorities to strengthen the conservation and management of the site in consultation with ICOMOS.

XI.2 With reference to the nomination of The Historic Centre of Boukhara, (Uzbekistan) (602rev), the Committee noted that this property was presented by the former USSR and that it was included in its Tentative List. This Tentative List had not been reconfirmed by the Uzbekistan authorities with regard to cultural properties on its territory. Therefore, the Committee decided that inscription under criteria (ii), (iv) and (vi) would only take effect if and when the Tentative List is presented.

B. Properties which the Committee did not inscribe on the World Heritage List

Fossil 667 Hungary Findings of Ipolytarnoc

The Committee recognized the importance of this site on a national level, however it did not meet criteria for inscription on the World Heritage List.

Wild Ass 650 India Sanctuary

The Committee was of the view that this site, although important at a national level, did not meet criteria for inclusion on the World Heritage List.

Cedars of 646 Lebanon Lebanon

The Committee recognized the sacred importance of the Cedars of Lebanon. However, the nominated site is too small to retain its integrity and therefore the Committee was of the view that it did not meet natural World Heritage criteria. The Delegate of Lebanon informed the Committee that steps were being undertaken for the preparation for a future nomination of a cultural landscape being considered for the Qadisha Valley, including one Grove of the Lebanese Cedars.

Cuc-Phong 673 Vietnam National Park

The Committee recognized the importance of the site as the first National Park in Vietnam. The site, however, does not meet the criteria of outstanding universal value under either natural or cultural criteria, and therefore was not recommended for inscription on the World Heritage List. During IUCN's field review of this site it was noted that other forest sites may fulfil the criteria and should be reviewed.

C. Property inscribed on the List of World Heritage in Danger

Everglades National Park, United States of America

The Committee's considerations and recommendations regarding the state of conservation of this site are described in Chapter X.2 of this report.

TENTATIVE LISTS

- XI.3 After having reviewed the nominations for inscription on the World Heritage List, the Committee reviewed Section I of the Document WHC-93/CONF.002/7.
- XI.4 The Committee took note of the considerations presented by the Secretariat on this issue and of the results of an analysis of the tentative lists that have been submitted by States Parties over the years. The Committee expressed its concern on the small number of tentative lists that meet the requirements as stipulated in the Operational Guidelines, paragraphs 7 and 8, and confirmed the importance of these lists for planning purposes, comparative analysis of nominations and for facilitating the undertaking of the global and thematic studies.
- XI.5 The Committee also confirmed that the tentative lists, which are mandatory for cultural properties and voluntary for natural ones, include those properties which the State Party intends to nominate for inscription on the World Heritage List during the coming five to ten years, and that these lists can be amended whenever the State Party concerned considers it opportune. The Committee will consider the necessity of a substantive evaluation of the tentative lists once a sufficient number has been received.
- XI.6 The Committee invited the States Parties which have not yet done so, to pursue the preparation of tentative lists according the the Operational Guidelines. The Committee took the following decisions and requested the Centre to ensure their implementation:
- During the next two-year period the highest priority should be given to the establishment and/or revision of tentative lists in accordance with the stipulations in the Operational Guidelines, paragraphs 7 and 8. Active collaboration with the States Parties should be sought and preparatory assistance be provided when necessary and requested by the State Party concerned.
- During this period nominations of cultural properties that are included in any of the tentative lists would be accepted and processed according to the Operational Guidelines.

- As of 1 October 1995 only nominations of cultural properties that are included in tentative lists which meet all requirements as stipulated in the Operational Guidelines would be processed.
- From 1994 onwards, the tentative lists that meet the requirements as stipulated in the Operational Guidelines would be published and presented as an information document to the Committee at its annual meetings.

XII. SITUATION OF THE WORLD HERITAGE FUND, BUDGET FOR 1994 AND DRAFT BUDGET FOR 1995

XII.1 The Committee adopted the following budget for 1994 and took note of the indicative budget for 1995.

Approved budget for 1994 and indicative budget for 1995

	Items	1994 Approved US\$	1995 Indicative US\$
1.	Preparatory assistance	150,000	150,000
2.	Global and Regional thematic studies - meetings	40,000	40,000
3.	Monitoring a) Methodology meetings World Heritage Cities b) Implementation of programmes: Latin America & the Caribbean Africa Asia and Pacific Arab Region and Europe	65,000 15,000 65,000 55,000 40,000	
	c) ICOMOS	40,000	
	d) IUCN	45,000	
	e) WCMC	20,000	
	Total Monitoring (Note 1)	400,000	420,000

4.	Technical cooperation	790,000	850,000
5.	Training		•
	a) ICCROM	90,000	
	b) IUCN	10,000	
	c) Other (Note 2)	340,000	
	Total Training	440,000	440,000
6.	Promotion and Education	270,000	320,000
7.	Attendance of experts (LDC & DC) to statutory World Heritage meetings	40,000	40,000
9.	Assistance to the Centre	280,000	280,000
10.	Advisory services a) ICOMOS b) IUCN	310,000 190,000	
	Total Advisory Services	500,000	500,000
	TOTAL BUDGET	2,910,000	3,040,000
	-		

XII.2 The Committee also established an Emergency Reserve. In accordance with Financial Regulation, Article 5.1, an amount of US\$1 million shall be transferred from the undisposed balance of the Fund to a Reserve Fund to meet requests for assistance resulting from disasters or natural calamities. Expenditure from the Reserve Fund should be made in accordance with the Operational Guidelines for the implementation of the World Heritage Convention.

Approved Emergency Reserve for 1994 and Indicative Reserve for 1995

1994 US\$

1995 US\$

1,000,000

- XII.3 After approval of the budget for 1994, the Committee adopted the two following recommendations and decisions for the execution of the budget:
- 1. The Monitoring budget, which provides for both on-site monitoring and coordinating workshops of site managers, will respect an appropriate flexible ratio in the allocation of resources between natural and cultural programmes.
- 2. Included in the budget for "Other" amounting to US\$340,000, is support for training schools and seminars (e.g. Mweka, Tanzania) in developing countries and for individuals from developing countries to attend training schools and seminars.

XII.4 The Committee also decided that:

- A balance sheet should be presented by the Director of the Centre at the end of each year.
- An amount of US\$2 million of the undisposed balance of the Fund should be blocked as a Contingency Reserve.
- The Chairperson was authorized to commit up to 20% of the 1995 indicative budget in 1994 for 1995 expenditure if it was considered necessary for the smooth implementation of the programme, on condition that such commitments are within the limits of funds available and that expenditure was made in accordance with the Operational Guidelines for the implementation of the World Heritage Convention.

XIII. REQUESTS FOR INTERNATIONAL ASSISTANCE

XIII.1 The Committee examined document WHC-93/CONF.002/10Rev. of 5 December 1993 and the Rapporteur of the outgoing Bureau reported on the requests for international assistance approved by the Bureau as well as on the following recommendations to the Committee:

A. Technical Assistance

Natural Heritage

Sangay National Park, Ecuador

The Committee recalled that Sangay National Park was on the List of World Heritage in Danger. As requested, IUCN presented a monitoring report on the site. The Committee approved a request for US\$ 28,500 for communications equipment, solar panels and donkeys and in addition, some graphic materials for interpretation and public communication.

Mount Nimba, Guinea

The Committee recalled that Mount Nimba in Guinea was included on the List of World Heritage in Danger. The Bureau had recommended US\$ 30,000 for technical assistance, however, in view of the need for on-site management, the Committee recommended that the full request for US\$ 45,000 be approved. The funds should be used to provide for consulting services, operational equipment and on-site protection. In addition, a consultant should assist in the implementation of the new administrative centre for which legislation was being prepared. Furthermore, a consultant would organize a donors' meeting aimed at strengthening the management and protection of the site in association with the Biosphere Reserve Programme.

Komodo National Park, Indonesia

The Bureau recommended to the Committee to approve a sum of US\$ 37,000, however after consultation with IUCN which had received new information, the Committee agreed to approve the full request of US \$49,500, pending clarification of the training component of the project which involved US\$12,500.

The technical assistance request included equipment purchases, staff training, socio-economic studies as well as the construction of wells.

Cultural Heritage

Serra da Capivara National Park, Brazil

The Committee reviewed a request for technical assistance for the Serra da Capivara National Park in Brazil, which consisted of two components: a request for US\$ 25,000 for measures to protect some of the most visited rock painting sites and to facilitate visitation to these sites, and a request for US\$ 28,000 for the purchase of equipment for the inventory and documentation of the rock paintings.

The Committee, upon the recommendation of the Bureau, approved an amount of US\$ 15,000 under preparatory assistance as it was of the opinion that international expertise should be made available to the site managers with the objective to study the most appropriate protective measures for the rock paintings.

The Committee approved also the request for technical assistance for the amount of **US\$ 28,000** for the purchase of the necessary equipment for inventory and documentation activities.

Old Havana and its fortifications, Cuba

Having taken note of the monitoring report that was presented at its session, the Committee approved a request for technical assistance for the amount of US\$ 55,000 for Old Havana. Following the recommendation of the monitoring mission, the Committee decided that these funds should be used exclusively for consolidation and restoration works in buildings that will be used for housing purposes.

