



United Nations  
Educational, Scientific and  
Cultural Organization

Organisation  
des Nations Unies  
pour l'éducation,  
la science et la culture

# World Heritage

# 33 COM

Distribution limitée

**WHC-09/33.COM/11C**

Paris, 11 May 2009

Original: French

UNITED NATIONS EDUCATIONAL, SCIENTIFIC  
AND CULTURAL ORGANIZATION

CONVENTION CONCERNING THE PROTECTION OF  
THE WORLD CULTURAL AND NATURAL HERITAGE

WORLD HERITAGE COMMITTEE

Thirty-third session

Seville, Spain  
22 - 30 June 2009

**Point 11 of the Provisional Agenda: Periodic Reports**

**11C : Launching of the second cycle of the Periodic Reporting in Africa**

This document summarizes the actions to be implemented in the framework of the launching of the second cycle of the Periodic Reporting in the Africa region. It also presents the progress achieved in the implementation of the Africa Regional Programme adopted by the World Heritage Committee at its 27th session (UNESCO, 2003). It should be read together with Documents *WHC-09/33.COM/6A* and *WHC-09/33.COM/16A*

***Draft Decision: 33 COM 11C***, see Point IV.

## I. Preparation of the next cycle of Periodic Reporting

1. In conformity with Article 29 of the *World Heritage Convention* and **Decision 32 COM 11E**, the second cycle of the Periodic Reporting in the Africa region will be launched immediately following the 33rd session of the World Heritage Committee.
2. The first cycle of the Periodic Reporting in Africa, launched in 2000, was adopted at the 26th session of the World Heritage Committee (**Decision 26 COM 20**), in 2002. The analysis of the results of this first cycle indicated that efforts must be made to strengthen the capacities of the States Parties with regard to Section II of the questionnaire inasmuch as many properties required modifications to boundaries, name changes, and in certain cases, the revision of criteria or new Statements of Outstanding Universal Value (OUV). The two years of reflection decided upon by the World Heritage Committee at its 30th session (**Decision 30 COM 11C.1**) confirmed this analysis.
3. With regard to Statements of Outstanding Universal Value, the retrospective inventory currently ongoing for the Africa region, shows that of a total of 76 properties in the Africa region, only 6 properties possess a Statement of Outstanding Universal Value, 27 have a Statement of Value, and 43 have neither a Statement of Value nor a Statement of Outstanding Universal Value. Therefore, 19 States Parties need to prepare draft Statements of Outstanding Universal Value to be approved by the Committee.
4. In the framework of the implementation of the second cycle, a number of activities, similar to those currently organized in the Periodic Reporting framework for the Arab States region, will be implemented according to a clear strategy and precise timetable and within a set deadline.
5. In order to comply with the request made by the World Heritage Committee to States Parties (**Decision 32 COM 11E**), to see all the Statements of Outstanding Universal Value completed before the launching of the next cycle, an information workshop on the preparation of these statements was organized in Dar es Salaam (United Republic of Tanzania) from 2 to 4 March 2009. The workshop received financial support from the Swiss Government and the African World Heritage Fund and was organized in partnership with the Department of Antiquities of Tanzania.
6. The objective of the workshop, that brought together nearly fifty African experts, was to train the participants in the preparation of draft Statements of Outstanding Universal Value. This three-day training course, conducted by the World Heritage Centre and the Advisory Bodies (IUCN, ICOMOS, ICCROM), provided them with the requisite methodological tools for this exercise. Experts from the following 18 African countries where properties had neither Statements of Value nor Statements of Outstanding Universal Value participated : Benin, Central African Republic, Côte d'Ivoire, Democratic Republic of the Congo, Ethiopia, Ghana, Guinea, Madagascar, Malawi, Mali, Mozambique, Niger, Senegal, Seychelles, Uganda, United Republic of Tanzania, Zambia and Zimbabwe.
7. The workshop adopted a work methodology comprising a series of theoretical presentations followed by practical exercises under the supervision of the trainers. All the presentations concerning the concept of outstanding universal value were made on the first day by the Advisory Bodies and the World Heritage Centre. The second day was devoted to practical exercises carried out by working groups. On the last day, each participant was invited to begin the same preparation work as carried out by the working groups on a property in his/her own country.

8. The workshop resulted in draft Statements of Outstanding Universal Value of the following properties being prepared: Djoudj National Bird Sanctuary (Senegal), Victoria Falls (Zambia and Zimbabwe), Selous Game Reserve (Tanzania), Old Towns of Djenné (Mali), Ruins of Kilwa Kisiwani and Ruins of Songo Mnara (Tanzania) and Aksum (Ethiopia).