Cliffs of Bandiagara - Land of the Dogons, Mali

As recommended by the Bureau, the Committee approved a request for technical assistance for the amount of US\$42,000 for a pilot inventory project in three of the 300 villages in the site, each one representative of the three human settlement zones that characterize the site (the plateau, the eroded cliffs and the plain). The funds would be used for equipment (US\$ 8,000), research (US\$ 2,000), international and national expert services (US\$ 29,000) and training activities (US\$ 3,000).

<u>International Centre for the Study of the Preservation and the Restoration of Cultural Property (ICCROM).</u>

The Committee approved a request for the amount of US\$ 25,000 for ICCROM's Technical Assistance programme which provides assistance in the form of material, small equipment, publications and expert services to States Parties.

B. Training

Natural Heritage

<u>School for the Training of Wildlife Specialists, Garoua/Cameroon</u>

The Committee reviewed a request for US\$ 43,667 for a training seminar to be held in Cameroon in 1994. The Committee approved a sum of US\$ 35,000 pending receipt by the Centre of more detailed information and a justification of the estimated costs.

Training Course - ENGREF (France)

The Committee reviewed a request for US\$ 40,000 and after considerable discussion approved a sum of US\$ 30,000 for a training course by ENGREF to be held in the Tai National Park and World Heritage site. The course was endorsed by the State Party (France). The funds are to be dispersed to facilitate the holding of the course in the World Heritage site as well as for travel and fellowships for participants from developing countries, in particular francophone Africa.

The Centre was requested to contact the course director and to continue discussions vis-à-vis the orientation of the course in relation to the World Heritage Convention and to seek possible linkages with this course and the training school in Garoua. The Committee also requested a comprehensive report from ENGREF on the outcome of the course and the content related to protection and management of World Heritage sites.

Cultural Heritage

Regional training course of Maghreb architects for the conservation and protection of cultural monuments and sites (1994-1995), Tunisia

The Committee approved a request of **US\$ 50,000** for a regional training course for architects from countries in the Maghreb that will be held in Tunisia in 1994-1995. The course will be implemented by the National Heritage Institute of Tunisia in collaboration with ICCROM and ICOMOS and will train approximately twenty graduates in conservation and management of cultural heritage.

<u>International Centre for the Study of the Preservation and the Restoration of Cultural Property (ICCROM)</u>.

The Committee approved a request for the amount of US\$ 75,000 for fellowships for participants from States Parties (developing countries) for three regular ICCROM courses: architectural conservation, conservation of mural paintings and scientific principles of conservation.

C. Emergency assistance

Cultural Heritage

Old Walled City of Shibam, Yemen

Having taken note of the state of conservation report presented by the Secretariat which clearly illustrated the emergency situation in Shibam, the Committee approved the request for emergency assistance for the amount of US\$ 40,500 for emergency measures regarding the drainage system in Shibam (US\$ 30,500) and expert services in this field (US\$ 10,000). The Committee asked the Centre to inform the Yemeni authorities that they could submit an additional emergency request for consideration by the Bureau at its next session and to transmit its concern that maintenance programmes should be set up so as to avoid further damage to the site in the future.

XIII.2 After having reviewed the requests for technical cooperation, several delegates recalled that the Committee, during its sixteenth session, signaled the need for a systematic evaluation of World Heritage activities.

In this context the Delegate of Germany proposed that biennial reports be prepared by the Centre and presented to the Committee on the implementation of international assistance provided by the World Heritage Fund. The Delegate pointed out that this information was crucial for the evaluation of successive requests for the same site or project, also in view of the fact that World Heritage funding was increasingly only part of more complex funding mechanisms. The Delegate of Germany proposed that the first report would cover the period 1990-1994 and be presented, after discussion in the Bureau, to the Committee at its next session.

XIII.3 The Director of the Centre proposed to give a first overview of the available reports on international assistance provided by the States Parties at the next Bureau meeting and to decide on the procedure of reporting on the basis of this overview. The Committee adopted this amendment.

XIV. REVISION OF THE OPERATIONAL GUIDELINES CONCERNING THE IMPLEMENTATION OF THE WORLD HERITAGE CONVENTION

XIV.1 The former Rapporteur of the Committee introduced the working document WHC-93/CONF.002/11 consisting of a revised text of the Operational Guidelines concerning the implementation of the World Heritage Convention. This text took into consideration the request of the Committee, expressed at its session in Santa Fe in 1992, that the Strategic Orientations be incorporated in the Guidelines, together with the proposals made by two States Parties, Italy and the United States of America. He explained that the Bureau, at its seventeenth session (Paris, June 1993) examined the proposed modifications which had been submitted and which concerned paragraphs: 3, 6, 39, 40, 41, 43, 53, 55, 58, 64, 65, 66, 67, 68, 69, 78, 79, 83, 88, 89, 94, 103, 112, 113, 114, 117 and 118. The Bureau recommended adoption of this text by the Committee.

XIV.2 After discussion, the Committee adopted the Operational Guidelines as amended by the Bureau with the following additional changes:

Paragraph 14, the following sentence should be added at the end of the paragraph: "Participation of local people in the nomination process is essential to establish, as much as possible, the shared responsibilities between them and the State Party regarding site maintenance, but should not prejudice future decision-making by the Committee".

Paragraph 55: The timetable for the processing of nominations will remain the same in 1994 as in previous years and should be examined in detail at the next session of the Committee.

Paragraph 75: Requests for emergency assistance may be sent to the World Heritage Centre at any time using Form WHC/5. The World Heritage Centre should consult to the extent possible relevant advisory bodies and then submit these requests to the Chairperson who has the authorization to approve emergency requests up to an amount of US\$50,000 whereas the Bureau can approve requests up to an amount of US\$75,000.

Paragraph 83: The Delegate of Colombia proposed that point 5 of para. 83 of the revised Operational Guidelines should take into account the costs of monitoring for the States Parties particularly the developing countries. She suggested deleting the last sentence of this paragraph which reads: "This analysis will be taken into account for the evaluation of the request", pointing out that the provision of the state of conservation report should be optional rather than an obligatory requirement. This proposal was adopted by concensus.

Paragraph 89: The last paragraph should read as follows: "However no more than 20% of the total annual assistance budget including technical cooperation and training (but excluding emergency assistance and preparatory assistance, for which separate rules have been established) may be allocated by the Chairperson."

Paragraph 118: "The World Heritage Committee recognized the collective interest that would be advanced by closer coordination of its work with other international conservation instruments. These include the 1949 Geneva Conventions, the 1954 The Hague Convention, the 1970 UNESCO Convention, the Ramsar Convention, and CITES, as well as other regional conventions and future conventions that will pursue conservation objectives, as appropriate. The Committee will invite representatives of intergovernmental bodies under related conventions to attend its meetings as observers. Similarly, Secretariat will appoint a representative to observe meetings of the other inter-governmental bodies upon receipt of an invitation. The Secretariat will ensure through the World Heritage Centre appropriate coordination and information-sharing between the Committee and other conventions, programmes and international organizations related to the conservation of cultural and natural heritage."

XIV.3 The Committee decided that a section on monitoring should be included in the Operational Guidelines and asked the World Heritage Centre to undertake in 1994 the necessary work in cooperation with the advisory bodies. XIV.4 The text of the revised Operational Guidelines as adopted by the Committee should be prepared and distributed by the World Heritage Centre to all States Parties early in 1994 in English and French.

XV. PROMOTIONAL ACTIVITIES

XV.1 Introducing the working document on promotional activities (WHC-93/CONF-002/6) the Secretariat pointed out that it consisted of two parts: Part I being the report on activities carried out in 1993, and Part II outlining proposals for 1994 and 1995. The first part, written in the established tradition, reports only on the activities undertaken by the World Heritage Centre, without including activities meant to promote the Convention and which may have been carried out by other units of UNESCO, the States Parties themselves or the advisory bodies. Assuming that the report had been read, the presentation highlighted only some of the actions, notably:

the success of <u>The World Heritage Newsletter</u>, the ongoing Independent Image production of eight 52-minute TV series on World Heritage sites, the two new postal stamps issued by the French PTT (Angkor and Tassili N'Ajjer) and the recent production of four CD-photos within the project "Patrimony 2001" depicting Angkor, Lalibela, Saint-Petersbourg and the Viking culture.

- XV.2 Speaking of the plans for 1994-1995, it was underlined that a new strategy was being developed, based on greater concertation and cooperation with the Centre's partners both within and outside of UNESCO. The aim of this would be to use more fully existing networks, thereby increasing the multiplier effect of all the partners concerned. A meeting to that effect would be organized by the Centre at the beginning of 1994.
- XV.3 Explaining further the proposed plan, the Secretariat outlined the following priority areas for action:
 - (i) establishing a reliable data-base with easily retrievable information on the World Heritage sites and the institutional memory of the Convention;
 - (ii) developing a top-quality photo library, in cooperation with the project "Patrimony 2001", indispensable for good exhibits and for the production of educational and general information material;
 - (iii) using optimally the World Heritage sites for promotional activities, especially in the World Heritage cities where museums and other similar institutions offer an as yet relatively little used potential;
 - (iv) exchange among States Parties of mobile modular photo exhibits;

- (v) gradually integrating knowledge on World Heritage into school curricula and extracurricula activities;
- (vi) production of high-quality information kits for the media in general.

In this context, she informed the Committee that the project "Patrimony 2001" had foreseen for 1994 twenty missions covering twenty-nine sites, of which twenty-one were World Heritage properties (3 in Latin America, 8 in Europe, 6 in Asia, 5 in the Arab States and 2 in Africa).

- XV.4 In conclusion, she also informed the Committee of the Centre's wish to organize, in cooperation with partners within and outside of UNESCO, a Young People's World Heritage Forum, to be held in Bergen, Norway, in summer 1995, within the framework of the second General Assembly of the World Heritage Cities Organization and to mark the Fiftieth anniversary of the United Nations and of UNESCO. The immediate goals of such an event would be to (i) mobilize worldwide attention to the need of developing educational programmes on World Heritage, and (ii) to begin preparing in each of the regions appropriate pedagogic material.
- In the debate that followed, the Delegate of XV.5 Lebanon underlined the importance of strengthening promotional activities on the sites themselves. He urged the Centre and others concerned to produce simple, easily accessible information material such as the World Heritage poster currently in use. The Delegate of Germany agreed with this but at the same time drew attention to translation costs of such material which needs to be produced in the languages of the States Parties if it is to effective. The Delegate of China seized this opportunity to inform the Committee of the promotional activities undertaken in 1993 in his country. While the Delegate of Peru suggested that future reports of the Secretariat on promotional activities should also include information on such activities carried out in the States Parties.
- AV.6 Pointing out that the Committee had just approved a considerable budget for promotional activities in 1994 and 1995, the Observer of Australia regretted that the Report for 1993 on Promotional Activities does not include an evaluation of the work. Furthemore, he warned against an overly-ambitious programme in the future, emphasizing that promotional work is foremost a matter of national concern.
- XV.7 The Representative of ICOMOS welcomed the proposed promotional and educational plan for 1994-1995, which largely coincides with his Organization's plans. He

continued by pointing out the importance of coordinating UNESCO's actions with those of the advisory bodies, so as to make the best use of the existing potential and to avoid spreading possibly conflicting messages. He underlined also ICOMOS' focus on children and young people, and in this sense looked forward to cooperating with UNESCO. Referring to the comments made by the Observer of Australia, he explained that while the national dimension of promotional and educational work is of primary importance, it cannot be disassociated from international cooperation in matters concerning World Heritage as this, by definition, speaks of the universal. He also referred to ICOMOS' work with the Council of Europe, the aim of which was to sensitize tour operators to World Heritage matters.

- XV.8 The Observer ICOM-Colombia drew the Committee's attention to museums as a particularly useful network for spreading knowledge on World Heritage to the public in general and especially among the young.
- XVI. EXAMINATION OF THE APPLICATION OF THE REVISED CULTURAL CRITERIA OF THE OPERATIONAL GUIDELINES FOR THE INCLUSION OF CULTURAL LANDSCAPES ON THE WORLD HERITAGE LIST
- The Committee reviewed document WHC-93/CONF.002/9 information document WHC-93/CONF.002/INF.4. Committee recalled the decisions taken at its sixteenth session in Santa Fe, New Mexico, in 1992 to include cultural landscapes on the World Heritage List, particular the revision of the cultural criteria of the Operational Guidelines. The Committee took note of the outcome of the expert meeting held in October 1993 in Templin, Germany, at the request of the Committee. The Committee appreciated the organization of the meeting by World Heritage Centre, assisted by the German the Delegation and funded by the Deutsche Bundesstiftung Umwelt, recognized the work carried out, and noted that the revised cultural criteria and the interpretative paragraphs cultural landscapes in the concerning Operational Guidelines were confirmed by the experts. It furthermore noted, that additional information, guidance and advice be provided to States Parties on the subject of cultural landscapes.
- XVI.2 The Committee recalled that a specific recommendation by the experts concerning Paragraph 14 of the Operational Guidelines regarding the involvement of people in the nomination procedure was taken into account during the discussion on the revision of the Operational Guidelines (see Chapter XIV of this Report).
- XVI.3 Several delegates stressed the necessity of an increased involvement of regional experts. The Secretariat

confirmed that the publication of the report of the expert meeting will also include contributions from regions that were not represented at the meeting, and that in the implementation of the Action Plan for the Future a regional approach will be applied. The Delegate of the Philippines announced that preparations are underway for a regional landscapes to be held meeting on cultural Philippines in autumn 1994. The Australian Observer underlined the importance of values of indigenous peoples to be recognized both under natural and cultural criteria.

- XVI.4 Several delegates complemented the Centre and ICOMOS for the work carried out. The Committee adopted the "Action Plan for the Future", including an amendment proposed by the Delegate of Italy stressing the importance of management experiences on the local and community level (the amended Action Plan is attached as an Annex).
- XVI.5 The Committee invited the Centre to undertake the following actions in 1994 and report back to the eighteenth session of the Committee:
- initiate comparative regional thematic studies;
- in line with the decisions taken by the Committee regarding tentative lists (see para XI.6), give priority to the revision of these lists to include cultural landscapes;
- initiate the development of specific guidelines for the management of cultural landscapes along the lines of the already existing guidelines for cultural World Heritage.
- XVI.6 The Committee commended the regional approach for future evaluations as outlined by the expert meeting, and requested that the World Heritage Centre implements the suggestions and recommendations made.

XVII. DATE AND PLACE OF THE EIGHTEENTH SESSION OF THE BUREAU AND THE WORLD HERITAGE COMMITTEE

- The Committee decided that the eighteenth session of the Bureau of the World Heritage Committee will be held at UNESCO Headquarters in Paris from 4 to 9 July 1994. The Committee adopted the provisional agenda for the eighteenth session of the Bureau as outlined in Document WHC-93/CONF.002/12 with an additional agenda item Assistance "International Projects, Reporting and Evaluation".
- XVII.2 The Delegate of Thailand transmitted the invitation by the Royal Government of Thailand to host the eighteenth session of the Committee in Thailand. The Representative of the Director-General thanked Thailand for this generous invitation. The Director expressed his thanks and underlined that, however, a formal agreement following

the decisions of the General Conference had to be worked out. The next session of the Committee will be held from 12 to 18 December 1994.

- XVII.3 Several members of the Committee expressed their gratitude for the kind invitation by Thailand.
- XVII.4 The German Delegation informed the Committee of the intention of the German Government to host the nineteenth session of the Committee in a World Heritage site in Germany, provided that sufficient funding is available. The Committee welcomed this initiative.

XVIII. OTHER QUESTIONS

- The Colombian Delegate emphazised the need to XVIII.1 analyse the spirit and objectives of the World Heritage Convention in the context of recent developments and negotiations related to environmental issues, in particular the outcome of the UNCED meeting held in Rio de Janeiro in The Delegate requested the Secretariat to prepare 1992. for the next Bureau meeting a reflection on possible relations between the concept of the world natural heritage and sustainable development and the linkages between the World Heritage Convention, the Biodiversity Convention and The Director of the World Heritage other Conventions. Centre confirmed the importance UNESCO, in general, and the Centre, more specifically, attribute to linking the various conventions, and that UNESCO is actively involved in follow-up actions to the Rio Conference.
- XVIII.2 The Delegate of Spain informed the Committee that at the invitation of the Spanish Government, an expert meeting would be held in 1994 on cultural itineraries, such as the Route of Santiago de Compostela. The Observer of Canada referred to a related subject matter and informed that in September 1994 a meeting would be held on "World Heritage Canals". The Committee welcomed these initiatives.
- XVIII.3 The Delegate of the United States referred to Document WHC-93/CONF.002/8 on "Global and Thematic Studies" and encouraged ICOMOS and the Centre to continue their efforts to implement these studies, taking into consideration work already carried out.
- XVIII.4 ICOMOS drew the attention of the Committee to the serious infrastructural problems in the Potsdam area in Germany. The Committee expressed its concern about the situation. The German Delegation expressed its readines to collaborate with ICOMOS and the Centre to study this matter.
- XVIII.5 The Delegation of France presented to the Committee a draft declaration concerning the destruction of the heritage in Bosnia-Herzegovina. The Representative of the Director-General and several of the delegates confirmed

that the draft declaration was in line with the resolutions of the United Nations Security Council, as well as those of the General Conference of UNESCO. Reference was also made to the statement by the Deputy Director-General a.i. at the inaugural session on the violation of international law.

XVIII.6 The proposed declaration was unanimously adopted by the Committee, as amended by the Delegation of Italy. (See Annex.) The Committee requested the Secretariat to ensure the widest possible diffusion of the declaration in various languages.

XIX. CLOSURE OF THE SESSION

- XIX.1 On behalf of the Committee, the Chairperson, Ms Olga Pizano, thanked the Rapporteur and the Secretariat of the World Heritage Centre for their efficiency in carrying out the work. She thanked all those who contributed towards the success of the seventeenth session.
- XIX.2 In the name of the participants, the Delegates of Peru and the United States of America congratulated the Chairperson, the interpreters and the host country staff for their contribution to the success of the meeting.
- XIX.3 The Observer of Australia expressed his appreciation of the Secretariat's excellent work in preparing the draft final report.
- XIX.4 The Chairperson then declared the closure of the seventeenth session of the Committee.