9. Moreover, preparatory work begun by the participants has defined the structure on the following 23 properties inscribed on the World Heritage List : Royal Palaces of Abomey (Benin), Manovo-Gounda St Floris National Park (Central African Republic), Mount Nimba Strict Nature Reserve (Côte d'Ivoire/Guinea), Garamba National Park (Democratic Republic of the Congo), Aksum (Ethiopia), Simien National Park (Ethiopia), Forts and Castles, Volta, Greater Accra, Central and Western Regions (Ghana), Tsingy de Bemaraha Strict Nature Reserve (Madagascar), Lake Malawi National Park (Malawi), Island of Mozambique (Mozambique), « W » National Park (Niger), Djoudj National Bird Sanctuary (Senegal), Island of Gorée (Senegal), Aldabra Atoll (Seychelles), Ruins of Kilwa Kisiwani and Ruins of Songo Mnara (Tanzania), Ngorongoro Conservation Area (Tanzania), Serengeti National Park (Tanzania), Selous Game Reserve (Tanzania), Kilimandjaro National Park (Tanzania), Bwindi Impenetrable National Park (Uganda), Khami Ruins National Monument (Zimbabwe), Mana Pools National Park, Sapi and Chewore Safari Areas (Zimbabwe) and Victoria Falls (Zambia and Zimbabwe). The results of these individual preparatory exercises were particularly appreciated as each participant was able to propose at least one outline of a draft Statement of OUV of a property located in his/her own country.

10. Since the end of the workshop, the World Heritage Centre has received about twenty provisional versions of draft Statements of OUV. Consultation with the Advisory Bodies is underway to establish an assistance procedure for the finalization of the draft Statements. Most of the participants have undertaken to organize training at the national level to share their knowledge regarding the exercise with their counterparts. All the teaching tools developed at the workshop as well as the report, are available on the web site of the World Heritage Centre (<http://whc.unesco.org/>). The workshop also provided the opportunity to examine the different nomination dossiers of the properties concerned and the evaluations of the Advisory Bodies.

11. In accordance with the recommendations of the workshop, the following elements shall be taken into account to guarantee the smooth implementation of the second cycle of the Periodic Reporting in Africa: a) encourage States Parties to nominate the participants to the Dar es Salaam workshop as focal points for the second Periodic Reporting exercise and be responsible for the completion of the questionnaire; b) organization of a new training day on draft Statements of Outstanding Universal Value, for countries that did not participate in the Dar es Salaam workshop; c) technical and/or financial support for the submission of maps lacking from World Heritage properties, in the framework of the retrospective inventory.

12. In strategic terms, the next cycle will cover all properties inscribed since 1978 up to the date of the launching of the exercise. Each State Party shall be invited to nominate a national focal point responsible for the coordination of the work and the completion of the two sections of the questionnaire. States Parties shall be encouraged to give priority to their participants who were trained at the Dar es Salaam workshop. Mentors for each of the four sub-regions (West Africa, Central Africa, South Africa, East Africa) shall be appointed and trained in the filling out of the questionnaire. Their mission will be to provide technical assistance to this work in the sub-region. The entire exercise shall be coordinated by the World Heritage Centre in partnership with ICOMOS, IUCN, ICCROM, and the African World Heritage Fund.

13. The first regional meeting to launch the second cycle for Africa is foreseen for January 2010. During this meeting, States Parties will be informed in detail of the strategy to follow for the efficacious completion of the two sections of the questionnaire, as well as the methodology to be adopted for the analysis of the questionnaires and preparation of the final report on the situation of the Africa region. The meeting shall also have the following objectives:

- a) present and explain the new format for the submission of Periodic reporting (**Decision 31 COM 11D.1**);
- b) obtain the adhesion of States Parties and their active participation throughout the exercise;
- c) promote regional cooperation through the exchange of information and experiences with regard to Periodic reporting and monitoring;
- d) train States Parties that did not participate at the Dar es Salaam workshop, in the preparation of a draft Statement of Outstanding Universal Value for the properties on their territory. Finally, this first launching meeting shall also define the specific needs of the Africa region in the field of assistance in the use of the new format for the elaboration of the Periodic report.

14. After the January 2010 launch meeting, the following activities will also be organized according to the timetable below:

- July 2009 – January 2010 : finalization of all the draft Statements of Outstanding Universal Value, submission of all information requested in the framework of the retrospective inventory and training of mentors for the on-line completion of the questionnaire;
- January – March 2010 : submission of the questionnaires (Sections I and II) for the Periodic report completed by the site managers with support from the mentors and the focal points;
- April – August 2010 : sub-regional meetings to complete the information provided and carry out an initial analysis of the results;
- September – November 2010 : analysis and synthesis of Periodic reports by the Secretariat;
- January 2011 : Final regional meeting;
- January – April 2011 : preparation of the regional report;
- June – July 2011 : Presentation of the results for examination by the World Heritage Committee at its 35th session.