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WHC-93/CONF.002/INF.3 Cartagena, 11 December 1993

UNITED NATIONS EDUCATIONAL, SCIENTIFIC AND CULTURAL ORGANIZATION/ORGANISATION DES NATIONS UNIES POUR L'EDUCATION, LA SCIENCE ET LA CULTURE

CONVENTION CONCERNING THE PROTECTION OF THE WORLD CULTURAL AND NATURAL HERITAGE/CONVENTION CONCERNANT LA PROTECTION DU PATRIMOINE MONDIAL CULTUREL ET NATUREL

World Heritage Committee/Comité du Patrimoine mondial

Seventeenth session/Dix-septième session Cartagena, Colombia/Carthagène, Colombie

6-11 December/6-11 Décembre 1993

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UNITED NATIONS EDUCATIONAL, SCIENTIFIC AND CULTURAL ORGANIZATION

CONVENTION CONCERNING THE PROTECTION OF THE WORLD CULTURAL AND NATURAL HERITAGE

WORLD HERITAGE COMMITTEE

Seventeenth Session

Cartagena, Colombia 6 to 11 December 1993

REVISED PROVISIONAL AGENDA

- 1. Opening of the session by the Director-General or his representative.
- 2. Adoption of the provisional agenda.
- 3. Election of the Chairperson, Vice-Chairpersons and Rapporteur.
- 4. Report of the Secretariat on activities undertaken since the sixteenth session of the Committee.
- 5. Report of the Rapporteur of the seventeenth session of the Bureau of the World Heritage Committee.
- 6. Establishment of a sub-committee to examine budgetary questions.
- 7. Revision of the <u>Operational Guidelines concerning the implementation of the World Heritage Convention</u>.
- 8. Examination of methodological aspects of monitoring of the state of conservation of properties.
- 9. Report on the state of conservation of properties inscribed on the World Heritage List.
- 10. Examination of proposals for inscription of cultural and natural properties on the World Heritage List and List of World Heritage in Danger.

- 11. Promotional activities.
- 12. Examination of the application of the cultural landscape criterion.
- 13. Requests for international assistance.
- 14. Situation of the World Heritage Fund and adoption of a budget for 1994 (following recommendations of the Sub-Committee).
- 15. Date and place of the eighteenth session of the Bureau of the World Heritage Committee.
- 16. Other business.
- 17. Adoption of the Report by the Committee.
- 18. Closure of the session.

ADDRESS BY MR A. BADRAN, DEPUTY DIRECTOR-GENERAL a.i. OF UNESCO AT THE SEVENTEENTH SESSION OF THE WORLD HERITAGE COMMITTEE

Cartagena, Colombia, 6 December 1993

Mr Chairman, Honoured representatives of the Government of Colombia, Members of the World Heritage Committee, Ladies and Gentlemen,

Three weeks ago, on learning of the destruction of the graceful sixteenth-century bridge "Stari Most" of Mostar, in Bosnia and Herzegovina, which was not a World Heritage site but nonetheless a great centuries-old symbol to Bosnian and many other people, the Director-General of UNESCO stated: "By destroying it, the perpetrators of this disgraceful act are trying to eradicate the history of a country and its people. They are thereby also destroying the bridges of mutual understanding built by people of different origins and religious beliefs who had learnt to live together in harmony."

This quote strikes me as an appropriate way to begin my address to the participants of this seventeenth session of the World Heritage Committee, whom I have the honour and the pleasure to greet on behalf of Mr Federico Mayor, the Director-General of UNESCO. It is an illustration of the great importance UNESCO attaches to the preservation of outstanding cultural, natural and mixed sites, which are not only expressions of Nature's and humankind's creative genius, but are also deep-rooted symbols of the latter's hopes and aspirations.

Before elaborating this further, I should first like to convey our heartiest thanks to the Government of Colombia for its generous offer to host this important meeting. More specifically, our sincere gratitude is addressed foremost to the Colombian Institute for Culture (COLCULTURA), and particularly to Ms Olga Pizano, the Deputy Director for Cultural Heritage and her team, whose efficiency and friendliness have been a great asset in organizing the meeting so successfully. May I also take this opportunity to greet the representatives of the newly elected members of the World Heritage Committee, namely, the delegates of Brazil, France, Italy, Japan, Lebanon, Niger and the United States of America, and to thank most sincerely the outgoing Chairman, Mr Robert Milne, for his endeavours to promote the World Heritage Convention.

Mr Chairman,

As you are well aware, the General Conference of UNESCO ended its twenty-seventh session only three weeks ago. Permit me, therefore, to present to you briefly some of the salient points emerging from its work as regards the preservation of the world's cultural and natural heritage.

The implementation of the World Heritage Convention was discussed in Commission IV, within the framework of UNESCO's Major Programme Area III (Culture: Past, Present and Future) and on the basis of the 1992-1993 Report of the World Heritage Committee - more particularly the Committee's Strategic Orientations, adopted in Santa Fe, in December 1992. Without going into detail, I am happy to inform you that there was unanimous agreement that the preservation of cultural and natural properties which are of outstanding universal value remains among UNESCO's priority tasks. This is reflected in paragraphs (a), (b) and (e) of Resolution 3.1 which invites the Director-General, inter alia:

"(a) to promote the Convention for the Protection of the World Cultural and Natural Heritage among Member States and the general public, to ensure systematic and continuous monitoring of sites covered by the Convention, to identify action to be taken to ensure their conservation, and to mobilize the resources required for that purpose; (b) to enhance preventive action in the Member States for the protection of cultural property and to facilitate prompt intervention in case of natural or human-made disasters; and (e) to mobilize international support for safeguarding operations and to strengthen on-site training of conservation specialists."

The debate at the General Conference underlined also the need to set up within UNESCO a specialised data-bank and documentation service based on the information provided by systematic monitoring of the World Heritage sites. In view of the increasing threats to some of the sites and the need to assure better protection therefore, the General Conference adopted also a resolution on "co-operation for the safeguarding of the ecocultural heritage of the historical Angkor area" which, inter <u>alia</u>, requests the Director-General "(i) to fully implement the decision of the World Heritage Committee", and "(iv) to mobilize international support for safeguarding operations with a special effort to reinforce the international co-operation to save Angkor." As for <u>Jerusalem</u>, the General Conference adopted a resolution which invites the Director-General "to continue his efforts to secure the implementation of UNESCO's decisions and resolutions concerning Jerusalem, firmly ensuring that the mission conferred on UNESCO by its Constitution, the 1972 Convention and the various resolutions concerning Jerusalem is respected."

The General Conference furthermore stressed the need to develop innovative communication and education projects designed to increase awareness and support for the World Heritage programme, particularly among decision-makers and the young.

Guided by the decisions adopted by the World Heritage Committee at its sixteenth session held last year in Santa Fe, New Mexico, and taking into consideration the resolutions of UNESCO's General Conference, the work of UNESCO's World Heritage Centre will focus in 1994-1995 upon: servicing the World Heritage statutory bodies; completing at least two thematic studies as part of a global study; the establishment of a representative World Heritage List; technical, i.e., preparatory assistance for the implementation of the World Heritage Convention; monitoring of the state of conservation of World Heritage sites and, and education. finally, World Heritage promotion implementation of this Workplan, as underlined in introductory part, can only be achieved through close and permanent cooperation with all relevant units within the UNESCO Secretariat, both at Headquarters and in the field, as well as with the full involvement of the States Parties themselves and the concerned international bodies, notably ICCROM, ICOMOS and the IUCN, to mention but these.

The plan introduces a number of novelties, the most important being the <u>systematic monitoring</u> of the state of conservation of the World Heritage sites in different regions of the world. Your Committee gave high priority to this field of action at its last year's session, and a special budget line was created to that effect. As you know, a pilot programme for monitoring cultural and mixed sites in Latin America and the Caribbean is being implemented since 1991 as a joint UNDP/UNESCO Regional Project. This programme is expected to conclude in 1994 and you will hear more about it during this very session. On my part, let me just say that we hope that a regional World Heritage state of conservation report, the first of its kind, can be produced in the near future for Latin America and the Caribbean.

Furthermore, an expert meeting on monitoring methodology was held in Cambridge, UK, just last November, and its results have been included in the working documents for this session. Depending on the outcome of your deliberations, the World Heritage Centre, jointly with the advisory bodies, is ready to set up systematic monitoring programmes for other regions, more particularly for Africa and Asia.

The elaboration of a more comprehensive multimedia information-promotion and education strategy, adjusted to various "target groups" and especially to children and young people, and the exploration and development of an overall marketing strategy requested by the World Heritage Committee under Strategic Goal No. 5 (Increasing public awareness and support) are other new elements proposed in the Centre's Workplan. In addition to

these, the programme now also includes cultural landscapes. All this will necessarily demand significant human and financial resources, and it will be up to you to decide on these questions in more detail in the coming days.

Among the innovations that the World Heritage Centre is expected to launch within the next two-year period, I should like to point out particularly the creation of an increasing number of national World Heritage Associations which are meant to strengthen the decentralization of the work regarding the implementation of the Convention. This, as you may well know, could be achieved through various means, one of them stemming possibly from the permanent information-exhibition centres which some of the World Heritage cities intend to create with UNESCO's help. Further along this line of thinking it is also possible to envisage "twinning" arrangements, whereby the more well-off States Parties could help those that are less fortunate. I am confident that the members of this Committee as well as the observers present at this meeting, given their vast knowledge and experience, will be able to elaborate these proposals in greater detail.

Mr Chairman, Ladies and Gentlemen,

Fully aware of this meeting's agenda and the demanding task ahead of you, I wish you, on behalf of the Director-General, as well as in my own name, a very successful session. May you be guided in your deliberations by the full certitude that the Secretariat of UNESCO stands, as always, ready to assist you in the complex, yet so noble task of promoting the implementation of the 1972 World Heritage Convention.

Finally, in conclusion, I have the pleasure of informing you that thanks to the Centre's particular effort, the newly inscribed sites will this year be presented publicly at a photoexhibit which will be inaugurated by the Director-General at UNESCO's Headquarters on 20 December, i.e., only a week after your deliberations. Such exhibits, we hope, will henceforth become standard practice. In the midst of our daily concerns, frequently burdened with rather tedious tasks, the World Heritage programme offers us moments of beauty, inspiration and - allow me to say - an invitation to dream. Your work, Ladies and Gentlemen, is therefore of utmost importance and we look forward to cooperating with all of you in the coming years.

REPORT ON THE IMPLEMENTATION OF THE WORLD HERITAGE CONVENTION SINCE THE SIXTEENTH SESSION OF THE WORLD HERITAGE COMMITTEE

by B. von Droste Director, UNESCO World Heritage Centre

1. Introduction

It is my privilege and a pleasure to address you on behalf of UNESCO's World Heritage Centre at this seventeenth session of the World Heritage Committee. Before submitting to you the report of the Secretary of the World Heritage Committee, which highlights some of the points presented in greater detail in the working documents prepared for this meeting, allow me first to welcome the delegations from the 21 States Party to the Convention, seven of them newly (re)elected to the Committee. My heartiest welcome is addressed also to the representatives of other States Parties, attending as observers, and to the experts from the three advisory bodies to the Committee, namely ICCROM, ICOMOS and the IUCN, and the observers from several other international organizations which cooperate with us in the implementation of the World Heritage Convention.

May I use this opportunity also to thank most warmly, on behalf of my colleagues and personally, to our generous hosts, the Government of Colombia and, more specifically the Instituto Colombiano de Cultura (COLCULTURA), who have made it possible for the Committee to meet in this wonderful city, Cartagena. Their organizational eagerness and overall friendliness will indeed be remembered.

I should also like to thank most sincerely the outgoing President of the Committee, Mr Robert Milne, whose personal committment and efficiency have been of great help to the World Heritage Centre in these past twelve months. Our thanks, of course, are addressed also to the members of the outgoing Bureau for the excellent work they have done during their mandate.

My heartiest congratulations, naturally, are addressed to the new Chairperson, and the new Bureau. On behalf of UNESCO's World Heritage Centre, I wish to assure you that you can count on our full support in the important and, sometimes, difficult tasks ahead of you.

Last, but certainly not least, may I welcome the two new States Parties, namely, the Czech Republic and the Slovak Republic, which have joined the Convention since our last meeting in Santa Fe.

Before reviewing as briefly as possible the activities that have been undertaken since the sixteenth session, I am pleased to inform you that the ninth <u>General Assembly</u> of the States Parties to the Convention took place at UNESCO, on 29th and 30th

October 1993, during the General Conference of UNESCO. The meeting was chaired by Ambassador Leventis of Cyprus. At the end of nine ballots, the following states were elected to the Committee:

Brazil, France, Italy, Japan, Lebanon, Niger and the United States of America. May I warmly congratulate the new members.

The General Assembly, however, also decided that the procedure for election, as presently in force, was no longer adequate as it was too time consuming; it therefore asked the Secretariat to study possible amendments to the rules, including ways to assure an equitable representation of the various regions of the world.

The General Assembly furthermore examined the state of accounts of the World Heritage Fund. It felt that the budget presentation could be improved, and in that respect, it took note with satisfaction that the World Heritage Committee would study this matter. The Committee's Chairman presented to the General Assembly the Committee's report to UNESCO's General Conference, whereupon the Assembly expressed its wish that more time should be devoted in the future to discussions of substantive nature.

Lastly, the Assembly decided to launch an appeal in favour of safeguarding the heritage threatened by war and civil unrest, and it urged all States Parties to strengthen public awareness through education programmes and the mass media.

2. Activities undertaken since the sixteenth session

As stated in my introductory remarks, the full record of the past twelve months is given in the working documents which you have received for this meeting. Let me therefore highlight here only some of the points which may require particular attention on your part.

The finalization of the Report of the sixteenth session of the Committee (which, I hope, you have all received) demanded more than usual effort and time, given the fact that its 80-odd pages attempted to reflect as accurately as possible the very rich debate of the Santa Fe meeting. As I indicated in my report to the Bureau (June 1993) perhaps the most important part of this report is its Annex II: the Strategic Orientations, as defined and adopted by the Committee.

In order to put into practice the Strategic Orientations, the Centre has been working on the modification of the Operational Guidelines and several propositions for amendments were submitted to the Bureau at its June session. Two States Parties had made specific proposals in this regard, which were discussed with all other proposals by the Bureau. The Committee is invited to examine these proposed amendments under Item 14 of the provisional agenda, and to take a decision. Allow me, however, to point out that the main modifications concern:

- * the role of the Committee regarding the monitoring of World Heritage properties and its power to implement direct action in emergency cases; the Committee's final decision regarding monitoring will have to take into consideration the discussions which you will have during this session under Item 7 of the agenda;
- * the time-table foreseen for the evaluation of new nominations: it is proposed that the Bureau meets in September rather than in June in order to allow more time to the Advisory Bodies for their evaluations;
- * the allocation of technical assistance during the year: it is proposed that the Chairperson of the Committee or the Bureau can decide about funds up to only 20% of the total budget allocated by the Committee for technical assistance.

At its sixteenth session, as you will recall, the Committee adopted revised cultural criteria of the Operational Guidelines in order to include the protection of outstanding cultural landscapes. Immediately thereafter, the Centre invited all States Parties to submit by 15 August 1993 tentative lists including cultural landscapes. Although more than 30 States Parties responded to the request, only 14 of them submitted new tentative lists, and of these only 9 States Parties included cultural landscapes, while 9 others notified the Centre that they are in the process of preparing tentative lists in light of the recent revisions of the cultural criteria.

Furthermore, the Centre convened an international expert meeting on the questions concerning cultural landscapes, tentative lists and related issues, which took place in Templin (Germany) last October. The meeting discussed three categories of cultural landscapes and addressed specific legal, management, socio-economic and conservation issues, related particularly to living cultural landscapes. A more detailed report is given in document 002/9. Let me just point out that there is general hope that the results of this meeting will form the basis for future identification and assessment of cultural landscapes of outstanding universal value. The Committee may therefore wish to adopt recommendations for further action by the World Heritage Centre and the Advisory Bodies.

After the seventeenth session of the Bureau, the Secretariat proceeded with an analysis of the <u>tentative lists</u> that have been submitted by States Parties over the years. The results of this analysis show:

- * Of the 136 States Parties, only 60 (44%) have presented, in one form or another, tentative lists. Almost 50% of these tentative lists include cultural properties only. The States Parties which have not submitted a tentative list are listed in Table C of the working document 002/7 prepared for this session.
- * Of the 60 tentative lists on file, 31 (i.e., 23% of the total number of States Parties) provide the information as

requested in Article 11 of the World Heritage Convention and/or paragraphs 7 and 8 of the Operational Guidelines. The States Parties concerned are listed in Table A of the afore-mentioned working document.

In order to improve this situation and to establish meaningful and useful tentative lists, the Secretariat requests the Committee to consider several proposals stated in document 002/7, page 3, of which I wish to emphasize particularly the following:

"During the next two-year period the highest priority will be given to the establishment and/or revision of tentative lists in accordance with the stipulations in the Operational Guidelines paras. 7 and 8. Active collaboration with the States Parties will be sought and preparatory assistance will be provided when necessary and upon request by the State Party concerned."

The main results of the sixteenth session of the Committee were reflected also in the first issue of The World Heritage Newsletter (I hope that you have all received it) which has been distributed in 9,000 copies (English and French) and has had an undeniable success. A generous grant from the Norwegian Ministry of Environment has made it possible to continue producing the Newsletter. Its third issue has just appeared, and is being distributed at this session. As indicated in the working document on promotional activites, the Committee may wish to express its gratitude to the Government of Norway for this support.

As requested by the Committee at its sixteenth session, the Centre convened an expert meeting on the concept and framework for systematic monitoring of natural, cultural and mixed World Heritage sites. A detailed report, including specific proposals for the implementation of a systematic monitoring programme are presented in working document 002/4. May I simply point out that one of the main conclusions of this expert meeting is that continuous monitoring of the state of conservation of a site is an integral part of the conservation and management process, and that the States Parties are responsible for its implementation. Periodic reporting in collaboration with an independent expert or agency is recommended, however, in order to update the baseline information on the site, to set future conservation and management objectives and to be able to report to the Committee. Such a systematic monitoring and reporting will not only improve site management, but is also likely to facilitate decision-making by the Committee, and to enhance World Heritage policies and assistance.

In order to implement such a monitoring programme, the World Heritage Centre will have to cooperate closely with appropriate institutions, but it will also have to have adequate human, technical and financial resources of its own. The creation of reliable baseline information, including a high-quality data base on World Heritage sites is in this sense of utmost importance.