The exact timetable for these activities shall be determined based on consultations with the three Advisory Bodies and the countries wishing to host sub-regional meetings.

## **II. Progress in the implementation of the Africa Regional Programme**

### **II.1. Africa 2009 Programme**

15. On 31 December 2009, after ten years, the Africa 2009 Programme will be completed. In order to draw conclusions regarding the activities carried out in the field of training and capacity building, and make proposals for follow-up activities after 2009, an independent assessment of the needs was carried out in 2008. This assessment confirmed that the Africa 2009 Programme continued to produce important and tangible results that have greatly contributed towards the global objective of the Programme. Thanks to this Programme, marked improvements have been made in management practices at the national level in the African countries based on training activities provided by EPA (School of African Heritage) in

Benin, CHDA (Centre for Heritage Development in Africa) in Kenya, and in many African countries, and the sharing of experience between the different participating experts. It is thanks to these activities that improvement in the capacity for the preparation of nomination dossiers and tentative lists as well as in the state of conservation of numerous World Heritage properties has been made possible.

16. Despite all the progress achieved in the framework of the Programme, this assessment also examined the achievements and the challenges encountered over the last three years of the 2006-2009 consolidation phase of the Programme. It therefore proposes hereunder the strategy to follow after 2009:

- Continue to build up competence and increase training of heritage experts, not only with EPA and CHDA, but also universities and other institutes for doctoral studies in Africa;
- Continue training in new concepts in the field of management, such as innovation, entrepreneurial spirit, leadership and management in climate change. This will help in capacity building when dealing with questions such as sustainability, reducing threats to the sites, the role of heritage in economic development, the role of the community in the management of heritage, the identification of suitable sites for inscription on the World Heritage List, the preparation of satisfactory nominations, etc.;
- Continue dialogue through regular meetings, seminars and workshops, and with experts responsible for heritage management – at sub-regional and regional levels. This dialogue is considered important as a compelling strategy when making efficacious policy decisions, and also in bringing more visibility to the achievements of the Africa 2009 Programme;
- Maintain the network of cultural heritage experts already established, and ensure its expansion through exchange programmes, publications as well as the maintenance of the Information Letter and the web site.

17. The assessment therefore recommended the establishment of a new programme to take into account the following aspects:

- Assistance for the management and implementation of conservation projects;
- Assistance for the implementation of the 1972 *World Heritage Convention*;
- Assistance for the preparation of satisfactory nominations;
- Assistance in the preparation of management plans for sites and more specifically World Heritage properties;
- Cooperation with universities and training institutions offering post-graduate and doctoral studies and intensive courses;
- Strengthening of training capacities for World Heritage conservation at EPA and CHDA;
- Training based on the needs of experts per regional groups, and educational themes.

18. In the framework of the implementation of the Global Strategy for Africa and the context of the launching of the second cycle of the Periodic Reporting, the World Heritage Centre envisages continuing support to activities to be launched in the framework of the new programme, immediately after 2009. Therefore, World Heritage Committee funding shall continue through World Heritage Centre support to the African World Heritage Fund.

## **II. 2. Africa Nature Programme**

19. One of the main recommendations of the Action Plan for the Periodic Reporting in Africa, adopted in 2002, gave priority to the development of human resources, the strengthening

of site management and the development of national strategies for African World Heritage properties, with overall strengthening of institutional capacities. Therefore, in 2003, the World Heritage Committee approved (**Decision 27 COM 20B.2**) the Regional Programme for Africa covering an initial period from 2004-2007.

20. The Regional Programme for Africa proposes training sessions to strengthen management capacities at the sites; it was conceived for training needs in the following fields: a) Implementation of the *World Heritage Convention* in Africa; b) Management of World Heritage properties and c) Strengthening of scientific, technical and traditional competence for the conservation of cultural and natural properties.
21. Thanks to support from the World Heritage Fund and donors, numerous activities such as training meetings and seminars were held since 2004. General and specific training workshops have been organized, in cooperation with national institutions, UNEP (United Nations Environment Programme) and IUCN, for Directors of Protected Areas and managers of natural heritage African properties.
22. During 2010/2011, in cooperation with IUCN and other partners, the World Heritage Centre shall prepare a strategy for the training of natural heritage managers and conservationists. The objective of this strategy is the development of a long-term programme framework, similar to Africa 2009, for the development of competence in the field of natural World Heritage. In order to prepare this programme, the World Heritage Centre wishes to organize a consultation meeting during 2010 with the responsible authorities of Protected Areas with the aim of developing this strategy for the training of natural heritage experts in Africa.
23. In the same way as for Africa 2009, this training programme shall be implemented by the World Heritage Centre, IUCN and specialized training institutions such as the Garoua Wildlife School in Cameroon, Ouagadougou University, Burkina Faso, or Mweka College of Wildlife Management in the United Republic of Tanzania. It will thus extend the activities carried out in the framework of Africa Nature beyond its pilot phase, acknowledging the importance given to capacity building by the World Heritage Committee.