The Centre continued to work with the States Parties and the Advisory Bodies on the implementation of international assistance in the form of emergency assistance, technical assistance and training. During this past year the Committee, upon request from the States Parties, provided international assistance amounting to US\$ 977,095, of which some US\$ 70,780 were spent for preparatory assistance, US\$ 129,500 for emergency assistance, US\$ 245,565 for training activities, US\$ 376,350 for technical cooperation and US\$ 155,000 for promotional activities. A more detailed report on this is in the working documents.

Training courses were carried out in cooperation with the School of African Wildlife Management (Mweka), Tanzania; the School for Training Wildlife Specialists (Garoua) Cameroon; the programme at CATIE, Costa Rica and the University of Montpellier. A training workshop was held at Mt. Huangshan (China) from 10 October to 5 November of this year, which brought together natural World Heritage site managers from five Chinese World Heritage sites and protected area managers. Other training courses were held in Saudi Arabia, France and Mali. Generally speaking, one can say that our training programme has been reasonable and consistent. On the basis of the above, the Secretariat suggests that further exchange be promoted between site managers in different regions of the world to further the dialogue and enhance future cooperation between World Heritage sites.

I should also like to point out that technical assistance continues to provide catalytic funds for critical sites. As afore-mentioned, an amount of US\$ 129,500 was spent this year on emergency assistance for four cultural and two natural sites. A proposal for the revision of the Operational Guidelines was prepared by Prof. Patrick Boylan in order to improve emergency action and disaster preparedness. Moreover, at the recently held 27th session of UNESCO's General Conference, the majority of the delegates underlined the need to create a flexible structure for emergency action that would permit rapid and effective intervention and preliminary safeguarding assistance in the event of natural or man-made disasters.

This being said, I should nonetheless wish to add, that adequate links between our monitoring programmes and the assistance programmes are yet to be established. By linking these two our performance should improve considerably.

For several years now, the Committee has been stressing the importance of preparing a global study on the World Heritage List and thematic studies of the different types of cultural properties which could be proposed for inscription, including those that are poorly represented or, in some cases, not represented at all. The study, it was stipulated, should be both retrospective and forward-looking. With this in mind, as you know, the Committee decided last year to establish a working group composed of experts from France, Germany, Greece, Italy, Mexico, Poland, Tunisia, the United States of America and other interested States Parties, which was requested to prepare a

report, jointly with ICOMOS, ICCROM and the World Heritage Centre, that was to be submitted to the Bureau at its seventeenth session, last June. In July 1993, ICOMOS organized in Colombo, (Sri Lanka) a working group of six experts whose task it was to prepare a methodological framework, the results of which are to be presented at this session. It should be said, however, that the expert consultations organized by the Secretariat show that there is as yet no conceptual or methodological concensus in the scientific community on this matter.

In addition to the above, ICOMOS carried out two parallel thematic studies, one on the industrial heritage and the other on twentieth century architecture. A preliminary report concerning these will be presented to the Committee at this session. Taking all this into account, the Committee may wish to ask the Secretariat to organize in 1994, jointly with ICOMOS and ICCROM, an expert meeting to discuss the various approaches in order to define a possible common methodological approach.

Promotional activities carried out in the past twelve months focused on consolidating the progress made during the celebration of the 20th anniversary in 1992, and on preparing a more comprehensive information-promotion-education and marketing strategy to be implemented as of 1994. A report of past actions and an outline of future activities are given in document 002/6. Quite briefly, may I just point out that in addition to the success we have had with the Newsletter (mentioned already at the beginning of my presentation), we have been cooperating on several promising audiovisual projects, notably the Independent Image series, and a number of special events, particularly the information campaign in Denmark and the World Heritage awareness building activities of the Federation of UNESCO Clubs of Japan.

Most recently, the expert seminar on tourism management in natural and mixed World Heritage sites, organized from 22 to 26 November in Dakar, Senegal, jointly with UNEP and the WTO, proved to be a successful undertaking.

As regards future activities in promotion and education we attach particular importance to developing a top quality database on the Convention's structure and functioning, to be achieved through systematic monitoring and in cooperation with our Advisory Bodies and other concerned institutions. Likewise, support to on-site promotional activities will be a priority, with particular stress on strengthening local, national and regional potential. Lastly, as requested by the Committee, special attention will be given to developing appropriate educational materials to be used in schools and extra-curricula activities for World Heritage awareness-building among children Two States Parties, namely Norway and the and young people. United States, have already taken the initiative of preparing and testing pedagogic materials for World Heritage awareness-building in some of their highschools, and we look forward to learning from their experience in the coming year. Moreover, the Centre proposes to organize, jointly with UNESCO's Associated Schools Project, the UNESCO Clubs, the Norwegian Commission for UNESCO and other partners, a <u>Young People's World Heritage Forum</u>, which would take place in Bergen, Norway, in June 1995, within the framework of the Second General Assembly of the World Heritage Cities. This event could also be considered as a contribution to the fiftieth anniversary of both the United Nations and UNESCO, and the celebration of 1995 as the International Year of Tolerance. An explanation of this proposal will be made available to you in written form during the session.

Organization of World Heritage Cities

From 6 to 8 September 1993, Fez, Morocco, was the seat of a major event for all the partners involved in safeguarding world heritage: the Constitutional General Assembly of the Organization of World Heritage Cities. The meeting was held under the auspices of His Majesty King Hassan II, and was generously hosted by the Government of Morocco, the regional authorities and the City of Fez. Five hundred participants attended the opening session of the meeting which included delegates from 56 cities inscribed on the World Heritage List, 34 of which were represented by their mayor or the president of the municipal council, a large number of municipal technical advisers and representatives of UNDP, the World Bank, ICOMOS, the Aga Khan Trust for Culture, the African Development Bank, Habitat, etc. The meeting was preceded by an international coloquium on the financing of activities to promote World Heritage Cities.

This important initiative provided the platform to regroup under the umbrella of one specialized NGO, the persons responsible for these cities which are linked by common characteristics and problems, in order to share available information and experience thereby increasing the efficiency of their management and the better conservation of their heritage. The Director-General of UNESCO, in his declaration, underlined the importance of increasing public awareness in favour of the heritage, and emphasized that the cities and their Organization would constitute a privileged framework. The objectives of this new NGO, as well as further information on the Fez meeting, are presented in The World Heritage Newsletter, Nos. 2 and 3. In June 1995, the city of Bergen (Norway) will host the Second General Assembly of this new and important partner to the Convention.

Budget

At its sixteenth session, the World Heritage Committee adopted several important decisions and recommendations concerning the budget. They were examined in detail by the World Heritage Centre and the UNESCO Comptroller as well as by the representatives of the advisory bodies.

The budgetary situation of the Fund has improved and resources for 1994 will be more than in previous years. It is therefore recommended that the Committee establish a budget of US\$2,860,000 for 1994, as proposed in the financial documents. However, it is necessary that the States Parties should, where

appropriate, settle their outstanding dues as, for the period 1981-1993, the amount of outstanding obligatory contributions is 1,134 million US dollars, that is to say about half the annual budget approved for 1993. In this respect, it would be advisable for the Committee to strongly insist that States Parties pay their outstanding financial obligations with regard to the Fund without further delays.

Furthermore, in conformity with the Financial Rules of the Fund, Art. 5.1, it is proposed that a Reserve Fund be created "to meet requests for assistance resulting from natural calamities or catastrophes". The Committee could request the Director-General to allocate to this Fund the sum of US\$1 million from the World Heritage Fund, (Art. 5.1 of the Financial Rules).

It is also proposed to the Committee not to limit the budget for 1994 to a given amount, and to approve a provisional budget for 1995. In this way, consideration may be given to the future fund requirements: after consultations with the advisory bodies the Centre therefore proposes that the Committee should from now on approve a two-year budget. This will improve the continuity of efforts and provide a more solid basis for programme planning and availability of funds.

Efforts will also be made to obtain multilateral assistance, for example for natural properties with GEF, which is holding a meeting in Cartagena at this very moment. Particular thanks are extended to the States Parties who specially contributed to the efforts for the safeguarding of heritage, as in the case of Angkor.

The UNESCO World Heritage Centre (WHC)

As you are aware, the World Heritage Centre was created by the Director-General of UNESCO eighteen months ago. Its principal missions are:

- the preparation of statutory meetings of the Convention and the implementation of their decisions;
- the promotion of the Convention in States Parties throughout the world;
- the establishment of a permanent dialogue with States Parties concerning conservation;
- the organization and development of systematic monitoring of the state of conservation of properties;
- the profitable use of the technical competence of the Sectors of UNESCO and the implementation of technical cooperation in close cooperation with them;

 encouragement of intellectual cooperation, especially by means of global thematic studies, with all partners concerned.

The need for cooperation and the involvement of all the Sectors within UNESCO has been symbolized and facilitated by the establishment of the Steering Committee of the World Heritage Centre, which is presided over by the Director-General himself.

This desire for concertation is also reflected by numerous consultation meetings with the Sectors over the past months as well as with the advisory bodies, and also meetings concerning other Conventions such as the Hague Convention and the Biodiversity Convention.

The situation of the World Heritage Centre with regard to personnel is, unfortunately very critical, to implement all these tasks. Happily, the Centre has been assisted in its tasks by three professionals seconded from States Parties, and in this respect I wish to thank Canada, Germany, Italy and the United States of America for their generous support. But two of these professionals will be leaving in a few weeks. The Centre therefore invites States Parties to continue to second to the Centre high-level professional staff, and, even though UNESCO is assisting as best it can, it is still necessary, even more than before, that the Committee continues to support the Centre with temporary assistance, indispensable in acquiring qualified services necessary to carry out the Centre's action.

Future perspectives

1994 and 1995 will be decisive years for the advancement of the Convention in several domains: the promotion of the Convention in States Parties, by giving it a decentralized form; the perfection and diffusion throughout the world of educational material adapted to public awareness activities, and also the setting-up of "automonitoring" by States Parties and site managers allowing them to establish a kind of preventive monitoring.

The "Operational Guidelines" still require revision, in particular to create emergency assistance procedures to provide heritage assistance in cases of armed conflict or natural catastrophes, the development of systematic monitoring, ensure the conservation of natural landscapes of universal value, provide world heritage conservation with the necessary institutional framework thus permitting, and at the same time increasing the number of partners, to further augment the scope of international solidarity. This solidarity should apply more particularly to Eastern and Central European countries which are in a transitional period.

It appears to me that our ultimate objective should not only be to increase the centralized facilities of the Centre, but also to permit it to set-up throughout the world as many "little centres" as there are World Heritage properties: it is only through such a universal effort and in the field that the values of the Convention can be widely diffused, which seems more than ever necessary at this time when, added to the "ordinary" degradations which heritage undergoes, war, throughout the world, in destroying it, is also destroying humankind's culture.

WORLD HERITAGE COMMITTEE DECLARATION ON BOSNIA

The World Heritage Committee, representing the 136 States Parties to the Convention concerning the protection of the World cultural and natural heritage, strongly suppports the appeals of the Director-General and the General Conference of UNESCO to halt all destruction of the heritage of Bosnia Herzegovina and to allow the international community to participate in the restoration work which is absolutely necessary.

The Committee vigorously condemns such destruction, like those which recently affected Mostar - in flagrant contradiction with international law - and urges the Director-General of UNESCO to send, as soon as the situation allows, the mission of experts requested by the General Conference in order to evaluate the damage and to study the possibility of providing emergency assistance.

Limited distribution

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UNITED NATIONS EDUCATIONAL, SCIENTIFIC AND CULTURAL ORGANIZATION

CONVENTION CONCERNING THE PROTECTION OF THE WORLD CULTURAL AND NATURAL HERITAGE

WORLD HERITAGE COMMITTEE

Seventeenth Session

Cartagena, Colombia 6 to 11 December 1993

REPORT OF THE EXPERT MEETING ON "APPROACHES TO THE MONITORING OF WORLD HERITAGE PROPERTIES: EXPLORING WAYS AND MEANS", Cambridge, U.K. (1 to 4 November 1993)

1. INTRODUCTION

This document is the report of the expert meeting convened at the request of the sixteenth session of the World Heritage Committee held in December 1992 in Santa Fe. Individuals from the natural and cultural fields met from 1 through 4 November 1993 at the World Conservation Monitoring Centre, in Cambridge, U.K. We were received most hospitably by the WCMC, and wish to express our gratitude to them and to the World Heritage Centre for organizing the meeting.

A number of the individuals who attended the meeting reported on cases from their own experience around the world relating to the issues at hand. The discussions of the entire group and the resulting recommendations were firmly grounded in practical experience and professional commitment.

We recommend that this document be used by the Committee in the work of strengthening the guidelines, standards, and procedures for systematic and continuous monitoring of the state of conservation of World Heritage sites. We anticipate that enhanced strategies of reporting and monitoring will have the effect of improving the quality and usefulness of support afforded to site managers by the Centre.

We wish to emphasize the importance of the next step by the Committee and the Secretariat to put in place a structure that enables them to oversee the implementation of our recommendations and to follow up the resulting information. Otherwise we see a danger that the authority and integrity of the World Heritage Convention will be compromised.

2. DEFINITION OF TERMS

In our discussions we distinguished the following three types of monitoring:

- a) systematic monitoring: a continuous process of monitoring the conditions of World Heritage sites with periodic reporting;
- b) ad-hoc monitoring: reporting on the state of conservation of a specific site when the need arises, in general in response to information received at UNESCO or the advisory bodies of the Convention, or in response to an emergency situation;
- c) administrative monitoring: follow-up to ensure the implementation of the Convention by States Parties as well as recommendations and decisions of the World Heritage Bureau and Committee:

The representative of the Ramsar Convention informed that they apply procedures similar to the above. Systematic monitoring is in cooperation with the World Conservation Union (IUCN) and the International Waterfowl and Wetlands Research Bureau (IWRB). Ad-hoc monitoring relates to sites where threatening ecological change takes place, while adminstrative monitoring is carried out by the Convention Bureau.

This expert meeting dealt with systematic monitoring exclusively. By "monitoring" we mean, therefore, a process of continuous co-operation between site managers, States Parties and the World Heritage Convention and its partners involving the continuous/repeated observation of condition(s) of the site, identification of issues that threaten the conservation and World characteristics of the site and the identification of decisions to be taken; and reporting the results monitoring and recommendations authorities, the World Heritage Bureau and Committee and the cultural and scientific communities. to the

Monitoring in this sense is predicated on the existence of a base of information that describes the heritage properties, their use and management as well as their characteristics, qualities and significance. It is a process of repeated comparison of the current status of a site against the original baseline information about its

physical, social and administrative condition, undertaken with the collaboration of local authorities and institutions.

Systematic monitoring and reporting will have to apply to all sites on the World Heritage List and in a larger notion should also include an appreciation of the overall implementation of the World Heritage Convention at the national level.

3. RECOMMENDATIONS

The World Heritage Convention sets out the responsibility of the States Parties, in collaboration with the appropriate regional and local agencies and institutions, to put in place an adequate structure for the conservation and management of World Heritage sites.

We consider that monitoring and reporting arrangements are an essential part of such a structure. We <u>recommend</u> that the World Heritage Committee request the States Parties to put monitoring arrangements in place and report to the UNESCO World Heritage Centre on the action they have taken in order to do so. As they proceed, States Parties should ensure that the arrangements they make have the following characteristics:

3.1. Information

To form a foundation for subsequent monitoring reports, baseline information must be collected according to international standards that define the condition of the site as well as the administrative and legal framework. In the case of cultural and mixed sites this will include an assessment of their physical and social conditions. Baseline information should also include a statement of the universal significance and the character of sites. Guidelines to implement this process should be developed by the Committee and its expert advisers, drawing upon the experiences in this field of the World Conservation Monitoring Centre for natural sites and other institutions for cultural sites.

The Committee should insist on stringent adherence to the regulations of the nomination process regarding the materials required for the original nomination and documentation. We recommend that revised nomination and evaluation procedures be sufficiently rigorous and thorough to ensure the provision of adequate baseline information.

The Committee could also consider promoting, at the time of inscription, orientation sessions for site managers and national authorities to encourage greater appreciation for the Convention and the implications of inscription.

In the case of sites that have already been inscribed, the first stage in the monitoring process, making use of existing information resources, should be the compilation of a statement equivalent to what should now be required of newly proposed sites.

Every five years, the information collected on each site should be reviewed and updated. This is the heart of the monitoring process. Every twenty years sites should undergo a comprehensive re-evaluation to determine whether the sites still meet, totally or partially, the criteria under which they had been originally included.

3.2. Standards

The procedures recommended should respect and reinforce the existing guidelines for site management with project programming and short and medium term reporting at regular intervals and a quinquenial review of maintenance and management. Systematic monitoring is a part of the same process.

3.3. Outputs

Every fifth year, the monitoring process should produce a written site-specific state of conservation report along with supporting material, all of which should be stored centrally, and distributed upon request to those who require it.

We <u>recommend</u> that the Committee establish a **format** for this reporting. The format of these reports should, however, be flexible and be fully adaptable so as to relate closely to the characteristics and requirements of the various sites.

Executive summaries including recommendations for follow-up actions should be prepared for presentation to the Committee.

Emergency reporting may be necessary in response to information received regarding heritage at risk or to extreme situations. Periodic reporting on an annual basis is required for sites under specific threat and for sites inscribed on the World Heritage List in Danger. Continuous monitoring will allow for advance planning, as well as the organization and implementation of relief operations where required.

In cases where monitoring is undertaken on a national or regional basis, a regional/national state of conservation

report should be prepared, drawing general conclusions and identifying broad patterns of problems. This should also lead to national/regional World Heritage policies, training and promotional activities.

These reports should be useful:

- in the process of day-to-day management,
- in clarifying needs for protective legislation at the national and local levels,
- in setting major goals and new policy directions,
- in institutional development at national and local levels,
- in the decision-making process of the Committee, and
- in assessing the States Parties response to its World Heritage Convention obligations.

3.4. Partners

We consider that it is essential that the site managers be involved in the process of monitoring, and that there be some participation by professionals or an agency independent of the national organization with direct management responsibility.

In order to optimize the impact and efficiency of monitoring and the results thereof we <u>recommend</u> a national or regional approach to monitoring. For each programme of monitoring, appropriate partners should be identified for involvement. Such programmes could be initiated with workshops for the partners and other participants in the monitoring activity with the objectives of establishing the framework, defining needs for training in the methods, and identifying professional resources in the region.