### **III. Cooperation with the African World Heritage Fund**

24. The World Heritage Centre has actively pursued its support to the African World Heritage Fund. With regard to the implementation of activities of the Fund foreseen in the 2008-2010 Strategic Plan, and following **Decision 31 COM 10**, financial support was provided to the Fund to complete the necessary funding for the organization of two training workshops in Lesotho in 2008, and Benin in 2009. The Centre, as well as IUCN, ICCROM and ICOMOS were all involved in the Lesotho workshop where 16 participants from nine English-speaking countries were trained. This workshop resulted in the initial preparation of nomination dossiers for the following sites: Makgadikgadi Cultural Landscape (Botswana), Tongo-Tenzuk Cultural Landscape (Ghana), Sehlabathebe National Park (Lesotho), Lake Systems (Kenya), Quirimbas Archipelago (Mozambique), Surame Historic Monument (Nigeria), Ngwenya Mines (Swaziland), Barotse Cultural Landscape (Zambia).
25. The World Heritage Centre and the African World Heritage Fund anticipate signing a three-year Memorandum of Understanding, that shall define core activities to be implemented jointly, in particular: (1) support to the Second cycle of the Periodic Reporting for the Africa Region to be launched at the 33rd session of the World Heritage Committee (Seville, Spain); (2) support for activities to be implemented by EPA and CHDA in the framework of the new programme to immediately follow Africa 2009.

IV. Proposed budget in the framework of the second cycle of Periodic Reporting in Africa:

Activities	Amounts in USD	Funding Sources
Launch meeting (27 States Parties)	100 000	World Heritage Fund
Sub-regional meeting 1	50 000	World Heritage Fund
Sub-regional meetings 2 and 3	100 000	To be decided
Training workshops for mentors	20 000	To be decided
Analysis and synthesis	50 000	To be decided

V. Draft Decision

**Draft Decision 33 COM 11C**

*The World Heritage Committee,*

1. Having examined Document WHC-09/33.COM/11C,
2. Recalling Decisions 31 COM 10 and 32 COM 11A, adopted respectively at its 31st session (Christchurch, 2007) and its 32nd session (Quebec City, 2008) ;
3. Takes note of the results of activities in preparation for the launching of the Second cycle of Periodic Reporting, and in particular the workshop for the preparation of draft Statements of Outstanding Universal Value organized in Dar es Salaam, Tanzania (March 2009) ;
4. Expresses its thanks to the Swiss Government and the African World Heritage Fund for their financial support in the preparation of the exercise for the Second cycle of Periodic Reporting;
5. Requests the World Heritage Centre and the Advisory Bodies to pursue the implementation of the Regional Programme for Africa, and encourages them to continue seeking funding for its implementation;
6. Requests those States Parties of the Africa region that have not yet responded to the questions raised in the framework of the retrospective inventory to provide all clarifications and documentation requested before **1 February 2010** ;
7. Also requests States Parties of the Africa region to revise or prepare all the missing Statements of Outstanding Universal Value concerning properties located on their territory and to submit them **before 1 February 2010** for examination at the 35th session of the World Heritage Committee in 2011;
8. Urges States Parties of the Africa region to actively participate in the second cycle of Periodic Reporting and to take the opportunity to strengthen their management capacities for World Heritage properties;
9. Invites States Parties, the African World Heritage Fund, the World Heritage Centre and all the actors involved in the conservation and management of African natural and

*cultural heritage to develop a fund-raising strategy to boost the financial resources required for the implementation of World Heritage Convention in Africa;*

- 10. Also invites African States Parties to host regional and sub-regional meetings foreseen in the framework of the second cycle of Periodic Reporting;*
- 11. Requests the World Heritage Centre and the Advisory Bodies to provide assistance to African States Parties in the preparation of the Periodic Report;*
- 12. Decides to launch a second cycle of Periodic Reporting in the Africa region and decides to allocate USD 150,000 for the implementation of activities foreseen in this framework;*
- 13. Also requests the World Heritage Centre to keep it informed of progress achieved in the Periodic Reporting exercise at its 34th session in **2010**.*