Although in principle the same procedures will apply to all World Heritage sites, the specific characteristics of the natural and the cultural heritage will have to be acknowledged. In this context, the World Heritage Centre will in particular draw upon the considerable experience of the advisory bodies and other partners in monitoring and reporting.

Natural sites:

The World Heritage Centre will in particular be supported by IUCN and the WCMC, in partnership with site managers and other appropriate partners (e.g. universities, NGO's, independent professionals) in the reporting on natural sites. In this respect, we recommend the following:

- IUCN and WCMC should work with States Parties to review and update basic information on inscribed natural sites on a five-year cycle, using standardformat information sheets (revised to include the reasons for listing more explicitly); IUCN should expand the use of regional and national networks to assist in reporting on the status of World Heritage sites.

Cultural sites:

We <u>recommend</u> that the following be considered for involvement in the monitoring and reporting process:

- UNESCO offices and networks and other appropriate UN agencies
- advisory bodies (ICCROM, ICOMOS)
- local and national authorities
- site managers and staff
- professional organizations
- national and regional universities and conservation centres
- non-governmental organizations
- independent professionals in the appropriate fields.

Mixed sites:

In the case of mixed sites a combination of the above will be required.

4. RELATED REQUIREMENTS

An assessment and reassessment of available resources and needs should be made on a regular basis to define the goals and requirements for training, and strategies should be developed to identify the appropriate target groups. This should be undertaken by the World Heritage Centre in a cooperative effort with ICCROM, ICOMOS and IUCN.

The World Heritage Centre should ensure that the topic of monitoring is included in all regional training workshops.

The monitoring process should lead to improved cooperation within and between countries and regions and promote regional cooperation.

Monitoring should lead to improved quality of World Heritage support. World Heritage assistance should preferably be based upon monitoring reports and their conclusions and recommendations for future action. Monitoring should facilitate decision-making and priority setting in relation to technical assistance, training and other remedial actions.

5. PROPOSED IMMEDIATE ACTIONS

In order to implement successfully a systematic monitoring/reporting system it will be necessary to undertake the following actions:

- 5.1. request the States Parties to put monitoring arrangements in place and report to the World Heritage Centre on the actions they have taken to do so;
- 5.2. establish the structures at different levels (notably at the national level and at the World Heritage Centre) that will enable the implementation of the monitoring and reporting system;
- 5.3. establish guidelines for baseline information and its collection and management;
- 5.4. revise the nomination and evaluation procedures and process to secure baseline information at the time of inscription of the site on the World Heritage List;
- 5.5. establish a format for reporting;
- 5.6. commission the World Heritage Centre jointly with ICCROM, ICOMOS and IUCN to determine the needs and format for training in methods required by this enhanced programme of monitoring and reporting.

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UNITED NATIONS EDUCATIONAL, SCIENTIFIC AND CULTURAL ORGANIZATION

CONVENTION CONCERNING THE PROTECTION OF THE WORLD CULTURAL AND NATURAL HERITAGE

World Heritage Committee Seventeenth session

Cartagena, Colombia 6-11 December 1993

Information Document on item 11 of Provisional Agenda:

Report of the International Expert Meeting on "Cultural Landscapes of Outstanding Universal Value"

Templin, Germany, 12 to 17 October 1993

I. Introduction

- 1. The expert meeting was organized by the World Heritage Centre and the Cerman authorities in close cooperation with the advisory bodies and at the request of the sixteenth session of the World Heritage Committee.
- 2. The objective of the meeting was to provide further guidance to the Committee on issues related to the inclusion of cultural landscapes on the World Heritage List. The Committee specifically requested that the group of experts discuss the preparation of Tentative Lists and to provide illustrations and examples of cultural landscapes.
- 3. The meeting was held in the UNESCO Biosphere Reserve Schorfheide/Chorin in Templin, Germany with the support of the environmental foundation "Deutsche Bundesstiftung Umwelt" from 12 to 17 October 1993.

- 4. The meeting was attended by experts from 19 State Parties (Australia, Austria, Canada, China, France, Germany, Ghana, Italy, Japan, New Zealand, Norway, Philippines, Senegal, Slovenia, Spain, Sri Lanka, Sweden, United Kingdom, United States of America) and one non State Party (Israel), representatives of the UNESCO World Heritage Centre, the advisory bodies ICOMOS and IUCN and of relevant nongovernmental organizations (IFLA, IALE, ILAA, IUCN/CNPPA). The interdisciplinary professional expertise of those who attended the expert meeting bridged natural sciences and cultural disciplines. The full list of participants is annexed to this report.
- 5. The programme of the expert meeting was carefully formulated to ensure the appropriate consideration of the Committee's request by the expert meeting. A global survey of outstanding cultural landscapes was presented in the form of case studies to provide the baseline illustrative information for the inclusion of cultural landscapes on the World Heritage List. Workshops discussed the classification and evaluation of cultural landscapes, issues concerning the conservation and management of cultural landscapes and the preparation of tentative lists to include cultural landscapes. The meeting programme, summary reports of the global survey of case studies and of the workshops are annexed to this report. The proceedings of the expert meeting supplemented by additional contributions will be published during 1994.
- 6. The expert group expressed its deep satisfaction that the World Heritage Committee had adopted the revisions to the cultural criteria to include cultural landscapes on the World Heritage List.
- 7. A number of general principles emerged during the expert meeting. The meeting reaffirmed that cultural landscapes are an expression of the interactions between people and the environment. Furthermore, the meeting recognized the importance of peoples involvement in the processes of identification, evaluation nomination and management of cultural landscapes. It was moreover emphasized that cultural landscapes are the subject of increasing threats.
- 8. The expert meeting made the following specific recommendations for an action plan for the future:

ACTION PLAN FOR THE FUTURE:

GUIDANCE TO STATE PARTIES ON THE IDENTIFICATION, ASSESSMENT, NOMINATION AND MANAGEMENT OF CULTURAL LANDSCAPES FOR INCLUSION IN THE WORLD HERITAGE LIST

(a) that the difficulties encountered by State Parties in developing Tentative Lists be identified and addressed;

- (b) that additional information, guidance and advice be provided to State Parties on the subject of cultural landscapes and their inclusion on Tentative Lists; this should include an explanatory illustrated booklet on cultural landscapes;
- (c) that the opportunity for applying for preparatory assistance for the development of Tentative Lists should again be communicated to State Parties;
- (d) that State Parties that have not yet submitted revised Tentative Lists, to include cultural landscapes, be urged and encouraged to do so within the next two years;
- (e) that in light of the recent revisions to the cultural criteria that State Parties be made aware of the opportunity to review properties that are already on the World Heritage List with the object of reassessing the criteria and the boundaries for which the property was included. It was noted that this was at the discretion of State Parties;
- (f) that specific guidelines for the management of cultural landscapes, including both conservation and development, be incorporated in the existing "Guidelines for the Management of World Heritage Properties";
- (g) that an exchange of information and case studies on the protection of cultural landscapes between State Parties be encouraged;
- (h) that the expert groups and NGOs (ICOMOS, IFLA, ILAA, IALE, IUCN/CNPPA) be encouraged to promote a broader understanding of cultural landscapes and their potential for inclusion of the World Heritage List;
- (i) that the World Heritage Centre be asked to facilitate all of the above.

THEMATIC STUDY ON CULTURAL LANDSCAPES

- (a) that a working group(s) be convened to initiate a cultural landscape(s) thematic study. This group(s) should be established by the World Heritage Centre in association with ICOMOS and in consultation with IUCN;
- (b) it was noted that a number of State Parties had developed thematic methodologies for the preparation of Tentative lists. It was suggested that the working group(s) investigate how these thematic frameworks could be applied to the development Tentative Lists to include cultural landscapes;
- (c) that the completion of this thematic study should not delay the inscription of landscapes of unquestionably outstanding universal value on the World Heritage List;

- (d) that the proposed working group(s) be requested to give careful consideration to the definitions and categories of cultural landscapes included in the Operational Guidelines. That the "Model for Presenting a Tentative List" (Annex 1 of the Operational Guidelines), the nomination form, and the format of the World Heritage List, be reviewed to insure the visibility of cultural landscapes;
- (e) that paragraph 14 of the Operational Guidelines be redrafted in response to the changes to the cultural criteria to provide appropriate information to the public during the nomination process.

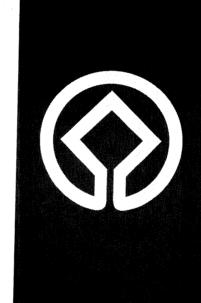
ACTION PLAN FOR THE FUTURE (CULTURAL LANDSCAPES)

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- (f) that specific guidelines for the management of cultural landscapes, including both conservation and development, be incorporated in the existing "Guidelines for the Management of World Heritage Properties" taking into account successful management experiences;
- (g) that an exchange of information, case studies and management experiences on the level of regional and local communities for the protection of cultural landscapes between State Parties be encouraged;
- (h) that the expert groups and NGOs (ICOMOS, IUCN/CNPPA, IFLA, ILAA, IALE) be encouraged to promote a broader understanding of cultural landscapes and their potential for inclusion of the World Heritage List;
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This emblem symbolizes
the interdependence of cultural
and natural properties: the central
square is a form created by man
and the circle represents nature,
the two being intimately linked.
The emblem is round like
the world, but at the same time
it is a symbol of protection.

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